

DIRECTION NO. 10 OF 2021

*(Guernsey)*

**Direction of the Civil Contingencies Authority under the Emergency Powers (Coronavirus) (General Provision) (No. 3) (Bailiwick of Guernsey) Regulations, 2021**

This Direction is issued by the Authority, in exercise of its powers under regulation 18(1)(a), (b) and (d) and 19(3) of the above Regulations and following consultation with the Medical Officer of Health:-

**1. Prohibitions on events, gatherings and meetings of more than 2 persons.**

(1) The owner or occupier of any premises must not allow an event, gathering or meeting consisting of more than 2 persons, to take place at or on the premises.

(2) A person must not organise or hold an event, gathering or meeting consisting of more than 2 persons to take place at or on any premises.

(3) A person must not participate in an event, gathering or meeting of more than 2 persons, which is taking place at or on any premises.

**2. Disapplication of prohibitions under paragraph 1.**

The prohibitions under paragraph 1 –

(a) shall not apply in respect of an event, gathering or meeting of a type described in the First Annex, and

(b) are subject to such exceptions, conditions and other matters as the Authority or Medical Officer of Health may from time to time specify and publish in written guidance.

**3. Prohibitions and restrictions in respect of licensed premises.**

(1) In this paragraph, premises are described by reference to categories of liquor licence issued under the Liquor Licensing Ordinance, 2006 ("**the Ordinance**"), as set out in the First Schedule to the Ordinance; and a "meal" means plated cooked or prepared food served on the premises.

(2) For the purposes of Part II of the Emergency Powers (Coronavirus) (General Provision) (No. 3) (Bailiwick of Guernsey) Regulations, 2021, and for the avoidance of doubt, the persons to whom this paragraph applies include the owners, licensees, management, staff and customers of premises referred to herein.

(3) Category E premises (Nightclubs) must not open.

(4) In Category A premises (Standard Licence) and Category D premises (Club Licence – Private members), customers must be seated at tables and alcohol may only be served with, and ancillary to, a meal.

(5) In Category C premises (Hotel Licence), non-resident customers must be seated at tables and alcohol may only be served to non-resident customers with, and ancillary to, a meal.

(6) For the avoidance of doubt, the provisions of this paragraph are in addition to, and without prejudice to, the other provisions of this Direction.

#### **4. Compulsory wearing of face coverings.**

The provisions relating to the compulsory wearing of face coverings set out in Part 1 of the Second Annex shall have effect.

#### **5. Revocation of Direction No. 8 of 2021.**

(1) Direction No. 8 of 2021 made by the Authority on Tuesday 2<sup>nd</sup> March, 2021 is revoked.

(2) Anything done under or for the purposes of Direction No. 8 before the commencement of this Direction shall, to the extent that the same is required or authorised to be done under or for the purposes of this Direction, have effect as if done under or for the purposes of the equivalent provision of this Direction.

(3) Anything in the process of being done under or for the purposes of Direction No. 8 before the commencement of this Direction may, to the extent that the same is required or authorised to be done under or for the purposes of this Direction, be continued to be done under or for the purposes of the equivalent provision of this Direction.

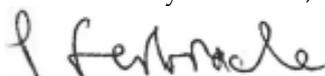
#### **6. Application.**

This Direction applies in Guernsey.

#### **7. Commencement and duration.**

This Direction commences on Monday 8<sup>th</sup> March, 2021 and ceases to have effect at 2359 hours on Sunday 21<sup>st</sup> March, 2021.

Dated this 5<sup>th</sup> day of March, 2021



P. T. R. FERBRACHE

Chairman of the Civil Contingencies Authority  
For and on behalf of the Authority

**Disapplication of prohibitions under paragraph 1**

**1. Members of same household.**

An event, gathering or meeting attended solely by members of the same household.

**2. Members of four households: exclusive expanded bubble arrangement.**

An event, gathering or meeting which -

(a) consists only -

(i) of members of up to 4 households, or

(i) of members of up to 4 households plus any child subject to shared caring arrangements involving another household, and

(b) takes place in accordance with -

(i) an exclusive expanded bubble arrangement, and

(ii) such guidance, advice or other measures as the Authority or Medical Officer of Health may, from time to time, publish for the observance by persons attending an event, gathering or meeting further to an exclusive expanded bubble arrangement.

**3. Controlled indoor gatherings.**

(1) An event, gathering or meeting which takes place indoors, which satisfies the conditions in subparagraph (2) and is attended by no more than -

(a) 20 qualified persons, or

(b) 10 qualified persons, if more than one event or gathering takes place in the same premises,

(where held on licensed or other commercial premises, excluding the owner or occupier of the premises or any person who works at or on the premises, or who is responsible for the management of the premises).

- (2) The conditions are that –
- (a) where more than one event, gathering or meeting takes place in the same premises, strict social distancing is maintained between them,
  - (b) persons (other than persons who are members of the same household) attending the event, gathering or meeting observe –
    - (i) strict social distancing (including when exercising), or
    - (ii) reduced social distancing,
  - (c) where strict social distancing is not observed for the duration of the event, gathering or meeting, a responsible person –
    - (i) compiles, and maintains for a period of at least 14 days, a legible written record of –
      - (A) the date and place of the event, gathering or meeting, and
      - (B) the name and address or telephone number of every person attending the event, gathering or meeting, and
    - (ii) upon the request of an authorised person, produces the record to that authorised person,
  - (d) no person sings at the event, gathering or meeting,
  - (e) there are adequate handwashing facilities available or provided for persons attending the event, gathering or meeting, and
  - (f) the event, gathering or meeting is otherwise, or in addition, organised and conducted in accordance with such other or further measures as the Authority or Medical Officer of Health may from time to time specify and publish in guidance.

#### **4. Other indoor gatherings.**

(1) An event, gathering or meeting which takes place indoors and which satisfies the conditions in subparagraph (2).

(2) The conditions are that -

- (a) the event, gathering or meeting is attended only by qualified persons -
  - (i) who (other than persons who are members of the same household) observe strict social distancing, and
  - (ii) for whom adequate handwashing facilities are provided,
- (b) no person sings at the event, gathering or meeting,
- (c) there are adequate handwashing facilities available or provided for persons attending the event, gathering or meeting, and
- (d) the event, gathering or meeting is otherwise, or in addition, organised and conducted in accordance with such other or further measures as the Authority or Medical Officer of Health may from time to time specify and publish in guidance.

**5. Controlled outdoor gatherings.**

(1) An event, gathering or meeting which takes place outdoors, which is attended by no more than 30 qualified persons and which satisfies the conditions in subparagraph (2).

- (2) The conditions are that –
  - (a) persons (other than persons who are members of the same household) attending the event, gathering or meeting observe reduced social distancing,
  - (b) a responsible person –
    - (i) compiles, and maintains for a period of at least 14 days, a legible written record of –
      - (A) the date and place of the event, gathering or meeting, and
      - (B) the name and address or telephone number of every person attending the event, gathering or meeting, and
    - (ii) upon the request of an authorised person, produces the record to that authorised person,
  - (c) the event, gathering or meeting does not take place in a children's playground and does not involve the playing of a contact sport,

- (d) there are adequate handwashing or sanitising facilities available or provided for persons attending the event, gathering or meeting, and
- (e) the event, gathering or meeting is otherwise, or in addition, organised and conducted in accordance with such other or further measures as the Authority or Medical Officer of Health may from time to time specify and publish in guidance.

**6. Other outdoor gatherings.**

(1) An event, gathering or meeting which takes place outdoors, which is attended by no more than 30 qualified persons and which satisfies the conditions in subparagraph (2).

(2) The conditions are that –

- (a) persons (other than persons who are members of the same household) attending the event, gathering or meeting observe strict social distancing,
- (b) the event, gathering or meeting does not take place in a children's playground and does not involve the playing of a contact sport,
- (c) there are adequate handwashing or sanitising facilities available or provided for persons attending the event, gathering or meeting, and
- (d) the event, gathering or meeting is otherwise, or in addition, organised and conducted in accordance with such other or further measures as the Authority or Medical Officer of Health may from time to time specify and publish in guidance.

**7. Other gatherings authorised by the Authority or the Medical Officer of Health.**

An event, gathering or meeting which is authorised by the Authority or the Medical Officer of Health for such purpose, subject to such conditions and for such duration as the Authority or Medical Officer of Health, as the case may be, shall specify in writing.

**8. Interpretation: general.**

(1) In this Annex -

an "**authorised person**" means –

- (a) the Director of Environmental Health and Pollution Regulation,
- (b) the Medical Officer of Health, or
- (c) a police officer,

a "**contact sport**" is any sport in which physical contact between players is an accepted part of play,

"**exclusive expanded bubble arrangement**" has the meaning given in paragraph 9 below,

"**hand washing facilities**" includes facilities that enable the use of hand sanitising products,

"**licensed premises**" has the same meaning as it does for the purposes of the Liquor Licensing Ordinance, 2006,

a person occupies a dwelling as a "**member of the same household**" as another person if -

- (a) that person –
  - (i) normally occupies the dwelling, or
  - (ii) is occupying the dwelling on a temporary basis (with the intention of remaining in occupation for the duration of any emergency measures relating to the spread of Severe Acute Respiratory Syndrome Coronavirus 2, the virus causing the disease COVID-19) for reasons associated with –
    - (A) the risk to public health caused by the spread of Severe Acute Respiratory Syndrome Coronavirus 2, the virus causing the disease COVID-19, or
    - (B) some other risk to human welfare associated with those measures, or
  - (iii) is a child in respect of whom shared parenting arrangements are in place, the child occupies the dwelling, and the dwelling is owned or occupied by a person with parental responsibility for that child, and
- (b) that person is related to the other members of the household (by blood, marriage or adoption) or is treated by members of that household as a member of the household,

a "**qualified person**" means any person, other than a person who –

- (a) is subject to a restriction or requirement imposed by the Medical Officer of Health under the Emergency Powers (Coronavirus) (General Provision) (Bailiwick of Guernsey) (No. 2) Regulations, 2021, or any regulations amending or replacing those Regulations, or is exhibiting symptoms of COVID-19, or
- (b) has been subject to such a restriction or requirement or has exhibited such symptoms within the last 14 days,

"**reduced social distancing**" in relation to a person ("P") means, wherever reasonably practicable, the observance and maintenance by P of a distance of at least one metre from another person, other than a person who is a member of P's household,

"**responsible person**" means, in relation to an event, gathering or meeting –

- (a) the owner or occupier of the premises upon which the event, gathering or meeting takes or has taken place,
- (b) the person responsible for organising or holding the event, gathering or meeting, or
- (c) any other person, appointed in writing for the purpose, by a person of a description falling in paragraph (a) or (b), and

"**strict social distancing**" in relation to a person ("P") means the observance and maintenance by P of a distance of at least 2 metres from another person, other than a person who is a member of P's household.

(2) For the avoidance of doubt, the conditions set out in paragraphs 3 to 6 are without prejudice to the provisions of the Second Annex (which is concerned with the wearing of face coverings).

## 9. Interpretation: exclusive expanded bubble arrangement.

(1) Subject to the following subparagraphs, an "**exclusive expanded bubble arrangement**" is an exclusive arrangement agreed by all the members (other than persons under the age of 18 years) of the households concerned to meet or gather as if they (and any child subject to shared caring arrangements involving another household) were all members of the same household, for the purpose of maintaining familial or friendship connections and/or enabling the provision of care or support for persons living alone or otherwise isolated.

(2) An exclusive expanded bubble arrangement cannot be agreed in respect of any household where a member of the household –

- (a) is subject to a restriction or requirement imposed by the Medical Officer of Health under Part I of the Emergency Powers (Coronavirus) (General Provision) (Bailiwick of Guernsey) (No. 2) Regulations, 2021, or any regulations amending or replacing those Regulations ("the Emergency Powers Regulations") or is exhibiting symptoms of COVID-19,
- b) has been subject to such a restriction or requirement or has exhibited such symptoms within the last 14 days, or
- (c) is self-isolating further to a requirement to do so under the Emergency Powers Regulations or is self-isolating for some other reason.

(3) An exclusive expanded bubble arrangement comes to an end if a member of a household becomes subject to a restriction or requirement imposed by the Medical Officer of Health under Part I of the Emergency Powers Regulations, or exhibits symptoms of COVID-19.

(4) If an exclusive expanded bubble arrangement ("the former arrangement") comes to an end, a new arrangement may not be formed until –

- (a) at least 14 days have expired since the former arrangement came to an end, and
- (b) the members of the households subject to the former arrangement have, since the former arrangement came to an end, lived separately as part of their original households.

## Part 1

**Compulsory wearing of face coverings***Whilst entering or remaining on relevant premises***1. Requirement to wear a face covering whilst entering or remaining on relevant premises or taking part in an uncontrolled outdoor gathering**

(1) Subject to subparagraph (2), no person may, without reasonable excuse, enter or remain within relevant premises, or take part in an outdoor gathering falling within paragraph 6 of the First Annex, without wearing a face covering.

(2) The requirement in subparagraph (1) does not apply –

- (a) to a child who is under the age of 12,
- (b) to a person responsible for relevant premises or an employee of that person acting in the course of their employment,
- (c) to any other person providing services in the relevant premises under arrangements made with the person responsible for the relevant premises, or
- (d) to an essential worker who has entered or remained in the relevant premises or taken part in the outdoor gathering for the purpose of discharging their work functions or whilst acting in the course of their duties.

(3) The exceptions from the requirement to wear a face covering provided in paragraph 1(2)(b) or (c) do not apply to any person who, when acting in the course of their employment or providing services under arrangements made with the person responsible for any relevant premises, is in any part of the relevant premises which are open to the public, and comes or is likely to come within close contact of any member of the public.

**2. Reasonable excuse for the purposes of paragraph 1.**

For the purposes of paragraph 1(1), the circumstances in which a person ("P") has a reasonable excuse include those where -

- (a) P cannot put on, wear or remove a face covering -
  - (i) because of any physical or mental illness or impairment, or disability, or
  - (ii) without severe distress,

- (b) P is accompanying, or providing assistance to, another person ("B") and B relies on lip reading to communicate with P,
- (c) P removes their face covering to avoid harm or injury, or the risk of harm or injury, to themselves or others,
- (d) P is entering or within relevant premises to avoid injury, or to escape a risk of harm, and does not have a face covering with them,
- (e) it is reasonably necessary for P to eat or drink and P removes their face covering to eat or drink,
- (f) P has to remove their face covering for the purpose of medical or dental treatment or to take medication,
- (g) a person responsible for relevant premises or an employee of that person acting in the course of his or her employment, requires that P remove their face covering in order to verify P's identity,
- (h) in a pharmacy, an employee of that pharmacy acting in the course of his or her employment, requires that P remove their face covering in order to assist in the provision of healthcare or healthcare advice to P, and
- (i) a relevant person requests that P remove their face covering.

*Where using a public transport system*

**3. Requirement to wear a face covering whilst on public transport.**

(1) Subject to subparagraph (2), no person may, without reasonable excuse, use a public transport service without wearing a face covering.

(2) For the purposes of subparagraph (1), a person is using a public transport service at any time when -

- (a) they are boarding any vehicle by means of which a public transport service is provided, or
- (b) they are (whether or not for the purposes of travel) on board any vehicle by means of which a public transport service is provided.

(3) The requirement in subparagraph (1) does not apply –

- (a) to a child who is under the age of 12,

- (b) to an employee of the operator of the relevant public transport service acting in the course of his or her employment,
- (c) to any other person providing services under arrangements made with the operator of the relevant public transport service who is providing those services,
- (d) to an essential worker discharging their work functions or whilst acting in the course of their duties.

(4) In this paragraph, "**public transport service**" means a public transport service consisting of motor vehicles which are licensed under the Public Transport Ordinance, 1986.

#### 4. Reasonable excuse for the purposes of paragraph 3(1).

For the purposes of paragraph 3(1), the circumstances in which a person ("P") has a reasonable excuse include those where -

- (a) P cannot put on, wear or remove a face covering -
  - (i) because of any physical or mental illness or impairment, or disability, or
  - (ii) without severe distress,
- (b) P is travelling with, or providing assistance to, another person ("B") and B relies on lip reading to communicate with P,
- (c) P removes their face covering to avoid harm or injury, or the risk of harm or injury, to themselves or others,
- (d) P is travelling to avoid injury, or to escape a risk of harm, and does not have a face covering with them,
- (e) it is reasonably necessary for P to eat or drink and P removes their face covering to eat or drink,
- (f) P has to remove their face covering to take medication, and
- (g) a relevant person requests that P remove their face covering.

#### 5. Interpretation

In this Annex –

"**essential workers**" are workers of a type, or who work in a business of a type, described in the Third Annex,

**"relevant person"** means –

- (a) a police officer, and
- (b) in relation to a public transport service, includes -
  - (i) the operator of the service, or
  - (ii) any employee or agent of the operator who is authorised by the operator for the purpose of this Direction, and

**"relevant premises"** means any premises of a type set out in Part 2 of this Annex.

## Part 2

### Relevant Premises

Subject to exemptions specified from time to time in guidance published by the Authority or Medical Officer of Health, any indoor space to which the public, or a section of them, have access, including, but not limited to -

1. Shops
2. Supermarkets
3. Pubs
4. Restaurants and cafes
5. Libraries
6. Places of worship
7. Pharmacies
8. Sport and leisure centres
9. Cinemas
10. Banks
11. Post Offices
12. Petrol Stations
13. The Airport Terminal
14. Harbour Terminals
15. GP Surgeries
16. The Princess Elizabeth Hospital
17. Dental Surgeries
18. Health Clinics and Allied Health Services
19. Residential and Nursing Homes
20. Crematoriums and Funeral Directors' Premises

**Essential worker****Private sector**

- - Businesses and workers ESSENTIAL to the functioning of any activity necessary to:
  - Ensure the continuing supply and accessibility of food and other essential goods including
    - ❖ Supermarkets and grocery stores
    - ❖ Air and sea freight transport
    - ❖ Stevedores and other necessary port management activities
    - ❖ Freight operators
  - Ensure the continuing supply and accessibility of veterinary and animal health and husbandry services
  - Ensuring continuing health and community care services including
    - ❖ GP surgeries/medical practices
    - ❖ Pharmacies
    - ❖ Residential and nursing homes
    - ❖ Private and third sector agencies providing care services in a home or other setting (including the care of animals)
    - ❖ Volunteers that provide services to those in need (Meals on Wheels, Samaritans, etc)
    - ❖ Those responsible for management of the deceased or services celebrating, commemorating or otherwise recognising the life and/or death of a person
  - Those essential to the administration of justice
    - ❖ Advocates and staff
  - Those providing private school services and daytime childcare
    - ❖ Private primary and secondary schools
    - ❖ Nurseries and day-care services
  - Maintain critical national infrastructure (essential staff)
    - ❖ Utilities (water, electricity, gas, oil, post)
    - ❖ Telecoms providers (essential staff required to deliver mobile and fixed line telecommunication services)
    - ❖ Coastal defences

- Maintain public transport
  - ❖ Bus operators and school transport providers
- Public service broadcasters and other mainstream news media
- Banking services
  - ❖ Staff that are critical to providing branch-based services to enable cash and other financial transactions
  - ❖ Staff involved in maintaining critical economic infrastructure that requires on-site systems access
- Services that ensure the cleanliness and hygiene of working environments that can be undertaken while adhering to social distancing guidelines

*Private sector employers falling within the above categories should determine which roles are essential to the ability to maintain critical services.*

### **Public service**

- - Workers ESSENTIAL to the DELIVERY OF CRITICAL SERVICES by:
  - ❖ Courts and Judicial Services
  - ❖ Health and Social Care
  - ❖ Education
  - ❖ Emergency Services (Law Enforcement, Ambulance, Fire and Coastguard)
  - ❖ Prison
  - ❖ Law Officers
  - ❖ States Works
  - ❖ Guernsey Waste
  - ❖ Ports
  - ❖ Regulatory roles directly related to financial stability and banking supervision
  - ❖ Treasury
  - ❖ Social Security

Additionally any ancillary staff from the private or public sectors who are essential to supporting the States of Guernsey's response to COVID-19.

## Explanatory Note

Direction No. 10 is made by the Civil Contingencies Authority ("the Authority") on 4<sup>th</sup> March, 2021 further to powers conferred on it by the Emergency Powers (Coronavirus) (General Provision) (Bailiwick of Guernsey) (No. 3) Regulations, 2021 as made by the Authority under the Civil Contingencies (Bailiwick of Guernsey) Law, 2012.

It has been made following consultation with the Medical Officer of Health. It applies only in Guernsey, and revokes and replaces Direction No. 8 in that Island. Its intent is to give effect in Guernsey to Stage 2 of the exit from the "lockdown" which was put in place on 23<sup>rd</sup> January, 2021 following detection of new cases of infection with the Severe Acute Respiratory Syndrome Coronavirus 2, the virus causing the disease COVID-19. The purpose of the Direction is the prevention of the further introduction and spread within Guernsey and the Bailiwick of that virus, while removing or relaxing restrictions in Guernsey where that can be done safely.

The Direction removes restrictions formerly in place in respect of entering and remaining on premises, other than in respect of licensed premises, in respect of which it provides that nightclubs must not open. In respect of other licensed premises, customers (including non-resident customers in hotels) must be seated at tables and alcohol may only be served with food.

In respect of gatherings, the default prohibition on attending events, gatherings and meetings of more than 2 persons places obligations on participants and certain persons who might be in a position to organise or attend events etc. In particular:-

- (a) owners and/or occupiers of any premises must not allow an event, gathering or meeting consisting of more than 2 persons, to take place at or on their premises,
- (b) a person must not organise or hold an event, gathering or meeting consisting of more than 2 persons to take place at or on any premises, and
- (c) a person must not participate in an event, gathering or meeting of more than 2 persons, which is taking place at or on any premises.

There are several significant exemptions from the prohibition described above. These are set out in the First Annex to the Direction. In summary they are as follows:-

- (a) An event, gathering or meeting attended solely by members of the same household, or members of an established exclusive expanded bubble arrangement.
- (b) An event, gathering or meeting which takes place indoors and which is attended by no more than 20 qualified persons, though more than one event, gathering or meeting is permissible in the same premises if each event, gathering or meeting comprises no more than 10 qualified persons and if strict social distancing can be maintained

between them – a table in a restaurant could constitute "an event, gathering or meeting" for this purpose. Several conditions apply to this exemption, including the provision of adequate handwashing facilities and observance of reduced social distancing (i.e. at least 1 metre separation) and a record kept of the names and addresses or telephone numbers of persons attending the event, gathering or meeting. The record must be retained for 14 days and produced to an authorised person (e.g. a public health officer or police officer).

- (c) An event, gathering or meeting which takes place indoors and is attended by qualified persons who adhere to several conditions, including observing strict social distancing, and for whom adequate handwashing facilities are provided.
- (d) An event, gathering or meeting which takes place outside and attended by no more than 30 qualified persons, and with strict social distancing or reduced social distancing observed. If reduced social distancing is observed, a record kept of the names and addresses or telephone numbers of persons attending the event, gathering or meeting must be kept and retained for 14 days and produced to an authorised person (e.g. a public health officer or police officer); otherwise, the wearing of face coverings, in addition to the observance of strict social distancing, is required (see below). No contact sports are allowed at outdoor gatherings, and they must not take place in children's playgrounds.
- (e) An event, gathering or meeting which is authorised by the Authority or the Medical Officer of Health for such purpose, subject to such conditions and for such duration as the Authority or Medical Officer of Health, as the case may be, shall specify in writing.

The Second Annex deals with the compulsory wearing of face coverings. Subject to the exceptions set out in the Annex no person may, without reasonable excuse enter or remain within relevant premises, take part in an outdoor gathering with no record of attendees kept, or use a public transport service without wearing a face covering. The Annex also lists circumstances that constitute a reasonable excuse. Relevant premises where wearing is compulsory are listed in Part 2 of the Annex.

The Third Annex lists the essential workers who are exempt from the requirement to wear face coverings when discharging their work functions or whilst acting in the course of their duties.

The Direction will remain in place from Monday 8<sup>th</sup> March, 2021 until 2359 hours on Sunday 21<sup>st</sup> March, 2021 unless revoked before that time.