

# PROJET DE LOI

ENTITLED

## **The Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020 \***

*[CONSOLIDATED TEXT]*

### **NOTE**

*This consolidated version of the enactment incorporates all amendments listed in the footnote below. It has been prepared for the Guernsey Law website and is believed to be accurate and up to date, but it is not authoritative and has no legal effect. No warranty is given that the text is free of errors and omissions, and no liability is accepted for any loss arising from its use. The authoritative text of the enactment and of the amending instruments may be obtained from Her Majesty's Greffier, Royal Court House, Guernsey, GY1 2PB.*

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\* No. XVII of 2020; as amended by the: Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022 (No. XIX of 2022); Insurance Business (Bailiwick of Guernsey) (Amendment) Ordinance, 2021 (No. XXIX of 2021); Insurance Managers and Insurance Intermediaries (Bailiwick of Guernsey) (Amendment) Ordinance, 2021 (No. XXX of 2021); Preferred Debts (Insurance Policyholders) (Bailiwick of Guernsey) (Amendment) Ordinance, 2023 (No. VI of 2023); Guernsey Financial Services Commission (Transfer of Functions) (Fees) (Bailiwick of Guernsey) Ordinance, 2023 (No. VIII of 2023). See also the: Police Force (Bailiwick of Guernsey) Law, 1986 (Ordres en Conseil Vol. XXIX, p. 207); Children (Consequential Amendments etc.) (Guernsey and Alderney) Ordinance, 2009 (No. VII of 2010); Financial Services Commission (Administrative Financial Penalties) (Bailiwick of Guernsey) Regulations, 2021 (G.S.I. No. I of 2022). This Law is prospectively amended by the: Limited Partnerships (Alderney) Law, 2021 (No. VI of 2022); Partnership (Alderney) Law, 2021 (No. VII of 2022); Bank Resolution (Bailiwick of Guernsey) Law, 2025 (No. X of 2025).

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## **The Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020**

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## **The Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020**

**THE STATES**, in pursuance of their Resolutions of the 30<sup>th</sup> day of October, 2015<sup>a</sup> and the 27<sup>th</sup> November, 2015<sup>b</sup>, have approved the following provisions which, subject to the Sanction of Her Most Excellent Majesty in Council, shall have force of law in the Bailiwick of Guernsey.

### PART I INTRODUCTORY

#### **Application of Law.**

1. This Law makes provision in respect of –
  - (a) the enforcement by the Guernsey Financial Services Commission ("**the Commission**") of the provisions of this Law, the Financial Services Commission Law and the supervisory Laws,
  - (b) the detection, investigation, prosecution and sanctioning (civil, criminal and administrative) of contraventions of the provisions of this Law, the Financial Services Commission Law and the

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**a** Article V of Billet d'État No. XVIII of 2015.

**b** Article VIII of Billet d'État No. XX of 2015.

supervisory Laws by persons carrying on regulated business, licensees and others, and

- (c) all other matters included herein.

**NOTE**

*The following cases have referred to this Law:*

*I. Domaille and I. Clarke and M. Hannis v Guernsey Financial Services Commission* [2023]GRC017 (Unreported, Royal Court, 18th April);

*GFSC v I. Domaille and I. Clarke and M. Hannis* [2024]GCA003 (Unreported, Court of Appeal, 18th January);

*P. Pybus and Adjure Global Limited v The Chairman of the Guernsey Financial Services Commission* [2023]GRC057 (Unreported, Royal Court, 24th October);

*Weighbridge Trust Limited v The Guernsey Financial Services Commission* [2024]GRC080 (Unreported, Royal Court, 21st November);

*Nicholas Walton Hofgren v Chairman Of The Guernsey Financial Services Commission* [2024]GRC079 (Unreported, Royal Court, 21st November);

*R. Fuller and A. Tattersall and P. Maroney v Guernsey Financial Services Commission* [2024]GCA083 (Unreported, Court of Appeal, 4th December);

*P. Pybus & Adjure Global Ltd v GFSC* [2025]GRC082 (Unreported, Royal Court, 17th October);

*N. Hofgren v GFSC* [2025]GCA093 (Unreported, Court of Appeal, 19th December).

**Meaning of "Financial Services Commission Law" and "supervisory Laws".**

2. In this Law –

- (a) the "**Financial Services Commission Law**" means the Financial Services Commission (Bailiwick of Guernsey) Law, 1987<sup>c</sup>, and

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<sup>c</sup> Ordres en Conseil Vol. XXX, p. 243; there are amendments not material to this enactment.

- (b) **"the supervisory Laws"** means –
- (i) the Protection of Investors (Bailiwick of Guernsey) Law, 2020<sup>d</sup> (**"the Protection of Investors Law"**),
  - (ii) the Banking Supervision (Bailiwick of Guernsey) Law, 2020<sup>e</sup> (**"the Banking Supervision Law"**),
  - (iii) the Regulation of Fiduciaries, Administration Businesses and Company Directors, etc (Bailiwick of Guernsey) Law, 2020<sup>f</sup> (**"the Regulation of Fiduciaries Law"**),
  - [(iiia) the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022 (**"the Lending, Credit and Finance Law"**),]
  - (iv) the Insurance Business (Bailiwick of Guernsey) Law, 2002<sup>g</sup> (**"the Insurance Business Law"**),
  - (v) the Insurance Managers and Insurance Intermediaries (Bailiwick of Guernsey) Law,

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<sup>d</sup> Approved by the States of Deliberation on the 18th August, 2020.

<sup>e</sup> Approved by the States of Deliberation on the 18th August, 2020.

<sup>f</sup> Approved by the States of Deliberation on the 18th August, 2020.

<sup>g</sup> Order in Council No. XXI of 2002; there are amendments not material to this enactment.

2002<sup>h</sup> ("the Insurance Managers and Intermediaries Law"), and

- (vi) any other enactment specified by the States by Ordinance.

**NOTE**

*In section 2, subsection (2)(b)(iiia) was inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(2), with effect from 1st January, 2023.*

**Meaning of "regulated business".**

- 3. In this Law "**regulated business**" means business –
  - (a) which by virtue of the provisions of the supervisory Laws may not lawfully be carried on except –
    - (i) under the authority and in accordance with the conditions of a licence granted by the Commission under the provisions of those Laws,
    - (ii) by persons exempted by the provisions of those Laws from the requirement to be licensed thereunder, or
    - (iii) otherwise in such circumstances specified in the provisions of those Laws as not to require

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<sup>h</sup> Order in Council No. XXII of 2002; there are amendments not material to this enactment.

licensing thereunder, and

- (b) of any other class or description specified by regulations of the Policy and Resources Committee.

**Meaning of "licensee".**

4. In this Law a "**licensee**" means –

- (a) a licensee within the meaning of the Protection of Investors Law (that is, a person who holds a licence to carry on controlled investment business under that Law),
- (b) a licensed institution within the meaning of the Banking Supervision Law (that is, an institution which holds or which is deemed to hold a banking licence under that Law), referred to in this Law as a licensed banking institution,
- (c) a licensed fiduciary within the meaning of the Regulation of Fiduciaries Law (that is, a person who holds a fiduciary licence under that Law), referred to in this Law as a licensed fiduciary,
- [(ca) a licensee within the meaning of the Lending, Credit and Finance Law (that is, a person who is a Part II licensee, a Part III licensee or a Part IV licensee under that Law), respectively referred to in this Law as an LCF Part II licensee, an LCF Part III licensee and an LCF Part IV licensee,]

- (d) a licensee within the meaning of the Insurance Business Law (that is, a person who is a licensed insurer under that Law), referred to in this Law as a licensed insurer,
- (e) a licensee within the meaning of the Insurance Managers and Intermediaries Law (that is, a person who is a licensed insurance manager or a licensed insurance intermediary under that Law), respectively referred to in this Law as a licensed insurance manager and a licensed insurance intermediary,
- (f) a person of any other class or description specified by regulations of the Policy and Resources Committee,

and see also sections 31(2)) (in respect of persons on whom a licence is imposed under section 31) and 42(6) (in respect of sections 36 to 45).

**NOTE**

*In section 4, paragraph (ca) was inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(3), with effect from 1st January, 2023.*

**Principles of conduct for licensees.**

5. (1) A licensee must deal with the Commission in an open and co-operative manner and keep the Commission promptly informed of anything concerning it or its business, or the regulated business in relation to which it is acting as licensee, which ought reasonably to be disclosed to the Commission.

(2) Without limitation, the Commission may have regard to the duty imposed by this section in performing any of its functions.

PART II  
INFORMATION GATHERING AND CONFIDENTIALITY

*Power of Commission to obtain information*

**Persons to whom sections 7 and 8 apply.**

6. (1) In sections 7 and 8 a "**relevant person**" means a person or entity of any of the following classes or descriptions –

- (a) a licensee,
- (b) an authorised or registered collective investment scheme,
- (c) an applicant for –
  - (i) a licence, or
  - (ii) a declaration that a collective investment scheme is an authorised or registered collective investment scheme,
- (d) a former licensee, but subject to the provisions of subsection (2),
- (e) a former authorised or registered collective investment scheme, but subject to the provisions of subsection (2),
- (f) a person carrying on any class or description of regulated business –

*Consolidated text*

- (i) who is exempted by the provisions of the supervisory Laws from the requirement to be licensed thereunder, or
- (ii) otherwise in such circumstances specified in the provisions of those Laws as not to require licensing thereunder,

in respect of that class or description of business,

- (g) a person other than a person mentioned in paragraph (a), (b), (c) or (f) carrying on any class or description of regulated business, but only where the prior written authority of not less than two ordinary members of the Commission has been obtained,
- (h) a person who is the holder of a supervised role in respect of a relevant person specified in any other paragraph of this subsection,
- (i) an officer, designated administrator or designated trustee or custodian of –
  - (i) an authorised or registered collective investment scheme or former authorised or registered collective investment scheme, or
  - (ii) an applicant for a declaration that a collective investment scheme is an authorised or registered collective investment scheme,

*Consolidated text*

- (j) where a person (person A) who is a relevant person by virtue of paragraph (h) or (i) is itself a company or other legal person, any person who is the holder of a supervised role in respect of, or an officer of, person A,
- (k) an administered person (within the meaning of section 80),
- (l) an employee of, or a person who is or has at any time been directly or indirectly employed (whether or not under a contract of employment) by, a relevant person specified in any other paragraph of this subsection,
- (m) a person or entity –
  - (i) which has or has at any time had any direct or indirect proprietary, financial, economic or other interest in or connection with a relevant person specified in any other paragraph of this subsection apart from paragraph (b) (authorised or registered collective investment schemes), or
  - (ii) in or with which a relevant person specified in any other paragraph of this subsection has or has at any time had any such interest or connection,but subject to the provisions of subsection (5),
- (n) an associated party of a relevant person specified in any other paragraph of this subsection, but subject to the

provisions of subsection (5),

- (o) a group entity of a relevant person specified in any other paragraph of this subsection, but subject to the provisions of subsection (5),
- (p) a special purpose vehicle or ancillary vehicle of a relevant person specified in any other paragraph of this subsection, but subject to the provisions of subsection (5),
- (q) a person who is a significant shareholder of a relevant person specified in any other paragraph of this subsection, where that relevant person is a company,
- (r) a person who is a partner (or a general partner, in the case of a limited partnership, or member, in the case of a limited liability partnership) in a relevant person specified in any other paragraph of this subsection, where that relevant person is a partnership or limited liability partnership,
- (s) a company of which the holder of a supervised role in respect of a relevant person specified in any other paragraph of this subsection is a controller, but subject to the provisions of subsection (5),
- (t) a person who performs any function for or on behalf of —
  - (i) a relevant person specified in any other

paragraph of this subsection, or

- (ii) a person acting for or on behalf of a relevant person so specified,

in relation to regulated business, including, without limitation, a person who is an auditor of a relevant person so specified, or

- (u) a person or entity or class or description of person or entity prescribed for the purposes of this section by regulations of the Policy and Resources Committee.

(2) The provisions of sections 7 and 8 apply in relation to a former licensee or former authorised or registered collective investment scheme only for a period of six years immediately following the date on which the former licensee or scheme ceased to be licensed, authorised or registered (as the case may be), unless in any particular case the Commission directs otherwise with the prior written authority of not less than two ordinary members of the Commission.

However, for the avoidance of doubt, if the powers conferred by section 7 or 8 are exercised in respect of a former licensee or former authorised or registered collective investment scheme within that six year period, they may continue to be exercised in respect of that former licensee or former authorised or registered collective investment scheme after the expiration of that period.

(3) The provisions of sections 7 and 8 apply in relation to a person or entity which has at any time been or been deemed to be a relevant person of a class or description specified in this section as they apply in relation to a person or entity which is currently a relevant person of that class or description, but only –

- (a) in connection with the business, ownership or control of that person or entity at a time when it was or was deemed to be a relevant person of that class or description, and
- (b) for a period of six years immediately following the date on which that person or entity ceased to be or be deemed to be a relevant person of that class or description, unless in any particular case the Commission directs otherwise with the prior written authority of not less than two ordinary members of the Commission.

However, for the avoidance of doubt, if the powers conferred by section 7 or 8 are exercised in respect of a person or entity which has at any time been or been deemed to be a relevant person of a class or description specified in this section within that six year period, they may continue to be exercised in respect of that person or entity after the expiration of that period.

This subsection does not apply to a former licensee or former authorised or registered collective investment scheme.

(4) For the avoidance of doubt, if the powers conferred by section 7 or 8 are exercised in respect of a licensee, authorised or registered collective investment scheme or other person or entity of a class or description of relevant person referred to in subsection (1), the powers may continue to be exercised in respect of them after –

- (a) the date of revocation, suspension, expiration or surrender of their licence, authorisation or registration, or, as the case may be,

- (b) the date on which that person or entity ceased to be a relevant person of that class or description.

(5) The powers conferred by section 7 or 8 may be exercised in relation to a person or entity referred to in subsection (1)(m), an associated party referred to in subsection (1)(n), a group entity referred to in subsection (1)(o), a special purpose vehicle or ancillary vehicle referred to in subsection (1)(p) or a company referred to in subsection (1)(s) only –

- (a) where it appears necessary or desirable to the Commission to do so –
  - (i) in the interests of the public or the reputation of the Bailiwick as a finance centre, or
  - (ii) for the purpose of the performance of its functions, and
- (b) with the prior written authority of not less than two ordinary members of the Commission.

**Power to obtain information and documents.**

7. (1) The Commission may, by notice in writing served on a relevant person within the meaning of section 6, require the relevant person to provide the Commission –

- (a) in such form and manner, at such times or intervals, at such place and in respect of such periods as may be specified in the notice, with such information as the Commission may reasonably require for the

performance of its functions,

- (b) with a report, in such form and manner as may be specified in the notice, by a person who has relevant professional skill and who is nominated or approved by the Commission, on or on any aspect of any matter in relation to which the Commission may require information under paragraph (a).

(2) The Commission may, by notice in writing served on a relevant person –

- (a) require the relevant person to produce, in such form and manner, within such time and at such place as may be specified in the notice, such documents or documents of such description as may be so specified,
- (b) require the relevant person to furnish, to any of the Commission's officers, servants or agents authorised for the purposes of this paragraph, on production of evidence of such authority, such information and documents or information and documents of such description as the officer, servant or agent may specify, either immediately or within such time, and at such place, and in such form and manner, as may be so specified,

being information or documents reasonably required by the Commission for the purpose of the performance of its functions.

- (3) Where under subsection (1) or (2) the Commission or any

officer, servant or agent thereof has power to require the production of any information or documents from a relevant person, the Commission or that officer, servant or agent has the like power to require the production of the information or documents from any person or entity who appears to be in possession of them (but without prejudice to any lien claimed by such a person or entity on any documents produced).

(4) The powers conferred by or under the provisions of this section to require a person to produce any documents include power –

(a) if the documents are produced –

(i) to take copies of them or extracts from them,  
and

(ii) to require –

(A) the person who was required to produce  
them, or

(B) except where that person is a licensee  
who holds only a personal fiduciary  
licence, any other person who is a  
present or past holder of a supervised  
role in respect of, or is or was at any  
time an employee of, or directly or  
indirectly employed (whether or not  
under a contract of employment) by, that  
person, and in addition, where that  
person is an authorised or registered  
collective investment scheme, any

officer, designated administrator or  
designated trustee or custodian thereof,

to attend at such time and place as may be required and  
to give an explanation of and to answer questions  
relating to them or anything in them, and

- (b) if the documents are not produced, to require the person  
who was required to produce them to state, to the best  
of that person's knowledge and belief, where they are.

(5) The Commission may, by notice in writing served on a relevant  
person, require the relevant person to attend at such time and place as may be  
required and to give an explanation of and to answer questions relating to any matter  
or any aspect of any matter in relation to which the Commission may require the  
production of information or documents under subsection (1) or (2).

(6) For the avoidance of doubt and without limitation, the powers  
conferred by this section may be exercised for the purpose of determining whether,  
having regard to the applicable minimum criteria for licensing, a person who is or is  
to be the holder of any position, interest or role in respect of a licensee or other class  
or description of relevant person is or continues to be a fit and proper person to hold  
the position, interest or role.

(7) A person who without reasonable excuse fails to comply with a  
requirement imposed by or under this section is guilty of an offence.

(8) A statement made by a person ("A") in response to a  
requirement imposed by or under this section –

- (a) may be used in evidence against A in proceedings other

than criminal proceedings, and

- (b) may not be used in evidence against A in criminal proceedings except –
  - (i) where evidence relating to it is adduced, or a question relating to it is asked, in the proceedings by or on behalf of A, or
  - (ii) in proceedings for –
    - (A) an offence under subsection (7) or section 109(1) (but only in relation to a requirement imposed by or under this section),
    - (B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is only admissible to the extent necessary to establish the inconsistency,
    - (C) perjury, or
    - (D) perverting the course of justice.

**Investigations by inspectors.**

8. (1) The Commission may, in relation to a relevant person within the meaning of section 6, if it considers it necessary or desirable to do so –

- (a) in the interests of –

- (i) the public, or
  - (ii) the reputation of the Bailiwick as a finance centre, or
- (b) for the purpose of the performance of its functions,

appoint one or more competent persons ("**inspectors**") to investigate and report to the Commission on –

- (i) the nature, conduct or state of the business of the relevant person or any particular aspect of that business, or
- (ii) the ownership or control of the relevant person,

and the Commission shall give notice in writing of the appointment to the relevant person.

(2) An inspector may also, if the inspector thinks it necessary to do so for the purposes of the investigation, subject to the provisions of subsection (3), investigate the business of any party –

- (a) who is or has at any relevant time been an associated party of the relevant person under investigation, or
- (b) of which a partner (or a general partner, in the case of a limited partnership or member, in the case of a limited liability partnership) in the relevant person under investigation is or has at any relevant time been a

controller (where the relevant person is a partnership or limited liability partnership).

(3) An inspector may not investigate the business of a party under subsection (2) unless and until the Commission has given notice in writing to that party of the proposed investigation.

(4) A relevant person or party being investigated under subsection (1) or (2) and any person described in subsection (5) –

(a) shall produce to an inspector, at such time and place and in such form and manner as the inspector may require, all documents –

(i) which are in the custody or power of that relevant person, party or person so described, and

(ii) which relate to that relevant person or party;

and the inspector may take copies of or extracts from any documents produced under this paragraph,

(b) shall attend before an inspector at such time and place as the inspector may require and answer such questions and give such explanations as the inspector may put to or require of that relevant person, party or person so described in relation to that relevant person or party, and

(c) otherwise shall give an inspector all assistance in

connection with the investigation which that relevant person, party or person so described is reasonably able to give.

- (5) The persons referred to in subsection (4) are –
- (a) a person who is or has been the holder of a supervised role in respect of, or an employee, partner, significant shareholder, agent, banker, auditor, actuary, advocate or other legal adviser of, a relevant person or party being investigated under subsection (1) or (2),
  - (b) a person appointed as a skilled person pursuant to the provisions of the supervisory Laws in respect of such a relevant person or party,
  - (c) a person appointed to make a report under section 7(1)(b) or this section of this Law, section 3(3)(a) of the Protection of Investors Law, section 5(5)(a) of the Banking Supervision Law, section 5(6)(a) of the Regulation of Fiduciaries Law, [section 12(5)(a), 22(5)(a) or 33(5)(a) of the Lending, Credit and Finance Law,] section 6(5)(a) or 36 of the Insurance Business Law or section 3(5)(a) or 23 of the Insurance Managers and Intermediaries Law in respect of such a relevant person or party, and
  - (d) in the case of an authorised or registered collective investment scheme, a person who is or has been an officer, designated administrator or designated trustee or custodian of the scheme.

(6) An inspector shall, if so required, produce evidence of his or her authority.

(7) A person who without reasonable excuse –

(a) contravenes any provision of subsection (4), or

(b) obstructs, fails to comply with any requirement of or fails to give all reasonable assistance to an inspector exercising or purporting to exercise any power conferred by this section,

is guilty of an offence.

(8) A statement made by a person ("A") in response to a requirement imposed by or under this section –

(a) may be used in evidence against A in proceedings other than criminal proceedings, and

(b) may not be used in evidence against A in criminal proceedings except –

(i) where evidence relating to it is adduced, or a question relating to it is asked, in the proceedings by or on behalf of A, or

(ii) in proceedings for –

(A) an offence under subsection (7) or

section 109(1) (but only in relation to a requirement imposed by or under this section),

(B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is only admissible to the extent necessary to establish the inconsistency,

(C) perjury, or

(D) perverting the course of justice.

(9) Subject to the provisions of subsection (10), the costs, fees and expenses of an investigation and report under subsection (1) or (2) shall be met by the relevant person the business, ownership or control of which is being investigated under subsection (1); and those costs, fees and expenses may, subject as aforesaid, be recovered by the Commission from that relevant person as a civil debt.

(10) Any sum in respect of the costs, fees and expenses of an investigation and report under subsection (1) or (2) may be recovered by the Commission from a relevant person as a civil debt except where and to the extent that the court is satisfied that –

- (a) the sum is not reasonable in amount or was not reasonably incurred, or
- (b) the Commission acted unreasonably, frivolously or vexatiously in incurring that sum.

For the avoidance of doubt, the burden of establishing the matters referred to in paragraphs (a) and (b) lie on the person from whom recovery is sought.

(11) No liability is incurred by an inspector in respect of anything done or omitted to be done after the commencement of this Law in connection with the preparation of a report under, or otherwise for the purposes of, this section except to the extent that the liability arises from the inspector's own fraud, wilful misconduct or gross negligence.

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**NOTE**

*In section 8, the words in square brackets in subsection (5)(c) were inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(4), with effect from 1st January, 2023.*

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**Investigation of suspected offences.**

9. (1) Where the Commission has reasonable grounds for suspecting that a person has committed an offence under the provisions of [section 1(4), 5 or 9 of the Protection of Investors Law], section 1 or 8 of the Banking Supervision Law, section 1 or 8 of the Regulation of Fiduciaries Law, [section 2, 14, 16, 17, 24, 26 or 35 of the Lending, Credit and Finance Law,] section 1, 3, 4 or 12 of the Insurance Business Law, section 1, 2 or 7 of the Insurance Managers and Intermediaries Law or section 49, 109, 110 or 111 of this Law, the Commission may by notice in writing require that person or any other person –

- (a) to furnish, at such place and in such form and manner as may be specified in the notice and either immediately or at such time as may be so specified, such information, documents or class or description of information or documents as may be specified and as may reasonably be required for the purpose of investigating the suspected offence,

- (b) to attend at such time and place as may be specified in the notice and to answer questions and give explanations relevant for determining whether such an offence has been committed.

(2) An officer, servant or agent of the Commission may, on production if required of evidence of his or her authority –

- (a) take copies of or extracts from, and require an explanation of, any document furnished in accordance with the requirements of a notice under subsection (1),
- (b) in the case of any document which is not furnished as required by a notice under subsection (1), require the person on whom the notice was served to state to the best of that person's knowledge and belief the whereabouts of that document.

(3) A person who without reasonable excuse fails to comply with any requirement of a notice under subsection (1) or obstructs, fails to comply with any requirement of or fails to give all reasonable assistance to a person exercising or purporting to exercise any power conferred by subsection (2) is guilty of an offence.

(4) A statement made by a person ("A") in response to a requirement imposed by or under this section –

- (a) may be used in evidence against A in proceedings other than criminal proceedings, and
- (b) may not be used in evidence against A in criminal

proceedings except –

- (i) where evidence relating to it is adduced, or a question relating to it is asked, in the proceedings by or on behalf of A, or
- (ii) in proceedings for –
  - (A) an offence under subsection (3) or section 109(1) (but only in relation to a requirement imposed by or under this section),
  - (B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is only admissible to the extent necessary to establish the inconsistency,
  - (C) perjury, or
  - (D) perverting the course of justice.

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**NOTE**

*In section 9, the words in, first, the first pair of square brackets in subsection (1) were substituted and, second, those in the second pair of square brackets therein were inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(5), respectively subparagraph (a) and subparagraph (b), with effect from 1st January, 2023.*

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**Meetings of Commission with auditors, actuaries, etc.**

- 10.** (1) The Commission may, whenever it thinks fit, and –
- (a) with a view to the performance of its functions, or
  - (b) if it considers it necessary or desirable to do so in the interests of the public or the reputation of the Bailiwick as a finance centre,

by notice in writing require that a meeting be held, at such time, place and for such purposes as the Commission may specify, with the auditors, actuaries, designated administrators, designated trustees or custodians, associated parties or officers of, or holders of supervised roles in respect of –

- (i) a licensee or former licensee, or
- (ii) an authorised or registered collective investment scheme or former authorised or registered collective investment scheme,

("the client") at which the Commission may discuss any aspect of the operation, regulation, licensing, authorisation or registration of the client, and it is the duty of any person upon whom such a notice is served to comply with its requirements.

(2) In the course of a meeting under this section the Commission or any person acting for and on behalf of the Commission –

- (a) may require the provision of such information and documents, in such form, and
- (b) may put such questions and require such explanations,

as the Commission or that person thinks fit, being information, documents, questions and explanations relevant to the purposes mentioned in subsection (1)(a) and (b).

(3) Where a client or any person upon whom a notice is served under subsection (1) fails to co-operate with the Commission or any person acting for and on behalf of the Commission when performing or attempting to perform their functions for the purposes of this section (whether by declining to reach agreement as to the timing or scope of a meeting under this section, or by failing to provide an authority, in whatever form reasonably required, to any persons in order that they may freely discuss matters with the Commission at such a meeting, or by failing to provide any information or document or to answer any question or give any explanation, or otherwise), that failure may be taken into account by the Commission in performing its functions.

(4) For the avoidance of doubt, a meeting (and all ancillary, incidental and supplementary communications and proceedings) may be required, arranged and conducted, and other requirements may be imposed, by the Commission pursuant to this section without the knowledge, presence, authority or consent of the client in question.

(5) A statement made by a person ("A") in response to a requirement imposed by or under this section –

(a) may be used in evidence against A in proceedings other than criminal proceedings, and

(b) may not be used in evidence against A in criminal proceedings except –

(i) where evidence relating to it is adduced, or a question relating to it is asked, in the

proceedings by or on behalf of A, or

- (ii) in proceedings for –
  - (A) an offence under section 109(1) (but only in relation to a requirement imposed by or under this section),
  - (B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is only admissible to the extent necessary to establish the inconsistency,
  - (C) perjury, or
  - (D) perverting the course of justice.

**Investigations in support of relevant supervisory authorities.**

**11.** (1) Any relevant power conferred on the Commission by or under an enactment may, at the request of a relevant supervisory authority (the "**requesting authority**"), be exercised by the Commission –

- (a) in relation to a licensee or an authorised or registered collective investment scheme, and
- (b) with the prior authority of two of its members, in relation to a person who is not a licensee or an authorised or registered collective investment scheme,

for the purpose of enabling or assisting, in the interests of the public or the reputation

of the Bailiwick as a finance centre, the requesting authority to perform any of its functions; and the provisions of the enactment shall have effect accordingly.

(2) In deciding whether or not to exercise any power by virtue of subsection (1), the Commission shall take into account in particular –

- (a) whether, except where the requesting authority is a self-regulatory organisation, in the jurisdiction of the requesting authority, corresponding assistance would be given to the Commission,
- (b) whether the case concerns the breach of a law or other requirement which has no close parallel in the Bailiwick or involves the assertion of a jurisdiction not recognised by the Bailiwick,
- (c) the seriousness of the case and its importance to persons in the Bailiwick,
- (d) whether the disclosure of information to or co-operation with the requesting authority would, in the Commission's view, lead to disproportionate injury, loss or damage to the persons subject to the exercise of the powers in question, and
- (e) whether it is otherwise necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre to give the assistance sought.

(3) The Commission may decide that it will not exercise any power by virtue of subsection (1) unless the requesting authority undertakes to make

such contribution towards the cost of the exercise as the Commission considers appropriate.

(4) Where the Commission decides to exercise any power by virtue of subsection (1), it may permit, or it may direct any inspector or other competent or skilled person appointed or required to be appointed by it to permit, a representative of the requesting authority to attend, and take part in, any interview conducted in the course of the exercise of the power.

(5) A direction shall not be given under subsection (4) unless in the opinion of the Commission any information obtained by the requesting authority as a result of the interview will be subject to safeguards as to confidentiality equivalent to those contained in section 21(1) and (2) of the Financial Services Commission Law.

(6) The Commission may prepare a statement of its policy in respect of the conduct of interviews in relation to which a direction has been given under subsection (4).

(7) A statement of policy under subsection (6) shall be published in such manner as the Commission considers best calculated to bring it to the attention of persons likely to be affected by it and the public in general, subject to such charges (if any) as the Commission may decide to levy to cover the costs of publication.

(8) No direction may be given under subsection (4) before the statement of policy has been published.

(9) In this section –

**"relevant power"** means any power –

- (a) to make site visits,
- (b) to require the provision, production and verification of information and reports and other documents,
- (c) to take copies of or extracts from documents and require an explanation of them or a statement of their whereabouts,
- (d) to appoint or require the appointment of inspectors or other competent or skilled persons,
- (e) to put questions and require explanations,
- (f) to conduct investigations and make reports, and
- (g) to require the attendance or assistance of any person,

and any other power specified, or of a class or description specified, by Ordinance of the States,

**"requesting authority"**: see subsection (1).

### *Warrants*

#### **Power of Bailiff to grant warrant.**

**12.** (1) If the Bailiff (within the meaning of subsection (4)) is satisfied by information on oath –

- (a) that a notice has been served under the provisions of

section 7 of this Law, section 33 of the Protection of Investors Law, section 28 of the Banking Supervision Law, section 26 of the Regulation of Fiduciaries Law, [section 53 of the Lending, Credit and Finance Law,] section 68 of the Insurance Business Law or section 45 of the Insurance Managers and Intermediaries Law (the "**section in question**") on any person and that there are reasonable grounds for suspecting –

- (i) that there has been a failure to comply with any requirement imposed by or under the notice,
  - (ii) that there has been a failure by that person to comply with any other requirement imposed by or under the provisions of the section in question, or
  - (iii) the accuracy or completeness of any information or documents furnished pursuant to any requirement mentioned in subparagraph (i) or (ii),
- (b) that it is not practicable to serve a notice under the provisions of the section in question, or
- (c) that there are reasonable grounds for suspecting that if such a notice were served –
- (i) it would not be complied with,
  - (ii) any documents to which it would relate would

be removed, tampered with or destroyed, or

- (iii) the service of the notice might seriously prejudice the performance by the Commission of its functions,

he may grant a warrant conferring the powers set out in section 13.

(2) If the Bailiff (within the meaning of subsection (4)) is satisfied by information on oath that the Commission has appointed inspectors under the provisions of section 8 to carry out an investigation under that section, and that there are reasonable grounds for suspecting –

- (a) that an offence under the provisions of this Law or the supervisory Laws has been committed in relation to the investigation,
- (b) the accuracy or completeness of any information or documents furnished in the course of the investigation, or
- (c) that, if a warrant were not granted –
  - (i) any documents which the inspectors wish or might wish to inspect would be removed, tampered with or destroyed, or
  - (ii) the investigation might be seriously prejudiced,

he may grant a warrant conferring the powers set out in section 13.

(3) If the Bailiff (within the meaning of subsection (4)) is satisfied by information on oath that there are reasonable grounds for suspecting that a person has committed an offence under the provisions of [section 1(4), 5 or 9 of the Protection of Investors Law], section 1 or 8 of the Banking Supervision Law, section 1 or 8 of the Regulation of Fiduciaries Law, [section 2, 14, 16, 17, 24, 26 or 35 of the Lending, Credit and Finance Law,] section 1, 3, 4 or 12 of the Insurance Business Law, section 1, 2 or 7 of the Insurance Managers and Intermediaries Law or section 49, 109, 110 or 111 of this Law, and that –

- (a) a person has failed to comply with any requirement of a notice under the provisions of section 9(1) or any other requirement imposed by or under the provisions of section 9,
- (b) there are reasonable grounds for suspecting the accuracy or completeness of any information or documents furnished pursuant to such a notice or requirement,
- (c) it is not practicable to serve a notice under the provisions of section 9(1), or
- (d) there are reasonable grounds for suspecting that if such a notice were served –
  - (i) it would not be complied with,
  - (ii) any documents to which it would relate would be removed, tampered with or destroyed, or

- (iii) the service of the notice might seriously prejudice the investigation of the suspected offences,

he may grant a warrant conferring the powers set out in section 13.

- (4) In this section the expression "**Bailiff**" includes –
  - (a) where the warrant is to be executed in Alderney, the Chairman of the Court of Alderney or, if he or she is unavailable, a Jurat thereof,
  - (b) where the warrant is to be executed in Sark, the Seneschal.

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**NOTE**

*In section 12, first, the words in square brackets in subsection (1)(a) were inserted, second, the words in the first pair of square brackets in subsection (3) were substituted and, third, those in the second pair of square brackets therein were inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, respectively paragraph 1(6), paragraph 1(7)(a) and paragraph 1(7)(b), with effect from 1st January, 2023.*

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**Powers conferred by Bailiff's warrant.**

**13.** (1) A warrant granted under the provisions of section 12(1) authorises any officer of police, together with any other person named in the warrant (including, without limitation, any officer, servant or agent of the Commission) –

- (a) to enter any premises specified in the warrant, being premises –

*Consolidated text*

- (i) which are occupied by the person upon whom the notice under the provisions of the section in question was or could be served,
- (ii) upon which the documents to which the notice under the provisions of the section in question relates are reasonably believed to be, or
- (iii) where no notice under the provisions of the section in question has been served, upon which the documents to which the notice would relate are reasonably believed to be,

using such force as is reasonably necessary for the purpose,

- (b) to search the premises and, in relation to any documents

—

- (i) which were required by the notice under the provisions of the section in question, or
- (ii) where no notice under the provisions of the section in question has been served, which are of a class or description specified in the warrant and which could have been required by a notice under the provisions of the section in question,

to take possession of them or to take any other steps which may appear to be necessary for preserving them or preventing interference with them,

- (c) to take copies of or extracts from any such documents,
- (d) to require any person named in, or of a class or description specified in, the warrant –
  - (i) to answer any questions or give any explanations which could have been put to or required of that person under the provisions of the section in question,
  - (ii) to state to the best of that person's knowledge and belief the whereabouts of any documents described in paragraph (b),
  - (iii) to make an explanation of any such documents.

(2) A warrant granted under the provisions of section 12(2) authorises any officer of police, together with any other person named in the warrant (including, without limitation, any officer, servant or agent of the Commission) –

- (a) to enter any premises specified in the warrant, being premises –
  - (i) which are occupied by the relevant person or any other person being investigated by inspectors under the provisions of section 8, or
  - (ii) upon which any documents to which the investigation under the provisions of section 8 relates are reasonably believed to be,

using such force as is reasonably necessary for the purpose,

- (b) to search the premises and, in relation to any documents appearing to be relevant for the purpose of the investigation under the provisions of section 8, to take possession of them or to take any other steps which may appear to be necessary for preserving them or preventing interference with them,
- (c) to take copies of or extracts from any such documents,
- (d) to require any person named in, or of a class or description specified in, the warrant –
  - (i) to answer any questions or give any explanations relevant to the investigation under the provisions of section 8,
  - (ii) to state to the best of that person's knowledge and belief the whereabouts of any documents described in paragraph (b),
  - (iii) to make an explanation of any such documents.

(3) A warrant granted under the provisions of section 12(3) authorises any officer of police, together with any other person named in the warrant (including, without limitation, any officer, servant or agent of the Commission) –

- (a) to enter any premises specified in the warrant, being

premises –

- (i) which are occupied by the person upon whom the notice under the provisions of section 9(1) was served,
- (ii) upon which the documents to which the notice under the provisions of section 9(1) relates are reasonably believed to be, or
- (iii) where no notice under the provisions of section 9(1) has been served, upon which the documents to which the notice would relate are reasonably believed to be,

using such force as is reasonably necessary for the purpose,

- (b) to search the premises and, in relation to any documents appearing to be relevant for the purpose of investigating the suspected offence, to take possession of them or to take any other steps which may appear to be necessary for preserving them or preventing interference with them,
- (c) to take copies of or extracts from any such documents,
- (d) to require any person named in, or of a class or description specified in, the warrant –
  - (i) to answer questions or give explanations

relevant for determining whether that person or any other person has committed an offence under [section 1(4), 5 or 9 of the Protection of Investors Law], section 1 or 8 of the Banking Supervision Law, section 1 or 8 of the Regulation of Fiduciaries Law, [section 2, 14, 16, 17, 24, 26 or 35 of the Lending, Credit and Finance Law,] section 1, 3, 4 or 12 of the Insurance Business Law, section 1, 2 or 7 of the Insurance Managers and Intermediaries Law or section 49, 109, 110 or 111 of this Law,

- (ii) to state to the best of that person's knowledge and belief the whereabouts of any documents described in paragraph (b),
- (iii) to make an explanation of any such documents.

(4) A warrant granted under the provisions of section 12 ceases to be valid on the expiration of a period of 28 days immediately following the day on which it was issued.

(5) Any documents of which possession is taken under the powers conferred by a warrant granted under the provisions of section 12 may be retained –

- (a) for a period of three months or such longer period as the Bailiff (within the meaning of section 12(4)) may, when issuing the warrant or at any time thereafter, direct, or
- (b) if within that period proceedings to which the

documents are relevant are commenced against any person, until the conclusion of those proceedings.

(6) A person who without reasonable excuse obstructs, fails to comply with any requirement of or fails to give all reasonable assistance to a person exercising or purporting to exercise any power conferred by a warrant granted under the provisions of section 12 is guilty of an offence.

(7) A statement made by a person ("A") in response to a requirement imposed by or under section 12 or a warrant granted under it –

(a) may be used in evidence against A in proceedings other than criminal proceedings, and

(b) may not be used in evidence against A in criminal proceedings except –

(i) where evidence relating to it is adduced, or a question relating to it is asked, in the proceedings by or on behalf of A, or

(ii) in proceedings for –

(A) an offence under subsection (6) or section 109(1) (but only in relation to a requirement imposed by or under this section),

(B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is

only admissible to the extent necessary  
to establish the inconsistency,

(C) perjury, or

(D) perverting the course of justice.

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**NOTE**

*In section 13, the words in, first, the first pair of square brackets in subsection (3)(d)(i) were substituted and, second, those in the second pair of square brackets therein were inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(8), respectively subparagraph (a) and subparagraph (b), with effect from 1st January, 2023.*

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*General*

**Other provisions as to notices and information.**

**14.** (1) The Commission may direct a person to whom a notice is given or on whom a requirement is imposed under the provisions of section 7, 8, 9 or 10 of this Law or section 33 of the Protection of Investors Law, section 28 of the Banking Supervision Law, section 26 of the Regulation of Fiduciaries Law, [section 53 of the Lending, Credit and Finance Law,] section 68 of the Insurance Business Law or section 45 of the Insurance Managers and Intermediaries Law that that person must not, for such period (which may be indefinite) as the Commission may specify –

(a) inform, or cause or permit to be informed, any person, or any person of such class or description as the Commission may specify –

(i) that the notice has been given or the requirement imposed,

- (ii) of the fact or content of the notice or requirement or of any meeting pursuant to the provisions of those sections, or
  - (iii) of anything said, disclosed or otherwise done or omitted to be done pursuant to such a notice, requirement or meeting, or
- (b) disclose, or cause or permit to be disclosed, to any person (including, without limitation, a licensee or client) any information or matter which is likely to prejudice –
- (i) the inquiry or investigation to which the notice or requirement relates, or
  - (ii) the performance by the Commission of its functions,

and a person ("A") who fails to comply with such a direction is guilty of an offence unless A can show (for the avoidance of doubt, on a balance of probabilities) –

- (A) that A took all reasonable precautions and exercised all due diligence to avoid the commission of the offence by A and by any person under A's control, or
- (B) in the case of an offence under paragraph (b), that A did not know or suspect that the disclosure was likely to

be prejudicial to the inquiry or to the performance by the Commission of its functions;

and, for the avoidance of doubt, the institution and prosecution of an appeal under section 106 or under the corresponding provisions of the supervisory Laws against the decision of the Commission to give the notice or impose the requirement referred to in this subsection does not of itself constitute a failure to comply with a direction under this subsection.

(2) Any obligation imposed by statute, contract or otherwise requiring a person to whom a notice is given or on whom a requirement is imposed under the provisions of section 7, 8, 9 or 10 of this Law or section 33 of the Protection of Investors Law, section 28 of the Banking Supervision Law, section 26 of the Regulation of Fiduciaries Law, [section 53 of the Lending, Credit and Finance Law,] section 68 of the Insurance Business Law or section 45 of the Insurance Managers and Intermediaries Law –

- (a) to inform or seek the permission of another person before –
  - (i) agreeing to, arranging or conducting a meeting pursuant to the notice or requirement, or
  - (ii) complying with the notice or requirement, or
- (b) to inform another person –
  - (i) that such a notice has been given or such a requirement imposed,

- (ii) of the fact or content of such a notice or requirement or of any meeting pursuant to the provisions of those sections, or
- (iii) of anything said, disclosed or otherwise done or omitted to be done pursuant to such a notice, requirement or meeting,

is of no effect.

(3) A person to whom a notice is given or on whom a requirement is imposed by or under the provisions of section 7, 8, 9 or 10 shall, if so required by the Commission, provide a statement or declaration, in such form and manner as the Commission may require, that any information and documents furnished by that person pursuant to the notice or requirement are to the best of that person's knowledge accurate, complete and correct, whether for the purpose of supporting the subsequent use of the information or documents in civil, criminal or administrative proceedings in the Bailiwick or elsewhere or for any other purpose.

(4) Any power conferred on the Commission or its officers, servants or agents by or under the provisions of section 7, 8, 9 or 10 of this Law or section 33 of the Protection of Investors Law, section 28 of the Banking Supervision Law, section 26 of the Regulation of Fiduciaries Law, [section 53 of the Lending, Credit and Finance Law,] section 68 of the Insurance Business Law or section 45 of the Insurance Managers and Intermediaries Law may (without prejudice to the provisions of the Public Functions (Transfer and Performance) (Bailiwick of Guernsey Law, 1991<sup>i</sup> or any other power of the Commission to delegate the performance of any of its functions) be exercised, subject to such terms and conditions as the Commission thinks fit, by any person appointed in that behalf by the

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<sup>i</sup> Ordres en Conseil Vol. XXXIII, p. 478.

Commission; and the provisions of section 4(2), (3), (4) and (5) of that Law apply in relation to any such appointment as they apply in relation to an arrangement referred to in that section.

(5) Any document or information provided to the Commission under the powers conferred by the provisions of the Supervisory Laws may (without limitation, and without prejudice to any other power so to disclose or otherwise use the document or information) be disclosed or otherwise used by the Commission for the purposes of the performance of its functions under the provisions of this Law.

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**NOTE**

*In section 14, the words in square brackets in, first, subsection (1), second, subsection (2) and, third, subsection (3) were all inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, respectively paragraph 1(9), paragraph 1(10) and paragraph 1(11), with effect from 1st January, 2023.*

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**Duties of confidentiality not broken by disclosure to regulators.**

15. (1) Subject to the provisions of subsection (2), no obligation as to confidentiality or other restriction upon the disclosure of information imposed by statute, contract or otherwise is contravened by the making of a disclosure of information to the Commission or to any relevant supervisory authority for the purpose of enabling or assisting the Commission or, as the case may be, that authority to perform any of its functions.

(2) Subsection (1) does not apply in relation to the disclosure by the Commission and by its members, officers and servants of any information referred to in section 19, but this is without prejudice to the provisions of section 20.

**Disclosure of information to professional bodies, etc, for auditors and actuaries.**

16. If it appears to the Commission that an auditor or actuary has failed to

comply with a duty imposed by any of the provisions of this Law, the Financial Services Commission Law, the supervisory Laws or any other enactment, the Commission may report the auditor or actuary to any authority, institution or professional body to whose rules or requirements the auditor or actuary is subject, and may (without prejudice to any other power conferred on the Commission by the provisions of any other enactment) disclose any document or information with a view to the institution of disciplinary proceedings or otherwise for the purposes of such proceedings.

**Legal professional privilege, liens and duties of confidentiality.**

17. (1) Nothing in –

(a) the provisions of section 7, 8, 9 or 10, or

(b) a warrant granted under the provisions of section 12,

compels the production or divulgence of a communication or item subject to legal professional privilege when it is in the possession of a person who is entitled to possession of it; but an advocate or other legal adviser may be required to give the name and address (including an electronic address) of a client.

(2) Where a person claims a lien on a document, its production under –

(a) the provisions of section 7, 8, 9 or 10, or

(b) a warrant granted under the provisions of section 12,

is without prejudice to the lien.

(3) A requirement imposed by or under –

- (a) the provisions of section 7, 8, 9 or 10, or
- (b) a warrant granted under the provisions of section 12,

has effect notwithstanding any obligation as to confidentiality or other restriction upon the disclosure of information imposed by statute, contract or otherwise; and, accordingly, the obligation or restriction is not contravened by the making of a disclosure, or by any other act or omission, pursuant to such a requirement.

**Falsification, etc, of documents during investigation.**

**18.** A person ("A") upon whom a notice under the provisions of section 7, 8, 9 or 10 has been served or who knows or has reasonable grounds to suspect –

- (a) that such a notice is likely to be served on A, or
- (b) that an inquiry or investigation is being or is likely to be carried out under the provisions of section 7, 8, 9 or 10,

and who removes, conceals, tampers with, falsifies, destroys or otherwise disposes of, or causes or permits to be removed, concealed, tampered with, falsified, destroyed or otherwise disposed of, documents which A knows or has reasonable grounds to suspect –

- (i) are or would be specified in such a notice, or
- (ii) are or would be relevant to such an inquiry or investigation,

is guilty of an offence unless A proves (for the avoidance of doubt, on a balance of probabilities) that A had no intention of concealing facts disclosed by the documents from the Commission or, as the case may be, from the persons carrying out such an

inquiry or investigation.

*Disclosure of Information*

**Restrictions on disclosure of information.**

**19.** (1) Subject to the provisions of section 20 –

- (a) no person who under the provisions of or for the purposes of this Law receives information relating to the business, property or affairs of any person,
- (b) no person who obtains any such information directly or indirectly from a person who has so received it,

shall disclose the information without the consent of the person to whom it relates and (if different) the person from whom it was so obtained.

(2) A person who discloses information in contravention of this section is guilty of an offence.

**Cases where disclosure is permitted.**

**20.** Section 19 does not preclude –

- (a) the disclosure of –
  - (i) information which at the time of disclosure is or has already been made available to the public from other sources, or
  - (ii) information in the form of a summary or collection of information so framed as not to

enable information relating to any particular person to be ascertained from it,

(b) the disclosure of information for the purpose of enabling or assisting –

(i) the Commission, or

(ii) any body established by Ordinance under section 48 of the Banking Supervision Law or section 84 of the Insurance Business Law for the purposes of a scheme for the protection of customers,

to perform its functions,

(c) without prejudice to the generality of paragraph (b), the disclosure of information by the Commission to the auditor of –

(i) a licensee or former licensee, or

(ii) an authorised or registered collective investment scheme or former authorised or registered collective investment scheme,

if it appears to the Commission that the disclosure would enable or assist the Commission to perform its functions or would otherwise be in the interests of the public or the reputation of the Bailiwick as a finance centre,

- (d) where, in order to enable or assist it to perform its functions, the Commission considers it necessary to seek advice from a qualified person on any matter of law, accountancy or valuation (actuarial or otherwise) or any other matter requiring the exercise of professional skill, the disclosure by the Commission to that person of such information as appears to the Commission to be necessary to ensure that that person is properly informed as to the matters on which the advice is sought,
- (e) the disclosure by the Commission of information in the interests of the public or the reputation of the Bailiwick as a finance centre,
- (f) the disclosure of information for the purpose of enabling or assisting a relevant supervisory authority to perform its functions,
- (g) the disclosure of information in compliance with, or for the purposes of enabling or assisting a person to comply with, any requirement imposed by or under the provisions of this Law or any other enactment,
- (h) the disclosure of information –
  - (i) for the purposes of the investigation, prevention or detection of crime, or
  - (ii) with a view to the instigation of or otherwise for

the purposes of any criminal proceedings,

whether under the provisions of this Law or otherwise,

- (i) the disclosure of information in connection with any other proceedings, enforcement action or sanction (civil, criminal or administrative) arising out of or under the provisions of this Law or any other enactment,
  
- (j) the disclosure of information with a view to the instigation of, or otherwise for the purposes of, any disciplinary proceedings relating to the exercise of the professional duties of –
  - (i) an auditor or actuary of –
    - (A) a licensee or former licensee, or
  
    - (B) an authorised or registered collective investment scheme or former authorised or registered collective investment scheme,
  
  - (ii) a person appointed to make a report under section 7(1)(b) or 8 of this Law, section 3(3)(a) of the Protection of Investors Law, section 5(5)(a) of the Banking Supervision Law, section 5(6)(a) of the Regulation of Fiduciaries Law, [section 12(5)(a), 22(5)(a) or 33(5)(a) of the Lending, Credit and Finance Law,] section

- 6(5)(a) or 36 of the Insurance Business Law or section 3(5)(a) or 23 of the Insurance Managers and Intermediaries Law, or
- (iii) a person appointed as a skilled person pursuant to the provisions of the supervisory Laws,
- (k) the disclosure by the Commission to Her Majesty's Procureur or an officer of police of –
- (i) information obtained under the provisions of –
- (A) sections 7 to 13 of this Law, or
- (B) section 33 or 38 of the Protection of Investors Law or the corresponding provisions of the other supervisory Laws, or
- (ii) information in the possession of the Commission as to any suspected offence in relation to which the powers conferred by those sections are exercisable,
- (l) where information is disclosed to an officer of police under paragraph (k), the disclosure of that information by an officer of police for the purposes of an investigation or prosecution either in the Bailiwick or, with the prior consent of Her Majesty's Procureur to such disclosure, elsewhere,

*Consolidated text*

- (m) the disclosure of information to a person or entity responsible for a scheme for compensating customers (whether in the Bailiwick or elsewhere) –
  - (i) if it appears to the Commission that the disclosure would enable or assist the recipient of the information or the Commission to perform its functions, and
  - (ii) if the recipient has given to the Commission a written undertaking that the information will not be further disclosed without the prior consent of the Commission,
  
- (n) the disclosure of information by the Commission for the purposes or in the circumstances described in –
  - (i) section 21(2) of the Financial Services Commission Law,
  - (ii) section 49 of the Protection of Investors Law,
  - (iii) section 45 of the Banking Supervision Law,
  - (iv) section 39 of the Regulation of Fiduciaries Law,
  - [(iva) section 70 of the Lending, Credit and Finance Law,]
  - (v) section 80 of the Insurance Business Law, or

*Consolidated text*

- (vi) section 57 of the Insurance Managers and Intermediaries Law,
- (o) the disclosure of information for the purpose of enabling or assisting –
  - (i) the Registrar of Companies,
  - (ii) the Alderney Registrar,
  - (iii) the Legal Aid Administrator (the office of which was established under section 2 of the Legal Aid (Bailiwick of Guernsey) Law, 2003),
  - (iv) the Office of the Financial Services Ombudsman established by the Financial Services Ombudsman (Bailiwick of Guernsey) Law, 2014,
  - (v) the Principal Ombudsman appointed under section 4 of that Law,
  - (vi) the Registrar of Beneficial Ownership of Legal Persons (the office of which was established by section 1 of the Beneficial Ownership of Legal Persons (Guernsey) Law, 2017),
  - (vii) the Registrar within the meaning of the Beneficial Ownership of Legal Persons (Alderney) Law, 2017),

(viii) the Data Protection Authority established by Part XI of the Data Protection (Bailiwick of Guernsey) Law, 2017, or

(ix) the Commissioner appointed by the Data Protection Authority under paragraph 5 of Schedule 6 to that Law,

to perform their respective functions.

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**NOTE**

*In section 20, first, the words in square brackets in paragraph (j)(ii) and, second, paragraph (n)(iva) were both inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, respectively paragraph 1(12) and paragraph 1(13), with effect from 1st January, 2023.*

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**Information supplied to Commission by relevant supervisory authority.**

21. (1) This section applies, to the exclusion of section 19, to information relating to the business, property or affairs of any person provided to the Commission for the purposes of its functions, whether under the provisions of this Law or otherwise, by a relevant supervisory authority.

(2) Information described in subsection (1) –

(a) may only be used by the Commission for the purpose for which it was provided by the relevant supervisory authority,

(b) may only be disclosed by the Commission with the consent of, and for purposes or in circumstances

approved by, that authority, and

- (c) may not be disclosed by the Commission to the person to whom it relates except with the express approval of that authority.

(3) In requesting the consent of a relevant supervisory authority for the purposes of subsection (2)(b), the Commission must provide that authority with –

- (a) the name of any person to whom it proposes to disclose the information, and
- (b) an accurate description of that person's functions.

(4) Where under this section the Commission discloses information described in subsection (1), it may do so only in accordance with any conditions (whether as to the use and disclosure of the information or otherwise) subject to which the consent of the relevant supervisory authority was given.

(5) For the avoidance of doubt, and without limitation, nothing in this section prevents the disclosure of information by the Commission –

- (a) for the purposes or in the circumstances described in section 20(h), or
- (b) in accordance with the provisions of any of the appointed Laws in circumstances where they provide that the disclosure does not contravene any obligation as to confidentiality or other restriction on the disclosure of information imposed by statute, contract or otherwise.

- (6) No person who –
  - (a) receives information described in subsection (1) from the Commission, or
  - (b) obtains any such information directly or indirectly from a person who has so received it,

shall disclose the information except with, and in accordance with the conditions of, the consent of the Commission.

(7) A person who discloses information in contravention of subsection (6) is guilty of an offence.

**Royal Court to take Commission's undertakings into account.**

**22.** The Royal Court or any division thereof must, before directing the Commission (whether pursuant to the provisions of this Law or otherwise) to disclose to any person any information relating to the business, property or affairs of any person held, received or obtained by it under the provisions of or for the purposes of this Law, the Financial Services Commission Law or the supervisory Laws (whether pursuant to those provisions or otherwise) –

- (a) take into account –
  - (i) any obligation as to confidentiality or other restriction on the disclosure of information imposed by statute, contract or otherwise to which the Commission is subject in respect of the information,

- (ii) any undertaking entered into by the Commission in relation to the use, disclosure, safekeeping and return of the information, and
  - (iii) any conditions (whether as to the use and disclosure of the information or otherwise) subject to which the information is held or was received or obtained, and
- (b) where the information has been supplied to the Commission by a relevant supervisory authority –
- (i) give the Commission a reasonable opportunity to consult that authority with a view to obtaining its consent to the disclosure, and
  - (ii) where such consent is not forthcoming, or is given subject to conditions, take into account the authority's decision and the reasons for it.

### PART III

## ENFORCEMENT POWERS OF THE COMMISSION

### *Enforcement requirements*

#### **Enforcement requirements.**

**23.** (1) The Commission may, at any time, by notice in writing, impose such requirements ("**enforcement requirements**") on any person referred to in subsection (2), requiring that person to do or not to do any thing, as appear to the Commission to be necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre, whether for the purpose of

safeguarding assets or otherwise.

- (2) Enforcement requirements may be imposed on –
  - (a) a licensee,
  - (b) an authorised or registered collective investment scheme,
  - (c) subject to subsection (5), a former licensee or former authorised or registered collective investment scheme,
  - (d) a person carrying on any class or description of regulated business –
    - (i) who is exempted by the provisions of the supervisory Laws from the requirement to be licensed thereunder, or
    - (ii) otherwise in such circumstances specified in the provisions of those Laws as not to require licensing thereunder,in respect of that class or description of business,
  - (e) a person who is the holder of a supervised role in respect of, or is an officer or employee of –
    - (i) a licensee, or
    - (ii) a person described in paragraph (d),

- (f) a person who is the holder of a supervised role in respect of, or is an officer or employee of, or a designated administrator or designated trustee or custodian of, an authorised or registered collective investment scheme,
- (g) a person who has or is reasonably suspected of having contravened –
  - (i) any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision,
- (h) an ancillary vehicle of a person or entity specified in any other paragraph of this subsection, or
  - (i) a person or entity or class or description of person or entity prescribed for the purposes of this section by regulations of the Policy and Resources Committee,

(the "**accountable person**").

- (3) The Commission may vary or rescind an enforcement

requirement by notice in writing served on the accountable person.

(4) Without prejudice to the generality of subsection (1), enforcement requirements may –

- (a) require the accountable person to take certain steps, to refrain from adopting or pursuing a particular course of action or to restrict the scope of its business in a particular way,
- (b) prohibit or impose limitations on the acceptance or carrying on of regulated business and other business, or on the acceptance or repayment of deposits, the granting of credit or the making of investments,
- (c) prohibit, restrict or impose limitations on the acceptance or carrying on of regulated business, or any class or description of regulated business, in or from within any place, or any particular place, outside the Bailiwick –
  - (i) by the accountable person,
  - (ii) by any undertaking established by the accountable person (including, without limitation, any branch, subsidiary, ancillary vehicle or special purpose vehicle thereof), or
  - (iii) through or by means of a relationship with any person (including, without limitation, a relationship of partnership, affiliation or

association),

- (d) prohibit the accountable person from soliciting (whether at all or in any specified manner) regulated business and other business, either generally or from specified persons or classes or descriptions of persons,
- (e) prohibit the accountable person from entering into any other transaction or class or description of transactions,
- (f) require the removal of any person who is the holder of a supervised role in respect of, or who is an officer, employee, auditor or actuary of, the accountable person,
- (g) require the removal of any person who is the holder of a supervised role in respect of, or who is an officer or employee of, or a designated administrator or designated trustee or custodian of, an authorised or registered collective investment scheme,
- (h) specify requirements to be fulfilled otherwise than by action taken by the accountable person,
- (i) require the furnishing to the Commission, at such times, intervals and places as may be specified by the Commission, of such information and documents, and of accounts of such description, in such form and manner and containing such information and particulars, as may be so specified,
- (j) require the accountable person to maintain in the

Bailiwick, or to transfer to and keep in the custody of a trustee, custodian, licensed banking institution or person of such other class or description as may be specified in the enforcement requirement, assets of such value and description as may be so specified; and any such requirement may provide that –

- (i) assets kept in the custody of a trustee, custodian, licensed banking institution or other person pursuant to the enforcement requirement shall not, so long as the enforcement requirement is in force, be removed from such custody or be made the subject of any charge, mortgage, hypothèque, secured interest (including a security interest within the meaning of the Security Interests (Guernsey) Law, 1993<sup>j</sup>), trust, assignment, lien, right of set-off or other dealing except with the prior written consent of the Commission,
- (ii) any charge, mortgage, hypothèque, secured interest (including a security interest within the meaning of the Security Interests (Guernsey) Law, 1993), trust, assignment, lien, right of set-off or other dealing purportedly created, executed or entered into by the accountable person in contravention of the enforcement requirement shall be ineffective against any claim by any liquidator of that person,

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<sup>j</sup> Order in Council No. III of 1993.

and an enforcement requirement imposed by virtue of this paragraph shall be effective in law against or (as the case may require) for the benefit of third parties notwithstanding any rule of law to the contrary,

- (k) where the accountable person is a licensee within the meaning of the Protection of Investors Law, and without prejudice to paragraph (j), require the accountable person to take all necessary steps to transfer to a trustee, custodian, licensed banking institution or person of any other class or description, in each case approved by the Commission, all assets, or all assets of any specified class or description, which –
  - (i) belong to the accountable person, or
  - (ii) are held by or to the order of the accountable person and either belong to investors or clients or belong to –
    - (A) an investment company the shares in which belong to investors or clients, or
    - (B) some other company, legal person or entity which is, or the assets of which are, wholly beneficially owned by investors or clients,
- (l) require an actuarial investigation into the technical reserves of the accountable person,

- (m) where the accountable person is a licensed insurer, require the insurer to establish and maintain technical reserves, on whatever basis the Commission determines prudential, over and above those required by Recognised Accounting Standards,
- (n) specify requirements as to the capital resources, liquidity and assets of the business of the accountable person,
- (o) where the accountable person is a licensed insurance manager, permit the accountable person to act in or from within the Bailiwick as an insurance manager only in respect of the insurer or insurers specified in the enforcement requirement,
- (p) require the accountable person to provide evidence of –
  - (i) compliance with –
    - (A) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
    - (B) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, and

- (ii) fulfilment of any of the applicable minimum criteria for licensing (whether in relation to the accountable person or, except in the case of a person who is a licensee who holds only a personal fiduciary licence, any person who is or is to be the holder of a supervised role in respect of, or an officer or employee of, the accountable person),

in whatever form and manner and at whatever time the Commission may reasonably determine,

- (q) where a notice of revocation or proposed revocation of licence has been issued to the accountable person, require that person to take all reasonable steps to procure the transfer of all or any of its customers to another licensee acceptable to the Commission,
- (r) require the accountable person to prepare consolidated accounts (in addition to any accounts required to be prepared by virtue of the provisions of the supervisory Laws),
- (s) require the accountable person to appoint a compliance officer,
- (t) require the accountable person to deposit with the Commission, and to comply with, a recovery plan acceptable to the Commission,
- (u) require the accountable person to obtain professional

indemnity insurance in such amount and upon such terms and conditions as may be specified,

- (v) contain such ancillary, incidental and supplementary provision as the Commission may determine.

(5) An enforcement requirement may be imposed on a former licensee or former authorised or registered collective investment scheme only within a period of six years immediately following the date on which the former licensee or scheme ceased to be licensed, authorised or registered (as the case may be), unless in any particular case the Commission directs otherwise with the prior written authority of not less than two ordinary members of the Commission.

However, for the avoidance of doubt, an enforcement requirement imposed on a former licensee or former authorised or registered collective investment scheme within that six year period may, in accordance with subsection (7), remain in force after the expiration of that period.

(6) An enforcement requirement may be imposed on a person or entity which has at any time been or been deemed to be an accountable person of a class or description specified in subsection (2) in all respects as if they were a person or entity which is currently an accountable person of that class or description, but only for a period of six years immediately following the date on which that person or entity ceased to be or be deemed to be an accountable person of that class or description, unless in any particular case the Commission directs otherwise with the prior written authority of not less than two ordinary members of the Commission.

However, for the avoidance of doubt, an enforcement requirement imposed on a person or entity which has at any time been or been deemed to be an accountable person of a class or description specified in subsection (2) within that six year period may, in accordance with subsection (7), remain in force after the

expiration of that period.

This subsection does not apply to a former licensee or former authorised or registered collective investment scheme.

(7) An enforcement requirement shall remain in force until rescinded by the Commission, unless it is expressed to be of limited duration in which case it shall remain in force until –

- (a) the occurrence of such date, time, event or circumstance as may be specified in it, or
- (b) such prohibitions, restrictions, requirements or conditions as may be so specified are complied with, or
- (c) rescinded by the Commission, if earlier.

For the avoidance of doubt, an enforcement requirement imposed on a licensee, authorised or registered collective investment scheme or other person or entity of a class or description of accountable person referred to in subsection (2) may remain in force after –

- (i) the date of revocation, suspension, expiration or surrender of their licence, authorisation or registration, or, as the case may be,
- (ii) the date on which that person or entity ceases to be an accountable person of that class or description.

(8) A person who contravenes any provision of an enforcement

requirement is guilty of an offence.

(9) Where the accountable person is a licensee or an authorised or registered collective investment scheme, the fact that an enforcement requirement has been contravened is, whether or not constituting an offence under subsection (8), a ground for the suspension or revocation of the licence, authorisation or registration in question (see sections 28, 29 and 30) but does not of itself invalidate any contract or transaction.

(10) In considering whether or not to impose, vary or rescind any enforcement requirement the Commission may, without limitation, have regard (so far as relevant) to any matter to which it may have regard under the provisions of –

- (a) the applicable supervisory Law or section 29 or 30 of this Law when considering whether or not to grant an application for, or (as the case may be) to revoke, a licence, authorisation or registration, or
- (b) section 33 when considering whether or not to make or renew a prohibition order.

(11) The Commission may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, notice of the imposition, variation or rescission of an enforcement requirement and the date from which any such requirement, variation or rescission is effective; and, in deciding whether or not to do so, the Commission shall have regard to the interests of the public and the reputation of the Bailiwick as a finance centre.

The publication may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the

Commission may determine.

**Enforcement requirements in connection with revocation of licence, etc.**

24. Without prejudice to the generality of section 23, and for the avoidance of doubt, enforcement requirements may be imposed by the Commission under the provisions of that section –

- (a) when serving notice by virtue of section 28, 29 or 30 upon a licensee or collective investment scheme that the Commission is proposing or has decided to suspend or revoke its licence, authorisation or registration (as the case may be),
- (b) at any time after such a notice has been served (whether before or after the licence, authorisation or registration is suspended or revoked),
- (c) at any time after a licensee or authorised or registered collective investment scheme has served a notice under the provisions of the supervisory Laws surrendering, or requesting the suspension of, its licence, authorisation or registration (whether or not with immediate effect and whether or not the Commission has, where necessary, consented to the surrender or suspended the licence, authorisation or registration under those provisions), or
- (d) in the case of a licensee or authorised or registered collective investment scheme whose licence, authorisation or registration is subject to a condition as to its duration, upon the expiry of the licence,

authorisation or registration or at any time thereafter.

*Objections to existing holders of supervised roles, etc*

**Objection to existing holders of supervised roles.**

25. (1) Where in the opinion of the Commission, having regard to the applicable minimum criteria for licensing, a person who is the holder of an approved supervised role or vetted supervised role in respect of a licensee is not or is no longer a fit and proper person to hold such a role, the Commission may serve that person with a written notice of objection.

(2) Subsection (1) applies in relation to a licensed banking institution only where the institution is a Guernsey company, a Guernsey foundation, a Guernsey limited liability partnership, a Guernsey limited partnership with legal personality or an Alderney company.

(3) The States may by Ordinance amend this section so as to extend its application, subject to such exceptions, adaptations and modifications as the States think fit, to –

- (a) authorised and registered collective investment schemes or other persons or entities, and
- (b) the holders of supervised roles in respect of them or officers or employees, or designated administrators or designated trustees or custodians, of them.

**Contraventions by holders of supervised roles, etc.**

26. (1) A person ("A") who –

- (a) becomes –

(i) the holder of an approved supervised role or vetted supervised role, or

(ii) the holder of an additional controller holding,

in contravention of the provisions of the supervisory Laws, or

(b) becomes or continues to be –

(i) the holder of an approved supervised role or vetted supervised role, or

(ii) the holder of an additional controller holding,

after a notice of objection has been served on A under the provisions of the supervisory Laws or section 25,

is guilty of an offence unless A shows (for the avoidance of doubt, on a balance of probabilities) that A was not aware of the facts or circumstances by virtue of which A became the holder of an approved supervised role or vetted supervised role or the holder of an additional controller holding (as the case may be); but in such a case A is guilty of the offence if A fails to give the Commission notice in writing of the fact that A has become the holder of an approved supervised role or vetted supervised role or the holder of an additional controller holding (as the case may be) within a period of 14 days immediately following the day on which A became or ought reasonably to have become so aware.

(2) In this section an "**additional controller holding**" has the meaning given in the Banking Supervision Law, the Insurance Business Law or the

Insurance Managers and Intermediaries Law (as the case may require).

**Restrictions on sale of shares.**

27. (1) The powers conferred by this section are exercisable where a person (the "**shareholder**") –

- (a) has become a shareholder controller in contravention of the provisions of the supervisory Laws, or
- (b) has become or continued to be a shareholder controller after a notice of objection has been served on the shareholder under the provisions of the supervisory Laws or section 25.

(2) The Commission may, by an enforcement requirement imposed on the shareholder, direct that any specified shares to which this section applies (the "**restricted shares**") shall, until further notice, be subject to all or any of the following restrictions –

- (a) any transfer of, or agreement to transfer, the restricted shares or, in the case of unissued shares, any transfer of, or agreement to transfer, the right to be issued with them, is void,
- (b) no voting right is exercisable in respect of the restricted shares,
- (c) no further shares shall be issued in right of the restricted shares or in pursuance of any offer made to their holder,

- (d) except in a winding up, no payment shall be made of any sum due on the restricted shares from the licensee, whether in respect of capital, dividend or otherwise.

(3) The appropriate Court, on the application of the Commission, may order the transfer of any restricted shares and, if the shares are subject to restrictions under subsection (2), that those restrictions shall cease or shall be modified.

(4) No order shall be made under subsection (3) in a case where a notice of objection has been served under the provisions of the supervisory Laws or section 25 –

- (a) until the end of the period within which, under the provisions of the supervisory Laws or (as the case may be) section 106, an appeal can be brought against the notice of objection, or
- (b) if such an appeal is brought within that period, until the appeal is determined.

(5) Where an order is made under subsection (3) the appropriate Court may, on the application of the Commission, make such further order relating to the transfer of the restricted shares, the exercise of voting rights in respect of them, the issue of further shares in right of them or the making of payments due on them as it thinks fit.

(6) Where restricted shares are sold pursuant to an order under subsection (3), the proceeds of sale, less the costs of sale, shall be paid to Her Majesty's Sheriff for the benefit of the persons beneficially interested in them, and any such persons may apply to the appropriate Court for an order for the whole or

part of the proceeds to be paid to them.

- (7) This section applies –
- (a) to all shares in the licensee of which the shareholder is a shareholder controller which are held by or by any associated party of the shareholder and which were not so held immediately before the shareholder became a shareholder controller of that licensee, and
  - (b) in cases where the shareholder became a shareholder controller of a licensee as a result of the acquisition by or by any associated party of the shareholder of shares in another company, to all shares in that other company which are held by or by any associated party of the shareholder and which were not so held before the shareholder became a shareholder controller of that licensee.

(8) A copy of the enforcement requirement imposed on the shareholder under subsection (2) shall be served on the licensee or company to whose shares the requirement relates and, if the requirement relates to shares held by an associated party of the shareholder, on that associated party.

- (9) In this section the "**appropriate Court**" means –
- (a) the Court of Alderney, where the person against whom the order under subsection (3) is sought is within the jurisdiction of that Court,
  - (b) the Court of the Seneschal, where the person against

whom the order under subsection (3) is sought is within the jurisdiction of that Court,

(c) the Royal Court, in any other case.

(10) In the case of a licensed banking institution, this section applies in relation to a significant shareholder as it applies in relation to a shareholder controller.

*Revocation, suspension and imposition of licences, etc*

**Suspension of licence.**

**28.** (1) The Commission may, by notice in writing served on a licensee, suspend its licence –

- (a) at the request of the licensee, or
- (b) in any case in which it appears to the Commission that it has power to revoke the licence under the provisions of section 29.

(2) The suspension of a licence shall be –

- (a) for a period specified by the Commission,
- (b) for a period continuing –
  - (i) until the occurrence of an event or circumstance so specified, or
  - (ii) until any prohibitions, restrictions, requirements

or conditions so specified are complied with,

(the "**suspension period**").

(3) During the suspension period, subject to such exceptions, adaptations and modifications as the Commission may specify in writing (whether conditionally or unconditionally) –

- (a) the licensee may not carry on, or hold itself out as carrying on, regulated business of the description to which the suspended licence relates in or from within the Bailiwick or, if the licensee is a Bailiwick body, in or from within any jurisdiction whatsoever, and
- (b) no payments may be made by the licensee or any person acting on the licensee's behalf in respect of regulated business of that description without the prior written approval of the Commission.

(4) In considering whether or not to suspend a licence the Commission may, without limitation, have regard (so far as relevant) to any matter to which it may have regard under the provisions of the applicable supervisory Law or section 29 of this Law when considering whether or not to grant an application for, or (as the case may be) to revoke, a licence.

(5) The provisions of section 29(3) to (7) apply in relation to a decision of the Commission to suspend a licence as they apply in relation to a decision of the Commission to revoke a licence; and references in those subsections (however expressed) to revocation include references to suspension.

(6) For the avoidance of doubt, and without prejudice to

subsection (3), a licensee remains a licensee for the purposes of this Law and the applicable supervisory Law during the suspension period.

**Revocation of licence.**

**29.** (1) The Commission may revoke a licence if it appears to the Commission that –

- (a) any of the applicable minimum criteria for licensing are not or have not been fulfilled –
  - (i) in relation to the licensee, or
  - (ii) except in the case of a licensee who holds only a personal fiduciary licence, in relation to any person who is or is to be the holder of a supervised role in respect of, or an officer or employee of, the licensee,
- (b) the licensee or any other person described in paragraph (a)(ii) –
  - (i) has contravened or committed an offence under any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) has contravened any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision,

- (c) a person has become a holder of an approved supervised role or vetted supervised role in respect of the licensee in contravention of the provisions of the supervisory Laws,
- (d) a person has become or continued to be a holder of an approved supervised role or vetted supervised role in respect of the licensee after being given notice of objection under the provisions of the supervisory Laws or section 25,
- (e) the Commission has been provided with false, deceptive, misleading, inaccurate or incomplete information under the provisions of or for the purposes of this Law or any of the supervisory Laws –
  - (i) by or on behalf of the licensee, or
  - (ii) by or on behalf of an officer or employee of the licensee or a person who holds or is to hold a supervised role in respect of the licensee,
- (f) it is necessary or desirable to do so –
  - (i) in the interests of the public, or
  - (ii) in the interests the reputation of the Bailiwick as a finance centre,

whether by reason of the manner in which the licensee

is conducting or proposing to conduct its affairs or for any other reason,

(g) any fee, penalty or interest prescribed by regulations under section 129 or by or under the provisions of the Financial Services Commission Law or supervisory Laws –

(i) payable by or in respect of the licensee, or

(ii) payable in respect of the licence or business of the licensee,

has not been paid within the required period or when otherwise due,

(h) a relevant supervisory authority has withdrawn from the licensee an authorisation corresponding to a licence under the provisions of the supervisory Laws,

(i) the licensee has not carried on regulated business of the class or description to which the licence relates for a period of 12 consecutive months,

(j) a winding up event has occurred in respect of the licensee,

(k) in the case of a licensed insurer, the insurer's general representative has failed to satisfy an obligation to which the general representative is subject by virtue of the provisions of the Insurance Business Law,

- (l) in the case of a licensed insurance intermediary, the intermediary's authorised insurance representative has failed to satisfy an obligation to which the authorised insurance representative is subject by virtue of the provisions of the Insurance Managers and Intermediaries Law,
- (m) any other ground for the revocation of the licence –
  - (i) specified by the provisions of the relevant supervisory Law, or
  - (ii) which the States may by Ordinance specify,has arisen or is fulfilled.

(2) In considering whether or not to revoke a licence the Commission may, without limitation, have regard (so far as relevant) to any matter to which it may have regard under the provisions of the applicable supervisory Law when considering whether or not to grant an application for such a licence.

(3) A decision of the Commission to revoke a licence does not, subject to the provisions of subsection (4), have effect until the end of the period within which, under section 106, an appeal can be brought against the revocation or, if an appeal is brought within that period, until the appeal is determined.

(4) Where the Commission is of the view that it is necessary or desirable to do so –

- (a) in the interests of the public, or

- (b) in the interests of the reputation of the Bailiwick as a finance centre,

the Commission may apply to the appropriate Court for an order under this subsection directing that its decision to revoke a licence should, without prejudice to any appeal in respect of the decision under section 106, have immediate effect; and the appropriate Court may make an order under this subsection subject to such terms and conditions as it thinks just.

(5) An application by the Commission for an order under subsection (4) may, with the approval of the appropriate Court, and subject to such terms and conditions as the appropriate Court may direct, be made *ex parte*.

(6) Where the Commission makes a decision to revoke a licence, it may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, notice of the decision, notwithstanding that the decision may not have effect when the notice is published.

The publication may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

- (7) In this section the "**appropriate Court**" means –
  - (a) the Court of Alderney, where the licensee in relation to the licence of which the order is sought –
    - (i) is an Alderney company, or

- (ii) is not an Alderney company or a Guernsey company but has its principal place of business in Alderney,
- (b) the Court of the Seneschal, where the licensee in relation to the licence of which the order is sought is not an Alderney company or a Guernsey company but has its principal place of business in Sark,
- (c) the Royal Court, in any other case.

**Revocation or suspension of authorisation or registration.**

**30.** (1) The Commission may, by notice in writing served on the designated administrator or the designated trustee or custodian of an authorised or registered collective investment scheme –

- (a) revoke the authorisation or registration of the scheme issued under section 8 of the Protection of Investors Law, or
- (b) suspend the authorisation or registration for a specified period, until the occurrence of a specified event or until specified prohibitions, restrictions, requirements or conditions are complied with,

if it appears to the Commission that –

- (i) the designated administrator or the designated trustee or custodian of the scheme has so requested,

*Consolidated text*

- (ii) any of the requirements set out in Schedule 3 to the Protection of Investors Law are not or have not been fulfilled in relation to the scheme,
- (iii) the designated administrator or the designated trustee or custodian of the scheme –
  - (A) has contravened or committed an offence under any of the provisions of this Law, the Financial Services Commission Law or the Protection of Investors Law, or
  - (B) has contravened any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision,
- (iv) it is necessary or desirable to revoke or suspend the authorisation or registration in the interests of the public or the reputation of the Bailiwick as a finance centre,
- (v) a winding up event has occurred in respect of the scheme, the designated administrator or the designated trustee or custodian,
- (vi) any other ground for the revocation or suspension of the authorisation or registration

which the States may by Ordinance specify has arisen or is fulfilled.

(2) During a period of suspension of the authorisation or registration of a collective investment scheme in pursuance of subsection (1)(b), subject to such exceptions, adaptations and modifications as the Commission may specify in writing (whether conditionally or unconditionally), no payments may be made by the scheme or any person acting on the scheme's behalf without the prior written approval of the Commission.

(3) In considering whether or not to revoke or suspend an authorisation or registration of a collective investment scheme the Commission may, without limitation, have regard (so far as relevant) to any matter to which it may have regard under the provisions of section 8 of the Protection of Investors Law when considering whether or not to grant an application for authorisation or registration.

(4) A decision of the Commission to revoke or suspend an authorisation or registration of a collective investment scheme does not, subject to the provisions of subsection (5), have effect until the end of the period within which, under section 106, an appeal can be brought against the revocation or suspension or, if an appeal is brought within that period, until the appeal is determined.

(5) Where the Commission is of the view that it is necessary or desirable to do so –

- (a) in the interests of the public or the investors or potential investors in an authorised or registered collective investment scheme, or
- (b) in the interests of the reputation of the Bailiwick as a finance centre,

the Commission may apply to the appropriate Court for an order under this subsection directing that its decision to revoke or suspend an authorisation or registration should, without prejudice to any appeal in respect of the decision under section 106, have immediate effect; and the appropriate Court may make an order under this subsection on such terms and conditions as it thinks just.

(6) An application by the Commission for an order under subsection (5) may, with the approval of the appropriate Court, and on such terms and conditions as the appropriate Court may direct, be made *ex parte*.

(7) Where the Commission makes a decision to revoke or suspend the authorisation or registration of a collective investment scheme, it may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, notice of the decision, notwithstanding that the decision may not have effect when the notice is published.

The publication may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

(8) In this section the "**appropriate Court**" means –

(a) the Court of Alderney, where the designated administrator of the collective investment scheme in relation to the authorisation or registration of which the order is sought –

(i) is an Alderney company, or

- (ii) is not an Alderney company or a Guernsey company but has its principal place of business in Alderney,
- (b) the Court of the Seneschal, where the designated administrator of the collective investment scheme in relation to the authorisation or registration of which the order is sought is not an Alderney company or a Guernsey company but has its principal place of business in Sark,
- (c) the Royal Court, in any other case.

(9) For the avoidance of doubt, and without prejudice to subsection (2), an authorised or registered collective investment scheme remains an authorised or registered collective investment scheme for the purposes of this Law and the Protection of Investors Law during a period of suspension of the authorisation or registration in pursuance of subsection (1)(b).

**Power to impose licence.**

**31.** (1) Where the Commission has reasonable grounds to suspect that a company or other person which does not hold a licence to carry on regulated business of any particular description is carrying on or has carried on, or is holding itself out or has held itself out as carrying on, regulated business of that description in contravention of any of the provisions of the supervisory Laws, the Commission may, without prejudice to any other penalties, powers or proceedings in respect of the contravention (whether arising under the provisions of this Law or the supervisory Laws or otherwise), impose a licence on that company or other person in respect of that description of regulated business.

(2) Where a licence is imposed on a company or other person

under this section –

- (a) it shall be deemed to have been granted a licence under the provisions of the relevant supervisory Law,
- (b) it shall be deemed to be a licensee in respect of the class or description of regulated business to which the licence relates for the purposes of this Law and the relevant supervisory Law, and
- (c) the licence shall be deemed to be a licence granted under the provisions of the relevant supervisory Law,

and the provisions of this Law and the relevant supervisory Law shall apply accordingly.

(3) The imposition of a licence under this section does not constitute evidence or any form of acknowledgement that all or any of the applicable grounds, criteria or matters to be taken into account in respect of the grant of a licence of that description under the provisions of the relevant supervisory Law are satisfied or, as the case may be, have been considered.

(4) Upon the imposition of a licence under this section the appropriate fee prescribed by or under the provisions of the relevant supervisory Law in respect of an application for and the grant of a licence of that description, or such other fee as may be prescribed by regulations under section 129, is payable.

(5) A licence imposed on a company or other person under this section shall (unless the licence provides otherwise) be effective from the earlier of –

- (a) service upon that company or other person of written

confirmation that the licence has been issued, or

- (b) 11 a.m. on the day that an announcement that a licence has been so imposed is published –
  - (i) in La Gazette Officielle, or
  - (ii) in such other manner as the Commission may determine (including, without limitation, by being placed on the Commission's official website).

**Disapplication of non-discretionary exemption.**

32. (1) This section applies to a person acting, by virtue of paragraph (g) of section 3(1) of the Regulation of Fiduciaries Law, as a director of not more than six companies, being directorships which are not the subject of an exemption contained in any other paragraph of that section.

(2) A person to whom this section applies is considered for the purposes of this section to be the subject of an "**exemption**".

(3) The Commission may, by notice in writing served on a person to whom this section applies –

- (a) disapply the exemption permanently or without any express limitation of time, or
- (b) disapply the exemption for a specified period, until the occurrence of a specified event or until specified prohibitions, restrictions, requirements or conditions are complied with,

if it appears to the Commission that –

- (i) the person has so requested,
- (ii) any of the minimum criteria for licensing which would be applicable if the person were a licensee are not or have not been fulfilled in relation to –
  - (A) the person, or
  - (B) except in the case of a person who is a licensee who holds only a personal fiduciary licence, any person who is or is to be the holder of a supervised role in respect of, or an officer or employee of, the person,
- (iii) the person or any person described in subparagraph (ii)(B) –
  - (A) has contravened or committed an offence under any provision of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (B) has contravened any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or

arrangement imposed, issued or arising under any such provision,

- (iv) it is necessary or desirable to disapply the exemption in the interests of the public or the reputation of the Bailiwick as a finance centre,
- (v) any other ground which the States may by Ordinance specify as a ground for the disapplication of an exemption or any class or description thereof has arisen or is fulfilled.

(4) During the period of disapplication, subject to such exceptions, adaptations and modifications as the Commission may specify in writing (whether conditionally or unconditionally) –

- (a) persons to whom this section applies may not carry on, or hold themselves out as carrying on, regulated business of the description to which the exemption relates in or from within the Bailiwick, and
- (b) no payments may be made by those persons or any other persons acting on their behalf in respect of regulated business of that description without the prior written approval of the Commission.

(5) In considering whether or not to disapply an exemption the Commission may, without limitation, have regard (so far as relevant) to any matter to which it may have regard under the provisions of the applicable supervisory Law or section 29 of this Law when considering whether or not to grant an application for, or (as the case may be) to revoke, a licence.

(6) A decision of the Commission to disapply an exemption does not, subject to the provisions of subsection (7), have effect until the end of the period within which, under section 106, an appeal can be brought against the disapplication or, if an appeal is brought within that period, until the appeal is determined.

(7) Where the Commission is of the view that it is necessary or desirable to do so –

- (a) in the interests of the public, or
- (b) in the interests of the reputation of the Bailiwick as a finance centre,

the Commission may apply to the appropriate Court for an order under this subsection directing that its decision to disapply an exemption should, without prejudice to any appeal in respect of the decision under section 106, have immediate effect; and the appropriate Court may make an order under this subsection on such terms and conditions as it thinks just.

(8) An application by the Commission for an order under subsection (7) may, with the approval of the appropriate Court, and on such terms and conditions as the appropriate Court may direct, be made *ex parte*.

(9) Where the Commission makes a decision to disapply an exemption, it may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, notice of the decision, notwithstanding that the decision may not have effect when the notice is published.

The publication may contain such information in respect of any person

named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

(10) In this section the "**appropriate Court**" means –

- (a) the Court of Alderney, where the person in relation to whom the order is sought is within the jurisdiction of that Court,
- (b) the Court of the Seneschal, where the person in relation to whom the order is sought is within the jurisdiction of that Court,
- (c) the Royal Court, in any other case.

(11) The Policy and Resources Committee may by regulations provide that this section applies, subject to such exceptions, adaptations and modifications as may be specified in the regulations, in respect of any persons or class or description of persons referred to in subsection (12), not being persons described in subsection (1).

(12) The persons are those carrying on any class or description of regulated business –

- (a) who are exempted by the provisions of the supervisory Laws from the requirement to be licensed thereunder in respect of that class or description of business, or
- (b) otherwise in such circumstances specified in the provisions of those Laws as not to require licensing thereunder in respect of that class or description of

business,

but not where they are carrying on that class or description of regulated business by virtue of the exercise by the Commission in respect of them of any discretion or power conferred by or under the provisions of the supervisory Laws.

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**NOTE**

*The following case has referred to section 32:*

*P. Pybus and Adjure Global Limited v The Chairman of the Guernsey Financial Services Commission [2023]GRC057 (Unreported, Royal Court, 24th October).*

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*Prohibition orders*

**Power to make prohibition orders.**

33. (1) Where in the opinion of the Commission, having regard to the applicable minimum criteria for licensing, an individual is not or is no longer a fit and proper person to perform functions as or on behalf of –

- (a) a licensee in relation to a regulated business,
- (b) an authorised or registered collective investment scheme, or
- (c) the holder of a supervised role in respect of, or an officer or employee of, a licensee or authorised or registered collective investment scheme,

the Commission may make and subsequently renew on one or more occasions an order (a "**prohibition order**") prohibiting that individual from performing any

function, any specified function or any specified class or description of function.

For the avoidance of doubt, a prohibition order may be made in respect of an individual whether or not he or she has performed, or has been required, authorised or appointed to perform, the function which the order prohibits.

- (2) A prohibition order may relate to –
- (a) any regulated business, any specified regulated business or any specified class or description of regulated business,
  - (b) any licensee, any specified licensee or any specified class or description of licensee,
  - (c) any authorised or registered collective investment scheme, any specified authorised or registered collective investment scheme, or any specified class or description of authorised or registered collective investment scheme,
  - (d) any supervised role, office or employment, any specified supervised role, office or employment or any specified class or description of supervised role, office or employment.

(3) An individual who performs or agrees to perform any function in breach of a prohibition order or a renewal thereof is guilty of an offence.

(4) A licensee, and the designated administrator and designated trustee or custodian of an authorised or registered collective investment scheme, shall

take all reasonable care to ensure that none of its functions, in relation to the carrying on of a regulated business, or of an authorised or registered collective investment scheme, as the case may be, and none of the functions of the holder of a supervised role in respect of it or of its officers or employees, is performed by a person who is prohibited from performing that function by a prohibition order.

(5) The Commission may, on the application of the individual named in a prohibition order or of its own motion, vary or revoke the order.

(6) A prohibition order and any renewal thereof –

(a) shall have effect for such period (which may be indefinite), and

(b) may contain such ancillary, incidental and supplementary terms and conditions,

as shall be specified in it.

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**NOTE**

*The following cases have referred to section 33:*

*I. Domaille and I. Clarke and M. Hannis v Guernsey Financial Services Commission* [2023]GRC017 (Unreported, Royal Court, 18th April);  
*GFSC v I. Domaille and I. Clarke and M. Hannis* [2024]GCA003 (Unreported, Court of Appeal, 18th January).

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**List of prohibition orders.**

**34.** (1) The Commission shall establish and maintain, in such form as the Commission may determine, a list of all individuals to whom a prohibition order applies ("**the list**").

(2) The list shall specify the functions or class or description of functions which the individual concerned is prohibited from performing.

(3) The Commission shall make available to any person, on request and on payment of such charge (if any) as the Commission may reasonably demand to cover the cost of preparation, a copy of the list.

(4) The Commission may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine –

- (a) the list, and
- (b) the fact that a person has been named in a prohibition order or that a prohibition order has been renewed, varied or revoked.

(5) The list and any publication under this section may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

**Personal liability in case of breach of prohibition order.**

35. (1) An individual who performs or agrees to perform any function in breach of a prohibition order or a renewal thereof is personally liable, without limitation of liability, for any debts and liabilities of the licensee relating to the regulated business, or of the scheme, in respect of which the contravention was committed which were incurred at any time when he or she was acting in contravention of the prohibition order or the renewal thereof; and a person's liability under this section is joint and several with that of the licensee and of any other person

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- (a) so liable in relation to that regulated business or scheme (as the case may be), or
- (b) otherwise liable in respect of the contravention, debts or liabilities.

(2) The Commission shall, by notice in writing served not less than 7 days before the date of the hearing (or such other period as the court may, in its absolute discretion, direct), be notified of the date, time and place of any proceedings before the court seeking to enforce or otherwise in respect of the personal liability of an individual arising by virtue of this section.

(3) At the hearing of the proceedings the Commission may (without prejudice to any other power of the Commission to apply to the court for any other order, relief or remedy) make representations to the court which the court shall take into account.

*Other enforcement powers of Commission*

**Power to issue private reprimand.**

**36.** (1) Where the Commission considers that it is appropriate to do so, having regard to compliance with any of the provisions of this Law, the supervisory Laws and the appointed Laws by –

- (a) a licensee, or
- (b) any person who is the holder of a supervised role in respect of, or an officer or employee of, a licensee,

the Commission may issue to the licensee or person a private reprimand.

(2) The Commission may not publish a private reprimand except with the consent of the licensee or person in respect of whom the reprimand was issued.

**Enforceable undertakings.**

**37.** (1) The Commission may accept a written undertaking given by a person ("**the promissor**") –

(a) that the promissor will, in order to –

(i) comply with –

(A) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or

(B) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or

(ii) fulfil any of the applicable minimum criteria for licensing (whether in respect of the promissor or any other person),

take specified action,

(b) that the promissor will, in order to –

(i) comply with –

- (A) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (B) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (ii) fulfil any of the applicable minimum criteria for licensing (whether in respect of the promissor or any other person),
- refrain from taking specified action,
- (c) that the promissor will take specified action directed towards ensuring that the promissor does not –
- (i) contravene –
    - (A) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
    - (B) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or

- (ii) fail to fulfil any of the applicable minimum criteria for licensing (whether in respect of the promissor or any other person),

or that the promissor would be unlikely to contravene or fail to fulfil those provisions or criteria in the future.

(2) The undertaking must be expressed to be an undertaking under this section.

(3) The undertaking may contain or append such information, documents, statements and other material, and such ancillary, incidental and supplementary provision, as the Commission and the promissor may determine, including (without limitation) an agreed statement of the facts and an agreement or acknowledgement as to the consequences of any contravention.

(4) The promissor may withdraw or vary the undertaking at any time, but only with the consent of the Commission.

(5) The Commission may, by written notice given to the promissor, cancel the undertaking.

(6) An undertaking under this section may be entered into by any person whomsoever, whether or not a licensee or former licensee or the holder or former holder of a supervised role in respect of, or an officer or employee of, a licensee or former licensee.

(7) On acceptance of the undertaking the Commission may, on such terms and conditions as it thinks fit, stay, suspend, determine or settle any other process, proceedings or action instituted or being considered by it under the

provisions of this Law, the Financial Services Commission Law or the supervisory Laws, whether in relation to the promissor, any regulated business in respect of which the undertaking was given or any other person, entity or business.

(8) An undertaking and any contravention thereof may be taken into account by the Commission in considering whether or not to perform any other function conferred by the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, whether in relation to the promissor, any regulated business in respect of which the undertaking was given or any other person, entity or business.

(9) Where –

- (a) a promissor has given an undertaking under this section,
- (b) the undertaking has not been withdrawn or cancelled, and
- (c) the Commission considers that the promissor has contravened the undertaking,

the Commission may, without prejudice to any other penalties, powers or proceedings in respect of the contravention (whether arising under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws or otherwise, and whether in relation to the promissor, any regulated business in respect of which the undertaking was given or any other person, entity or business), apply to the appropriate Court for an order under subsection (10).

(10) If the appropriate Court is satisfied that the promissor has contravened the undertaking, the Court may, on such terms and conditions and

subject to such penalty as it thinks fit, make all or any of the following orders –

- (a) an order directing the promissor to comply with the undertaking,
  - (b) an order directing the promissor to pay an amount not exceeding the amount of any financial benefit which the promissor has obtained directly or indirectly and which is reasonably attributable to the contravention,
  - (c) an order directing the promissor to compensate any other person who has suffered loss or damage as a result of the contravention,
  - (d) any other order that the Court considers appropriate.
- (11) In this section the "**appropriate Court**" means –
- (a) the Court of Alderney, where the promissor is within the jurisdiction of that Court,
  - (b) the Court of the Seneschal, where the promissor is within the jurisdiction of that Court,
  - (c) the Royal Court, in any other case.

**Public statements.**

**38.** (1) Where in the opinion of the Commission a licensee, former licensee, relevant officer or other person –

- (a) has contravened in a material particular –

- (i) a provision of this Law, the Financial Services Commission Law or the prescribed Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (b) does not fulfil any of the applicable minimum criteria for licensing,

it may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, a statement to that effect.

The statement may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

(2) In deciding whether or not to publish a statement under this section and, if so, the terms thereof the Commission must take into consideration the following factors –

- (a) whether the contravention or non-fulfilment was brought to the attention of the Commission by the person concerned,
- (b) the seriousness of the contravention or non-fulfilment,

- (c) whether or not the contravention or non-fulfilment was inadvertent,
- (d) what efforts, if any, have been made to rectify the contravention or non-fulfilment and to prevent a recurrence,
- (e) the potential financial consequences to the person concerned, and to third parties including customers and creditors of that person, of publishing a statement,
- (f) the action taken by the Commission under this section in other cases, and
- (g) any other matter the Commission considers relevant.

(3) In this section and section 39 a "**relevant officer**" means a person who when the contravention or non-fulfilment in question took place was the holder of a supervised role in respect of, or an officer of, the licensee or former licensee.

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**NOTE**

*The following cases have referred to section 38:*

*I. Domaille and I. Clarke and M. Hannis v Guernsey Financial Services Commission* [2023]GRC017 (Unreported, Royal Court, 18th April);  
*Weighbridge Trust Limited v The Guernsey Financial Services Commission* [2024]GRC080 (Unreported, Royal Court, 21st November);  
*Nicholas Walton Hofgren v Chairman Of The Guernsey Financial Services Commission* [2024]GRC079 (Unreported, Royal Court, 21st November).

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**Discretionary financial penalties.**

**39.** (1) Where in the opinion of the Commission a licensee, former licensee, relevant officer or other person –

- (a) has contravened in a material particular –
  - (i) a provision of this Law, the Financial Services Commission Law or the prescribed Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (b) does not fulfil any of the applicable minimum criteria for licensing,

it may impose on that person a penalty in respect of the contravention or non-fulfilment of such amount not exceeding the relevant sum calculated in accordance with subsections (2) and (3) (or such other amount as the States may specify by Ordinance) as it considers appropriate.

(2) The relevant sum is –

- (a) in the case of a licensee or former licensee, but not a personal fiduciary licensee or former personal fiduciary licensee, £4,000,000, provided that any penalty of more than £300,000 shall not exceed 10% of the turnover of the licensee or former licensee in question, or
- (b) in the case of a personal fiduciary licensee or former

personal fiduciary licensee, a relevant officer or any other person, £400,000,

and in this section the expression "**personal fiduciary licensee**" means a licensee who holds only a personal fiduciary licence.

(3) The Policy and Resources Committee may, after consultation with the Commission, the Policy and Finance Committee of the States of Alderney and the Policy and Finance Committee of the Chief Pleas of Sark, by regulation make such provision as it thinks fit for the purpose of carrying this section into effect including, without limitation, provision in respect of –

- (a) the meaning of the expressions "turnover" and "emoluments" for the purposes of this section, including without limitation the determination and basis of calculation thereof, and
- (b) the banding of penalties under this section within the relevant sum calculated in accordance with subsections (2) and (3) and the criteria subject to which each band is to be applied, taking into consideration the factors set out in paragraphs (a) to (g) of subsection (6).

(4) The Commission shall issue and publish, in such manner as it considers best calculated to bring it to the attention of persons likely to be affected by it and the public in general, guidance as to its general approach to enforcement.

(5) The States may by Ordinance amend this section.

(6) In deciding whether or not to impose a penalty under this section and, if so, the amount thereof the Commission must take into consideration

the following factors –

- (a) whether the contravention or non-fulfilment was brought to the attention of the Commission by the person concerned,
- (b) the seriousness of the contravention or non-fulfilment,
- (c) whether or not the contravention or non-fulfilment was inadvertent,
- (d) what efforts, if any, have been made to rectify the contravention or non-fulfilment and to prevent a recurrence,
- (e) the potential financial consequences to the person concerned, and to third parties including customers and creditors of that person, of imposing a penalty,
- (f) the penalties imposed by the Commission under this section in other cases,
- (g) in the case of a personal fiduciary licensee or former personal fiduciary licensee or a relevant officer, the emoluments arising from or otherwise in respect of the relevant position held, at the time when the contravention or non-fulfilment took place and otherwise, and
- (h) any other matter the Commission considers relevant.

(7) Where a penalty is imposed on a person under this section, the Commission may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine, that person's name and the amount of the penalty.

The publication may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

(8) Any sums which the Commission receives in any calendar year in respect of penalties imposed under this section on persons who are licensees, former licensees or relevant officers for the purposes of a particular supervisory Law shall be taken into account by the Commission in determining the fees payable to it under the provisions of section 129 or of that Law in the following calendar year or, if that is not reasonably practicable, in the subsequent calendar year.

(9) Penalties imposed under this section are recoverable by the Commission as a civil debt.

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**NOTE**

*The following cases have referred to section 39:*

*I. Domaille and I. Clarke and M. Hannis v Guernsey Financial Services Commission* [2023]GRC017 (Unreported, Royal Court, 18th April);  
*GFSC v I. Domaille and I. Clarke and M. Hannis* [2024]GCA003 (Unreported, Court of Appeal, 18th January).

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**Administrative financial penalties.**

**40.** (1) The Commission may by regulation make such provision as it thinks fit in respect of the charging of administrative financial penalties for –

(a) the late payment of fees or charges required to be paid,

or

- (b) the late filing or delivery of information or documents required to be filed or delivered,

by or under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws.

(2) Regulations under this section –

- (a) may prescribe the amount and/or basis of calculation of penalties payable in the circumstances described in subsection (1),
- (b) may provide for the payment and collection of fees, charges and penalties and for their recovery by the Commission as a civil debt,
- (c) may make provision in relation to appeals (including, without limitation, provision applying the provisions of section 106 subject to such exceptions, adaptations and modifications as may be prescribed by the regulations), and
- (d) may make provision under the powers conferred by this Law notwithstanding the provisions of any enactment for the time being in force.

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**NOTE**

*The following Regulations have been made under section 40:*

*Financial Services Commission (Fees and Administrative Financial Penalties) Regulations, 2025.*

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**Public announcements of enforcement proceedings.**

41. (1) The Commission may, subject to the provisions of this Law and with the prior written authority of the Director-General, if it thinks it necessary or desirable to do so in the interests of –

- (a) the public, or
- (b) the reputation of the Bailiwick as a finance centre,

or for the purposes of the performance of its functions, publish a statement that a person or entity named in the publication is the subject of –

- (i) proceedings, other enforcement action or sanction (civil, criminal or administrative) under the provisions of this Law, the Financial Services Commission Law, the supervisory Laws or any other enactment specified for the purposes of this section by regulations of the Policy and Resources Committee, or
- (ii) an investigation of a suspected contravention or non-fulfilment of –
  - (A) any of the provisions mentioned in subparagraph (i),
  - (B) any prohibition, restriction, condition,

obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any of those provisions, or

- (C) any of the applicable minimum criteria for licensing, whether in relation to the person or entity so named or any person who is the holder of a supervised role in respect of, or an officer or employee of, the person or entity so named.

(2) For the purposes of subsection (1), and without limitation, persons or entities shall be considered to be the subject of proceedings or an investigation mentioned in that subsection if any relevant power within the meaning of section 11(9) is being exercised in respect of them.

(3) Where –

- (a) under subsection (1) a statement of any proceedings, enforcement action, sanction or investigation mentioned in that subsection has been published and the proceedings, enforcement action, sanction or investigation are discontinued or, in the case of an investigation, the Commission decides that no further action is to be taken, or
- (b) an appeal against a decision to publish a statement under that subsection is upheld,

the Commission shall, if the person or entity who was the subject of the statement or,

as the case may be, the appellant so requests, publish a statement of that fact.

(4) A statement under subsection (1) or (3) shall be published in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine.

(5) A publication under subsection (1) or (3) may contain such information in respect of any person or entity named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

*Disqualification orders against auditors and actuaries*

**Disqualification orders of Commission against auditors.**

42. (1) Where in the opinion of the Commission a person who is or has been an auditor of a licensee (within the meaning of subsection (6)) –

- (a) has failed to comply with any duty imposed by or under –
  - (i) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (b) is for any other reason unfit to be an auditor of a licensee (whether by reason of lacking the necessary

skills or resources to carry out effectively the responsibilities as auditor or otherwise),

or for any other reason it is necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre to do so, the Commission may make and subsequently renew, on one or more occasions, an order (an "**auditors disqualification order**") disqualifying that person from being the auditor of any licensee, or of any particular, or any particular class, description or category of, licensee.

(2) The Commission may, on the application of the person named in an auditors disqualification order or of its own motion, vary or revoke an auditors disqualification order.

(3) A person who performs or agrees to perform any function in breach of an auditors disqualification order is guilty of an offence.

(4) A licensee shall take all reasonable care to ensure that none of its functions in relation to the carrying on of regulated business or any other business of the licensee is performed by a person who is disqualified from performing that function by an auditors disqualification order.

(5) An auditors disqualification order and any renewal thereof –

(a) shall have effect for such period (which may be indefinite), and

(b) may contain such ancillary, incidental and supplementary terms and conditions,

as shall be specified in it.

(6) In this section and sections 36 to 45 a "licensee" means a licensee within the meaning of section 4 (and see section 31(2) in respect of persons on whom a licence is imposed under section 31) and includes –

- (a) a person or entity which holds or is deemed to hold, or in respect of which there is held or deemed to be held, a consent, registration, permission or authorisation from the Commission under the provisions of the supervisory Laws (including, for the avoidance of doubt, and without limitation, an authorised or registered collective investment scheme), and
- (b) ...

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**NOTE**

*In section 42, subsection (6)(b) was repealed by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(14), with effect from 1st January, 2023.*

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**List of disqualification orders against auditors.**

**43.** (1) The Commission shall establish and maintain, in such form as the Commission may determine, a list of all persons to whom an auditors disqualification order under section 42 applies ("**the list**").

(2) The Commission shall make available to any person, on request and on payment of such charge (if any) as the Commission may reasonably demand to cover the cost of preparation, a copy of the list.

(3) The Commission may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for

such period as the Commission may determine –

- (a) the list, and
- (b) the fact that a person has been named in an auditors disqualification order or that an auditors disqualification order has been renewed, varied or revoked.

(4) The list and any publication under this section may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

**Disqualification orders of Commission against actuaries.**

**44.** (1) Where in the opinion of the Commission a person who is or has been an actuary of a licensee –

- (a) has failed to comply with any duty imposed by or under –
  - (i) the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (b) is for any other reason unfit to be an actuary of a

licensee (whether by reason of lacking the necessary skills or resources to carry out effectively the responsibilities as actuary or otherwise),

or for any other reason it is necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre to do so, the Commission may make and subsequently renew, on one or more occasions, an order (an "**actuaries disqualification order**") disqualifying that person from being the actuary of any licensee, or of any particular, or any particular class, description or category of, licensee.

(2) The Commission may, on the application of the person named in an actuaries disqualification order or of its own motion, vary or revoke an actuaries disqualification order.

(3) A person who performs or agrees to perform any function in breach of an actuaries disqualification order is guilty of an offence.

(4) A licensee shall take all reasonable care to ensure that none of its functions in relation to the carrying on of regulated business or any other business of the licensee is performed by a person who is disqualified from performing that function by an actuaries disqualification order.

(5) An actuaries disqualification order and any renewal thereof –

(a) shall have effect for such period (which may be indefinite), and

(b) may contain such ancillary, incidental and supplementary terms and conditions,

as shall be specified in it.

**List of disqualification orders against actuaries.**

45. (1) The Commission shall establish and maintain, in such form as the Commission may determine, a list of all persons to whom an actuaries disqualification order under section 44 applies ("**the list**").

(2) The Commission shall make available to any person, on request and on payment of such charge (if any) as the Commission may reasonably demand to cover the cost of preparation, a copy of the list.

(3) The Commission may publish, in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine –

(a) the list, and

(b) the fact that a person has been named in an actuaries disqualification order or that an actuaries disqualification order has been renewed, varied or revoked.

(4) The list and any publication under this section may contain such information in respect of any person named therein, and such ancillary, incidental and supplementary information, as the Commission may determine.

*Injunctions, restitution and other remedies*

**Repayment of monies from unlawful business and restitution orders.**

46. (1) If on the application of the Commission it appears to the appropriate Court that a person ("**A**") has carried on business in contravention of any

of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, the appropriate Court may –

- (a) order A and any other person who appears to the appropriate Court to have been knowingly concerned in the contravention, immediately or at such time as the appropriate Court may direct, to repay monies accepted from, or paid over (whether to A or to any other person) by, customers or other persons in the course of A so carrying on that business, or
- (b) appoint a receiver (upon such terms and conditions and with such functions as the appropriate Court may direct) to recover those monies.

(2) If on the application of the Commission it appears to the appropriate Court that profits have accrued to a person ("B") as a result of any business having been carried on in contravention of any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, the appropriate Court may order B to pay to Her Majesty's Sheriff, or may appoint a receiver (upon such terms and conditions and with such functions as the appropriate Court may direct) to recover from B, such sum as appears to the appropriate Court to be just having regard to the profits appearing to the appropriate Court to have accrued to B.

(3) If on the application of the Commission it appears to the appropriate Court that a person ("C") has carried on business in contravention of any

of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, and that any customer has suffered loss or been otherwise adversely affected as a result of that contravention, the appropriate Court may order C to pay to Her Majesty's Sheriff, or may appoint a receiver (upon such terms and conditions and with such functions as the appropriate Court may direct) to recover from C, such sum as appears to the appropriate Court to be just having regard to the extent of any such loss or adverse effect.

(4) With leave of the appropriate court, an application may also be made to the appropriate Court under subsection (1), (2) or (3) by any person other than the Commission except where the person from whom payment or recovery is sought is (or was, at the time of the contravention in question) –

- (a) a licensee,
- (b) an authorised or registered collective investment scheme,
- (c) a person carrying on the business in question –
  - (i) who is exempted by the provisions of the supervisory Laws from the requirement to be licensed thereunder, or
  - (ii) otherwise in such circumstances specified in the provisions of those Laws as not to require licensing thereunder,

in respect of that class or description of business.

(5) In deciding whether and on what terms and conditions to make an order under this section the appropriate Court shall have regard to the effect that payment or repayment pursuant to the order would have on the solvency of the person concerned and on the ability of the person concerned to carry on business in a manner satisfactory to creditors.

(6) Any amount paid to Her Majesty's Sheriff or recovered by a receiver pursuant to this section shall be distributed among such persons as the appropriate Court may direct, being –

- (a) persons appearing to the appropriate Court to have been the customers in respect of whom the business as a result of which the monies or profits accrued was carried on or, as the case may be, who suffered the loss or other adverse effect, or
- (b) such other persons as the appropriate Court thinks just.

(7) On an application under this section the appropriate Court may require the person concerned to furnish such accounts or other information as it may require for determining whether and if so what monies or profits have accrued to the person concerned as mentioned in subsection (1) or (2) or, as the case may be, whether and if so what loss or other adverse effect was suffered as mentioned in subsection (3) and for determining how any amounts are to be distributed under this section; and the appropriate Court may require any such accounts or information to be verified in such manner as it may direct.

(8) An order of the appropriate Court under any of the provisions of this section may be made on such terms and conditions, and subject to such penalty, and may contain such incidental, ancillary, consequential or supplementary

provision, as the appropriate Court thinks fit.

- (9) In this section the "**appropriate Court**" means –
- (a) the Court of Alderney, where the person against whom the order under this section is sought is within the jurisdiction of that Court,
  - (b) the Court of the Seneschal, where the person against whom the order under this section is sought is within the jurisdiction of that Court,
  - (c) the Royal Court, in any other case.

(10) For the avoidance of doubt this section does not affect any other right of any person to bring proceedings or any other remedy.

**Injunctions to restrain unlawful business, etc.**

47. (1) If on the application of the Commission or, with leave of the court, any other person, the appropriate Court is satisfied that –

- (a) there is a reasonable likelihood that a person will contravene any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws or any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (b) a person has or may have contravened a provision, prohibition, restriction, condition, obligation,

enforcement requirement, other requirement, duty, direction or arrangement mentioned in paragraph (a) and there is a reasonable likelihood that the contravention will continue or be repeated,

the appropriate Court may –

- (i) grant an injunction restraining the contravention, and
- (ii) where the appropriate Court is satisfied that the contravention has occurred and that steps could be taken to remedy it, order that person and any other person who appears to the court to have been knowingly concerned in the contravention to take such steps as the court may direct to remedy it.

(2) If on the application of the Commission or, with leave of the court, any other person, the appropriate Court is satisfied that a person ("A") has or may have contravened a provision, prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement mentioned in subsection (1)(a), the appropriate Court may grant an injunction restraining –

- (a) A or any of A's associates, officers or employees,
- (b) the holder of a supervised role in respect of A,
- (c) any of A's officers, or the designated administrator or designated trustee or custodian, where A is a collective

investment scheme, or

- (d) any other person controlling A's business, property or affairs or otherwise specified in the injunction,

from disposing of or otherwise dealing with any assets or class or description of assets while the suspected contravention is investigated.

(3) An injunction under subsection (1) or (2) may be granted on such terms and conditions, and subject to such penalty, and may contain such incidental, ancillary, consequential or supplementary provision, as the appropriate Court thinks fit including, without limitation, provision for the appointment of a receiver or other person to exercise such powers as the appropriate Court may consider necessary or expedient for the purpose of ensuring that any assets subject to the injunction are not disposed of or otherwise dealt with in contravention of the injunction, including powers to locate, ascertain, hold, gather in, sequester or take possession or control of any such assets.

(4) An application for an injunction under this section may, with the approval of the appropriate Court, and on such terms and conditions as the appropriate Court may direct, be made *ex parte*.

(5) In this section the "**appropriate Court**" means –

- (a) the Court of Alderney, where the person against whom the injunction under this section is sought is within the jurisdiction of that Court,
- (b) the Court of the Seneschal, where the person against whom the injunction under this section is sought is within the jurisdiction of that Court,

(c) the Royal Court, in any other case.

(6) The powers conferred upon the Royal Court by the provisions of this section are in addition to and not in derogation from the powers conferred by the Law Reform (Miscellaneous Provisions) (Guernsey) Law, 1987<sup>1</sup>; and the provisions of Parts I and V of that Law (apart from section 1(1) and (7)) apply in relation to injunctions of the Royal Court under this section.

**General provisions as to receivers.**

**48.** (1) Where the appropriate Court has appointed a receiver under section 46 or 47, the appropriate Court may, on the application of the receiver or of any other person appearing to the appropriate Court to have a sufficient interest in the matter, direct any person holding or having possession or control of any monies, profits or assets in respect of which the receiver was appointed to give possession of them to the receiver or otherwise to deal with them, or not to deal with them, in any manner specified by the appropriate Court.

(2) Where a receiver appointed under section 46 or 47 ("**R**") takes any action –

(a) in relation to property which is not property in respect of which R was appointed, being action which R would be entitled to take if it were such property, or

(b) in relation to property which is property in respect of which R was appointed, being action which R is not entitled to take,

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<sup>1</sup> Ordres en Conseil Vol. XXX, p. 145.

believing and having reasonable grounds for believing in either case that R is entitled to take that action in relation to that property, R is not liable to any person in respect of any loss or damage resulting from R's action except in so far as the loss or damage is caused by R's own fraud, wilful misconduct or gross negligence.

- (3) In this section the "**appropriate Court**" means –
- (a) the Court of Alderney, where the person against whom the direction under subsection (1) is sought is within the jurisdiction of that Court,
  - (b) the Court of the Seneschal, where the person against whom the direction under subsection (1) is sought is within the jurisdiction of that Court,
  - (c) the Royal Court, in any other case.

#### PART IV

#### REGULATED BUSINESS DESCRIPTIONS AND NAMES

##### **Restrictions on use of certain descriptions and names.**

- 49.** (1) No persons other than –
- (a) persons who are licensees in respect of any class or description of regulated business,
  - (b) in relation to the indication set out in subparagraph (i), and in respect only of deposit-taking business, persons specified in paragraph 2, 3, 4 or 5 of Schedule 1 to the Banking Supervision Law, or

- (c) in relation to the indication set out in subparagraph (i), persons who have first obtained the permission of the Commission in that behalf under section 50 and who are acting in accordance with the conditions of that permission,

shall so describe themselves or so hold themselves out, or use any such name, as to indicate or reasonably be understood to indicate, whether in English or any other language –

- (i) that they are carrying on regulated business of that class or description in or from within the Bailiwick or (in the case of Bailiwick bodies) that they are carrying on regulated business of that class or description in or from within any jurisdiction whatsoever, or
- (ii) that they are licensees in respect of that class or description of regulated business.

(2) No persons shall falsely state, or do anything which falsely indicates, that –

- (a) they are entitled although not licensees in respect of any class or description of regulated business to carry on, in or from within any place, regulated business of that class or description, or
- (b) a collective investment scheme which is not for the time being authorised or registered is an authorised or (as the case may be) a registered collective investment

scheme.

(3) The Commission may by regulation specify any names, descriptions, words or phrases the use of which by any person without the Commission's consent shall be deemed for the purposes of subsection (1) to indicate, in respect of that person, the matters referred to in subparagraphs (i) and (ii) of that subsection and which accordingly fall within the provisions thereof.

(4) A person who contravenes any provision of this section is guilty of an offence.

(5) The provisions of this section are in addition to and not in derogation from the provisions of section 2(1) of the Insurance Managers and Intermediaries Law.

**Permission to use certain descriptions or names.**

**50.** (1) A person wishing to obtain permission for the purposes of section 49, 54 or 55 or section 2(1) of the Insurance Managers and Intermediaries Law shall apply in that behalf to the Commission.

(2) An application under subsection (1) shall be made in such form and manner as the Commission may require and shall be accompanied by –

- (a) such information and documents as the Commission may require, and
- (b) such fee as may be prescribed by regulations under section 129 or by or under the provisions of the Financial Services Commission Law or the supervisory Laws,

and the Commission may at any time after receipt of the application require the applicant to furnish such additional information and documents as the Commission may reasonably require for the purpose of determining the application.

(3) The Commission may, upon receipt of an application under subsection (1) –

- (a) grant the application unconditionally,
- (b) grant the application subject to such conditions as it thinks fit, or
- (c) refuse the application.

(4) The Commission may vary or revoke a permission granted under this section or impose, vary or rescind any condition in respect of any such permission.

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**NOTES**

*In accordance with the provisions of section 140(1) and (2) of this Law and section 60(6) and (7) of the Regulation of Fiduciaries, Administration Businesses and Company Directors, etc (Bailiwick of Guernsey) Law, 2020, the following Regulations have effect as if made under section 50:*

*Financial Services Commission (Fees) (Amendment) Regulations, 2018.*

*The following Regulations have been made under section 50:*

*Financial Services Commission (Fees) (Amendment) Regulations, 2022;*

*Financial Services Commission (Fees and Administrative Financial Penalties) Regulations, 2025.*

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**Commission may object to certain names.**

**51.** (1) An applicant for a licence under the provisions of the supervisory Laws shall give notice in writing to the Commission of its name and of any name it is using or proposing to use for the purposes of or in connection with any business carried on by it; and the Commission may, by notice in writing served upon the applicant, object to that name.

(2) Where a licensee proposes to –

- (a) change its name or any name it uses for the purposes of or in connection with any business carried on by it, or
- (b) use a name for the purposes of or in connection with any business carried on by it,

it shall give notice in writing to the Commission of the proposed name; and the Commission may, within a period of 56 days immediately following the day of receipt by it of such notice, by notice in writing served upon the licensee object to the proposed name.

(3) The Commission may also give notice in writing objecting to a name in cases where the person in question failed to give notice to the Commission in accordance with subsection (1) or (2).

(4) The Commission shall not give notice objecting to a name under subsection (1), (2) or (3) unless it considers that the name is –

- (a) misleading to the public (whether because it might induce the public to confuse the person in question with some other person established in the Bailiwick or elsewhere, or for any other reason), or

(b) otherwise undesirable.

(5) For the purposes of this section –

(a) the whole of the name in question shall be taken into account in deciding whether it is misleading or undesirable, but

(b) no objection may be made to so much of the name as the person in question is entitled to use by virtue of the provisions of this Law or the supervisory Laws.

(6) Where as a result of a material change in circumstances since the time when notice was given to the Commission under subsection (1) or (2) or as a result of further information becoming available to the Commission since that time, it appears to the Commission that a name to which it might have objected under that subsection gives so misleading an indication of the nature of the activities of the person in question as to be likely to cause harm to the public, the Commission may, by notice in writing served upon that person, object to that name.

For the avoidance of doubt, a notice may be given under this subsection after the expiration of the period of 56 days referred to in subsection (2).

**Provisions as to notices under section 51.**

**52.** (1) A notice to be given to the Commission under section 51 shall be given in such form and manner and shall be accompanied by such information and documents as the Commission may require; and the Commission may at any time after receipt of the notice require the person giving notice to furnish such additional information and documents as the Commission may reasonably require for the purpose of deciding whether or not to give notice objecting to a name.

- (2) A notice of objection –
    - (a) under section 51(1), (2) or (3), may take immediate effect,
    - (b) under section 51(6), takes effect –
      - (i) at the end of the period within which, under section 106, an appeal can be brought, or
      - (ii) if an appeal is brought within that period, when the appeal is determined,
- or on such later date as the Commission may specify in the notice.

**Offences in relation to objections to names.**

53. (1) Where the Commission gives notice objecting to a name under section 51, the person upon whom the notice was served shall not use or cause or permit to be used the name for the purposes of or in connection with any business carried on in or from within the Bailiwick after the notice takes effect.

(2) A person who contravenes any provision of this section is guilty of an offence.

**Incorporation and change of name of companies.**

54. (1) Without prejudice to the provisions of any other enactment –
- (a) no application –
    - (i) to the Registrar of Companies under the

Companies (Guernsey) Law, 2008<sup>m</sup> for the incorporation of a company,

- (ii) to the Alderney Registrar under the Companies (Alderney) Law, 1994<sup>n</sup> for the registration of the memorandum of a company,
- (iii) to Her Majesty's Greffier under the Limited Partnerships (Guernsey) Law, 1995 for the registration of a limited partnership,
- (iv) to the Registrar of Foundations under the Foundations (Guernsey) Law, 2012 for the establishment of a foundation, or
- (v) to the Registrar of Limited Liability Partnerships under the Limited Liability Partnerships (Guernsey) Law, 2013 for the incorporation of a limited liability partnership,

in the proposed name of which there appears any word listed in subsection (2) or specified by regulation under section 49(3) or any cognate expression, whether in English or any other language, shall be granted unless the applicant establishes that the permission of the Commission in that behalf has been obtained under section 50 and that any conditions subject to which that

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<sup>m</sup> Order in Council No. VIII of 2008; there are amendments not material to this enactment.

<sup>n</sup> Order in Council No. XXXIV of 1994.

permission was granted have, so far as practicable, been complied with,

- (b) no application –
  - (i) to the Registrar of Companies under the Companies (Guernsey) Law, 2008 for authorisation of a change of company name,
  - (ii) to the Court of Alderney under the Companies (Alderney) Law, 1994 for an order confirming a change of company name,
  - (iii) to Her Majesty's Greffier under the Limited Partnerships (Guernsey) Law, 1995 for the issue of a new certificate of registration relating to a change of limited partnership name,
  - (iv) to the Registrar of Foundations under the Foundations (Guernsey) Law, 2012 for the issue of a new certificate of registration relating to a change of foundation name, or
  - (v) to the Registrar of Limited Liability Partnerships under the Limited Liability Partnerships (Guernsey) Law, 2013 for a grant of change of limited liability partnership name,

by the inclusion of any word listed in subsection (2) or specified by regulation under section 49(3) or any cognate expression, whether in English or any other

language, shall be granted unless the applicant establishes that –

- (A) it is a licensee of the class or description specified in relation to that word in subsection (2),
  - (B) it is, in the case of the words listed in subsection (2)(a), a person specified in paragraph 2, 3, 4 or 5 of Schedule 1 to the Banking Supervision Law, or
  - (C) it has obtained the permission of the Commission in that behalf under section 50 and any conditions subject to which that permission was granted have, so far as practicable, been complied with,
- (c) notwithstanding the provisions of paragraph (b), and except where item (C) of that paragraph applies, no application described in that paragraph shall be granted unless the applicant produces a letter from the Commission stating that no notice of objection under section 51 is in force in respect of the proposed name.
- (2) The words referred to in subsection (1) are –
- (a) bank, banker, banking, building society or credit union (in relation to, for the purposes of subsection (1)(b), licensed banking institutions),

- (b) trust, trustee, fiduciary, executor or nominee (in relation to, for the purposes of subsection (1)(b), licensed fiduciaries),
- (c) insurance, reinsurance or assurance (in relation to, for the purposes of subsection (1)(b), licensed insurers, licensed insurance managers or licensed insurance intermediaries),
- (d) adviser, broker or consultant in combination with the word insurance, reinsurance or assurance (in relation to, for the purposes of subsection (1)(b), licensed insurance intermediaries),
- [(e) credit, loan or platform (in relation to, for the purposes of subsection (1)(b), licensees within the meaning of the Lending, Credit and Finance Law)].

(3) The Commission may by regulation amend subsection (2) by adding any word to, or removing any word from, the words the use of which in the name or proposed name of a company, partnership, limited liability partnership or foundation is for the time being thereby regulated.

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**NOTE**

*In section 54, subsection (2)(e) was inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(15), with effect from 1st January, 2023.*

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**Applications by Commission for change of company name.**

**55.** (1) Where a Guernsey company, an Alderney company, a Guernsey limited partnership, a Guernsey foundation or a Guernsey limited liability

partnership other than –

- (a) a licensee in respect of any class or description of regulated business,
- (b) in relation to the indication set out in subparagraph (ii), and in respect only of deposit-taking business, a person specified in paragraph 2, 3, 4 or 5 of Schedule 1 to the Banking Supervision Law, or
- (c) in relation to the indication set out in subparagraph (ii), a body which has first obtained the permission of the Commission in that behalf under section 50 and which is acting in accordance with the conditions of that permission,

has a company, partnership, limited liability partnership or (as the case may be) foundation name which indicates or may reasonably be understood to indicate, whether in English or any other language, that –

- (i) it is a licensee in respect of that class or description of regulated business, or
- (ii) it is carrying on regulated business of that class or description in or from within any jurisdiction whatsoever,

the Registrar of Companies, the Court of Alderney, Her Majesty's Greffier, the Registrar of Foundations or (as the case may be) the Registrar of Limited Liability Partnerships may, on the application of the Commission, direct the body to change its name within such period as they may respectively direct.

(2) Where a Guernsey company, an Alderney company, a Guernsey limited partnership, a Guernsey foundation or a Guernsey limited liability partnership other than –

- (a) a licensee in respect of any class or description of regulated business,
- (b) in relation to the indication set out in subparagraph (ii), and in respect only of deposit-taking business, a person specified in paragraph 2, 3, 4 or 5 of Schedule 1 to that Law, or
- (c) in relation to the indication set out in subparagraph (ii), a body which has first obtained the permission of the Commission in that behalf under section 50 and which is acting in accordance with the conditions of that permission,

makes an application to the Registrar of Companies, the Court of Alderney, Her Majesty's Greffier, the Registrar of Foundations or (as the case may be) the Registrar of Limited Liability Partnerships for a change of company, partnership, limited liability partnership or foundation name to a name which indicates or may reasonably be understood to indicate, whether in English or any other language, that the body –

- (i) is a licensee in respect of that class or description of regulated business, or
- (ii) is carrying on regulated business of that class or description in or from within any jurisdiction whatsoever,

the application may be refused.

(3) The Commission may by regulation specify any names, descriptions, words or phrases the use of which by any person without the Commission's consent shall be deemed for the purposes of subsections (1) and (2) to indicate, in respect of that person, the matters referred to in subparagraphs (i) and (ii) of those subsections and which accordingly fall within the provisions thereof.

(4) A body which fails to comply with any provision of a direction under subsection (1) is –

- (a) guilty of an offence, and
- (b) liable to be dissolved or wound up (as the case may be) on the application of the Commission under section 406 of the Companies (Guernsey) Law, 2008, section 125 of the Companies (Alderney) Law, 1994, section 29 of the Limited Partnerships (Guernsey) Law, 1995, paragraph 24 of Schedule 2 to the Foundations (Guernsey) Law, 2012 or (as the case may be) section 86 of the Limited Liability Partnerships (Guernsey) Law, 2013.

(5) The provisions of this section are without prejudice to the provisions of any other enactment.

PART V  
MARKET ABUSE

*Market abuse, the code, and penalties*

**Market abuse.**

**56.** (1) For the purposes of this Law, market abuse is behaviour (whether by one person alone or by two or more persons jointly or in concert) –

- (a) which occurs in relation to qualifying investments traded on a market to which this section applies,
- (b) which satisfies any one or more of the conditions set out in subsection (2), and
- (c) which is likely to be regarded by a regular user of that market who is aware of the behaviour as a failure on the part of the person or persons concerned to observe the standard of behaviour reasonably expected of persons in their position in relation to the market.

(2) The conditions are that –

- (a) the behaviour is based on information which is not generally available to those using the market but which, if available to a regular user of the market, would or would be likely to be regarded by that regular user as relevant when deciding the terms on which transactions in investments of the kind in question should be effected,
- (b) the behaviour is likely to give a regular user of the market a false or misleading impression as to the supply of, or demand for, or as to the price or value of, investments of the kind in question,

- (c) a regular user of the market would, or would be likely to, regard the behaviour as behaviour which would, or would be likely to, distort the market in investments of the kind in question.

(3) The Policy and Resources Committee may by regulations prescribe (whether by name or by description) –

- (a) the markets to which this section applies, and
- (b) the investments which are qualifying investments in relation to those markets.

(4) The regulations may prescribe different investments or descriptions of investment in relation to different markets or descriptions of market.

(5) Behaviour is to be disregarded for the purposes of subsection (1) unless it occurs –

- (a) in the Bailiwick, or
- (b) in relation to qualifying investments traded on a market to which this section applies which is situated in the Bailiwick or which is accessible electronically in the Bailiwick.

(6) For the purposes of this section, the behaviour which is to be regarded as occurring in relation to qualifying investments includes behaviour which –

- (a) occurs in relation to anything which is the subject

matter, or whose price or value is expressed by reference to the price or value, of those qualifying investments, or

- (b) occurs in relation to investments (whether qualifying or not) whose subject matter is those qualifying investments.

(7) Information which can be obtained by research or analysis conducted by, or on behalf of, users of a market is to be regarded for the purpose of this section as being generally available to them.

(8) Behaviour does not amount to market abuse –

(a) if it conforms with –

- (i) price stabilising rules made by the Commission under section 110, or

- (ii) codes or guidance issued by the Commission on the management of conflicts of interests, and

- (b) the rules, codes or guidance include a provision to the effect that behaviour conforming with the rules, codes or (as the case may be) guidance does not amount to market abuse.

(9) Any reference in this Law to a person engaged in market abuse is a reference to a person engaged in market abuse whether alone or with one or more other persons.

(10) In this section –

**"behaviour"** includes action or inaction,

**"investment"** includes any asset, right or interest and is to be read with section 1(3)(b) of and Schedule 1 to the Protection of Investors Law,

**"regular user"**, in relation to a particular market, means a reasonable person who regularly deals on that market in investments of the kind in question.

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**NOTE**

*In accordance with the provisions of section 140(1) and (2) of this Law and section 80(9) and (10) of the Protection of Investors (Bailiwick of Guernsey) Law, 2020, the following Regulations have effect as if made under section 56:*

*Protection of Investors (Market Abuse) (Bailiwick of Guernsey) Regulations, 2008.*

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**The code.**

**57.** (1) The Commission may prepare and issue a code containing such provisions as the Commission considers will give appropriate guidance to those determining whether or not behaviour amounts to market abuse.

(2) The code may among other things specify –

- (a) descriptions of behaviour that, in the opinion of the Commission, amount to market abuse,
- (b) descriptions of behaviour that, in the opinion of the Commission, do not amount to market abuse,

- (c) factors that, in the opinion of the Commission, are to be taken into account in determining whether or not behaviour amounts to market abuse,
- (d) an indication of the circumstances referred to in section 61(4).

(3) The code may make different provision in relation to persons, cases or circumstances of different descriptions.

(4) The Commission may at any time alter or replace the code.

(5) If the code is altered or replaced, the altered or replacement code shall be issued by the Commission.

**Provisions included in code by reference to City Code on Takeovers and Mergers, etc.**

**58.** (1) The Commission may include in a code issued by it under section 57 ("**the Commission's code**") provision to the effect that in its opinion behaviour conforming with the City Code or with any other code or guidance issued in relation to takeovers and mergers issued in any other jurisdiction –

- (a) does not amount to market abuse,
- (b) does not amount to market abuse in specified circumstances, or
- (c) does not amount to market abuse if engaged in by a specified description of person.

(2) If the Commission's code includes provision of a kind authorised by subsection (1), the Commission shall keep itself informed of the way in which –

(a) in the case of the City Code, the Panel on Takeovers and Mergers,

(b) in the case of a code or guidance issued in another jurisdiction, the body in that jurisdiction charged with the administration of that code or guidance,

interprets and administers the relevant provisions of the City Code or (as the case may be) that code or guidance.

(3) In this section –

**"City Code"** means the City Code on Takeovers and Mergers issued by the Panel on Takeovers and Mergers as it has effect at the time when the behaviour occurs, and

**"specified"** means specified in the Commission's code.

**Codes: procedure.**

**59.** (1) Before issuing a code under section 57, the Commission shall publish a draft of the proposed code in such manner as it considers best calculated to bring it to the attention of persons likely to be affected by it and the public in general.

(2) The draft shall be accompanied by a statement that representations about the proposal may be made to the Commission within a specified period, being a period of not less than 28 days immediately after the date of publication of the notice.

(3) Before issuing the proposed code, the Commission shall have regard to any representations made to it in accordance with subsection (2).

(4) If the Commission issues the proposed code it shall publish an account, in general terms, of –

- (a) the representations made to it in accordance with subsection (2), and
- (b) its response to them.

(5) If the code differs from the draft published under subsection (1) in a way which is, in the opinion of the Commission, significant, the Commission shall (in addition to complying with subsection (4)) publish details of the difference.

(6) Subsections (1) to (5) do not apply if the Commission considers that there is an urgent need to publish the code; but in any such case –

- (a) the publication of the code by the Commission under section 123 shall be accompanied by a statement that representations about the code may be made to the Commission within a specified period, being a period of not less than 28 days immediately after the date of publication of the code, and
- (b) in default of publication by the Commission of such a statement as is required by paragraph (a) within a period of 28 days immediately after the date of the issue of the code, the code shall cease to have effect.

(7) The Commission may charge a reasonable fee for providing a person with a copy of a draft published under subsection (1).

(8) This section also applies to a proposal to alter or replace a code.

**Effect of code.**

**60.** (1) If a person behaves in a way which is described (in any code in force under section 57 at the time of the behaviour) as behaviour that, in the Commission's opinion, does not amount to market abuse, that person's behaviour is to be taken, for the purposes of this Law, as not amounting to market abuse.

(2) Otherwise, any code in force under section 57 at the time when particular behaviour occurs may be taken into account so far as it indicates whether or not that behaviour should be taken to amount to market abuse.

**Offences and penalties in cases of market abuse.**

**61.** (1) Where a person ("A") –

- (a) is or has engaged in market abuse, or
- (b) by taking or refraining from taking any action has required or encouraged another person or persons to engage in behaviour which, if engaged in by A, would amount to market abuse,

A is, subject to the provisions of subsection (2), guilty of an offence.

(2) It is a defence for A to show (for the avoidance of doubt, on a balance of probabilities) that there are reasonable grounds for the court to be satisfied that –

- (a) A believed, on reasonable grounds, that A's behaviour did not fall within paragraph (a) or (b) of subsection (1), or
- (b) A took all reasonable precautions and exercised all due diligence to avoid behaving in a way which fell within paragraph (a) or (b) of subsection (1).

(3) In determining what penalty should be imposed on a person convicted of an offence under subsection (1), the court may (without limitation) have regard to –

- (a) whether the behaviour in respect of which the penalty is to be imposed had an adverse effect on the market in question and, if it did, how serious that effect was,
- (b) the extent to which that behaviour was deliberate or reckless, and
- (c) whether the person on whom the penalty is to be imposed is an individual.

(4) A code issued under section 57 may include an indication of the circumstances in which a person is to be regarded as –

- (a) having a reasonable belief that the behaviour did not amount to market abuse, or
- (b) having taken reasonable precautions and exercised due diligence to avoid engaging in market abuse.

**Effect on transactions.**

62. The conviction of a person of an offence under section 61 does not make any transaction void or unenforceable.

**Power to amend by Ordinance and extend scope by regulation.**

63. (1) The States may by Ordinance amend the provisions of sections 56 to 62.

(2) The Policy and Resources Committee may, subject to such exceptions, adaptations and modifications as the Committee thinks fit, by regulation extend the application of sections 56 to 62 to behaviour, activities, business, investments, products, contracts, transactions, returns, services, commodities, exchanges and markets other than those to which section 56 applies.

(3) The provisions of this section are without prejudice to any other provision of this Law conferring power to enact Ordinances and regulations (and vice versa).

*Assistance to relevant supervisory authorities in respect of market abuse*

**Investigations etc. in support of relevant supervisory authority.**

64. (1) Where a relevant supervisory authority notifies the Commission that it requires assistance in connection with the investigation of market abuse, the Commission may exercise the investigative powers described in subsection (9) –

- (a) in relation to a person involved (within the meaning of subsection (10)), where that person is a licensee or an authorised or registered collective investment scheme, and

- (b) with the prior authority of two of its members, in relation to a person involved, where that person is not a licensee or an authorised or registered collective investment scheme.

(2) In deciding whether or not to exercise any power by virtue of subsection (1) the Commission shall take into account in particular –

- (a) whether, except where the requesting authority is a self-regulatory organisation, in the jurisdiction of the relevant supervisory authority concerned, corresponding assistance would be given to the Commission,
- (b) whether the case concerns the breach of a law or other requirement which has no close parallel in the Bailiwick or involves the assertion of a jurisdiction not recognised by the Bailiwick,
- (c) the seriousness of the case and its importance to persons in the Bailiwick,
- (d) whether the disclosure of information to or co-operation with the relevant supervisory authority concerned would, in the Commission's view, lead to disproportionate injury, loss or damage to the persons subject to the exercise of the powers in question, and
- (e) whether it is otherwise necessary or desirable in the interests of the public or the reputation of the Bailiwick

as a finance centre to give the assistance sought.

(3) The Commission may decide that it will not exercise any power by virtue of subsection (1) unless the relevant supervisory authority undertakes to make such contribution towards the costs of the exercise as the Commission considers appropriate.

(4) Where the Commission decides to exercise any power by virtue of subsection (1), it may permit, or it may direct any inspector or other competent or skilled person appointed or required to be appointed by it to permit, a representative of the relevant supervisory authority to attend, and take part in, any interview conducted in the course of the exercise of the power.

(5) A direction shall not be given under subsection (4) unless in the opinion of the Commission any information obtained by the relevant supervisory authority as a result of the interview will be subject to safeguards as to confidentiality equivalent to those contained in section 21(1) and (2) of the Financial Services Commission Law.

(6) The Commission may prepare a statement of its policy in respect of the conduct of interviews in relation to which a direction has been given under subsection (4).

(7) A statement of policy under subsection (6) shall be published in such manner as the Commission considers best calculated to bring it to the attention of persons likely to be affected by it and the public in general, subject to such charges (if any) as the Commission may decide to levy to cover the costs of publication.

(8) No direction may be given under subsection (4) before the statement of policy has been published.

(9) The "**investigative powers**" are the powers conferred on the Commission by or under the provisions of any enactment –

- (a) to make site visits,
- (b) to require the provision, production and verification of information and reports and other documents,
- (c) to take copies of or extracts from documents and require an explanation of them or a statement of their whereabouts,
- (d) to appoint or require the appointment of inspectors or other competent or skilled persons,
- (e) to put questions and require explanations,
- (f) to conduct investigations and make reports, and
- (g) to require the attendance or assistance of any person, and
- (h) which are any other powers specified, or of a class or description specified, by Ordinance of the States,

and those powers –

- (i) have effect, for the purposes of this section, as if references in them to a licensee were references to a person involved, and

- (ii) where appropriate for the purposes of this section by virtue of subsection (1)(b), may be exercised by not less than two members of the Commission.

(10) For the purposes of this section –

(a) a "**person involved**" is a person –

- (i) whom a relevant supervisory authority reasonably suspects is, or has been, involved, or
- (ii) who, as a result of enquiries made, or information received, during the course of any investigation under this section, appears to the Commission or the relevant supervisory authority to be involved, or have been involved,

in market abuse, whether knowingly or otherwise,

(b) "**market abuse**" includes the offence of insider dealing under the Company Securities (Insider Dealing) (Bailiwick of Guernsey) Law, 1996<sup>0</sup>.

*Financial penalties and offences in respect of market abuse*

**Powers of Royal Court to impose financial penalty for non-compliance.**

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<sup>0</sup> No. III of 1996 (Ordres en Conseil Vol. XXXVI, p. 488); there are amendments not material to this enactment.

**65.** (1) If a person ("**the defaulter**") fails to comply with a requirement imposed pursuant to the exercise of the investigative powers under section 64, the person imposing the requirement may certify that fact in writing to the Royal Court.

(2) If the Royal Court is satisfied that the defaulter failed without reasonable excuse to comply with the requirement, it may order the defaulter to comply with the requirement in such manner and within such period as the Court thinks fit.

(3) If the defaulter fails without reasonable excuse to comply with an order made under subsection (2), the Royal Court may impose a financial penalty on the defaulter (and on any person who is the holder of a supervised role in respect of, or an officer or employee of, the defaulter) –

- (a) of such amount, not exceeding £500,000 (or such other amount as the States may specify by Ordinance), and
- (b) to be paid within such period,

as the court thinks fit.

(4) A financial penalty imposed under this section –

- (a) is an obligation to pay the amount of the penalty to the States of Guernsey in accordance with the terms of the relevant order of the Royal Court, and
- (b) may be recovered from the person liable to pay as a civil debt owed by that person to the States of Guernsey.

**Offences in relation to section 64.**

**66.** (1) A person ("A") who knows or suspects that an investigation is being or is likely to be conducted under section 64 is guilty of an offence if –

- (a) A removes, conceals, tampers with, falsifies, destroys or otherwise disposes of a document which A knows or suspects is or would be relevant to such an investigation, or
- (b) A causes or permits such a document to be removed, concealed, tampered with, falsified, destroyed or otherwise disposed of,

unless A shows (for the avoidance of doubt, on a balance of probabilities) that A had no intention of concealing facts disclosed by the documents from the investigator.

(2) A person ("B") who, in purported compliance with a requirement imposed on B pursuant to the exercise of the investigative powers under section 64 –

- (a) makes a statement which B knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular,
- (b) dishonestly or otherwise, recklessly makes a statement which is false, deceptive or misleading in a material particular,
- (c) produces or furnishes or causes or permits to be produced or furnished any information or document

which B knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular, or

- (d) dishonestly or otherwise, recklessly produces or furnishes or recklessly causes or permits to be produced or furnished any information or document which is false, deceptive or misleading in a material particular,

is guilty of an offence.

*Powers to investigate criminal offences relating to market abuse*

**Powers of investigation.**

**67.** (1) The powers of Her Majesty's Procureur under this section are exercisable in any case in which it appears to Her Majesty's Procureur –

- (a) on reasonable grounds that there is a suspected offence involving market abuse, wherever committed, and
- (b) that there is good reason to do so for the purpose of investigating the business, property or affairs, or any aspect of the business, property or affairs, of any person.

(2) Her Majesty Procureur may by notice in writing require the person whose business, property or affairs are to be investigated ("**the person under investigation**") or any other person whom Her Majesty's Procureur has reason to believe has relevant information to attend before Her Majesty's Procureur at a specified time and place to answer questions or give explanations or otherwise furnish information with respect to any matter relevant to the investigation.

(3) Her Majesty's Procureur may by notice in writing require the person under investigation or any other person to produce at a specified time and place any specified documents which appear to Her Majesty's Procureur to relate to any matter relevant to the investigation or any documents of a specified class or description which appear to Her Majesty's Procureur so to relate; and –

(a) if any such documents are produced, Her Majesty's Procureur may –

(i) take copies or extracts from them,

(ii) require the person producing them to provide an explanation of any of them,

(b) if any such documents are not produced, Her Majesty's Procureur may require the person who was required to produce them to state, to the best of that person's knowledge and belief, where they are.

(4) Where, on information on oath laid by Her Majesty's Procureur, the Bailiff (within the meaning of subsection (12)) is satisfied, in relation to any documents, that there are reasonable grounds for suspecting –

(a) that –

(i) a person has failed to comply with an obligation under this section to produce them,

(ii) it is not practicable to serve a notice under subsection (3) in relation to them, or

(iii) the service of such a notice in relation to them might seriously prejudice the investigation, and

(b) that they are on premises specified in the information,

the Bailiff may issue a warrant under subsection (5).

(5) A warrant under this subsection authorises any officer of police

—

(a) to enter (using such force as is reasonably necessary for the purpose) and search the premises, and

(b) to take possession of any documents appearing to be documents specified in, or of a class or description specified in, the warrant or to take in relation to any documents so appearing any other steps which may appear to be necessary for preserving them and preventing interference with them.

(6) An officer of police executing a warrant under subsection (5) may be accompanied by a person whom Her Majesty's Procureur has authorised to accompany the officer of police and by any other person specified in or of a class or description specified in the warrant.

(7) A statement made by a person ("A") in response to a requirement imposed by or under this section or a warrant granted under it —

(a) may be used in evidence against A in proceedings other than criminal proceedings, and

- (b) may not be used in evidence against A in criminal proceedings except –
  - (i) where evidence relating to it is adduced, or a question relating to it is asked, in the proceedings by or on behalf of A, or
  - (ii) in proceedings for –
    - (A) an offence under subsection (9) or (10) or section 109(1) (but only in relation to a requirement imposed by or under this section or a warrant granted under it),
    - (B) some other offence where, in giving evidence, A makes a statement inconsistent with it, but the statement is only admissible to the extent necessary to establish the inconsistency,
    - (C) perjury, or
    - (D) perverting the course of justice.

(8) Nothing in this section or a warrant granted under it compels the production or divulgence of a communication or item subject to legal professional privilege when it is in the possession of a person who is entitled to possession of it; but an advocate or other legal adviser may be required to give the name and address (including an electronic address) of a client.

(9) Any person who without reasonable excuse fails to comply with a requirement imposed by or under this section or a warrant granted under it is guilty of an offence.

(10) Any person ("B") who, in purported compliance with a requirement imposed by or under this section or a warrant granted under it –

- (a) makes a statement which B knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular,
- (b) dishonestly or otherwise, recklessly makes a statement which is false, deceptive or misleading in a material particular,
- (c) produces or furnishes or causes or permits to be produced or furnished any information or document which B knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular, or
- (d) dishonestly or otherwise, recklessly produces or furnishes or recklessly causes or permits to be produced or furnished any information or document which is false, deceptive or misleading in a material particular,

is guilty of an offence.

(11) Where any person ("C") –

- (a) knows or suspects that an investigation by an officer of

police or Her Majesty's Procureur into market abuse is being or is likely to be carried out, and

- (b) removes, conceals, tampers with, falsifies, destroys or otherwise disposes of, or causes or permits to be removed, concealed, tampered with, falsified, destroyed or otherwise disposed of, documents which C knows or suspects are or would be relevant to such an investigation,

C is guilty of an offence unless C proves (for the avoidance of doubt, on a balance of probabilities) that C had no intention of concealing facts disclosed by the documents from persons carrying out such an investigation.

(12) In this section the expression "**Bailiff**" includes –

- (a) where the warrant is to be executed in Alderney, the Chairman of the Court of Alderney or, if he or she is unavailable, a Jurat thereof,
- (b) where the warrant is to be executed in Sark, the Seneschal.

**Disclosure.**

**68.** (1) A requirement imposed by or under section 67 or a warrant granted under it has effect notwithstanding any obligation as to confidentiality or other restriction on the disclosure of information imposed by statute, contract or otherwise; and, accordingly, the obligation or restriction is not contravened by the making of a disclosure, or by any other act or omission, pursuant to such a requirement.

However, subject to the provisions of subsection (3), any information disclosed to a person by virtue of this subsection may only be further disclosed by that person –

- (a) for the purposes of a regulatory investigation,
- (b) for the purposes of the investigation, prevention or detection of crime, or
- (c) with a view to the instigation of or otherwise for the purposes of any criminal proceedings,

whether under the provisions of this Law or otherwise and whether in the Bailiwick or elsewhere.

(2) Without prejudice to any power to enter into agreements apart from this subsection, Her Majesty's Procureur may enter into an agreement for the supply of information to or by Her Majesty's Procureur subject, in either case, to an obligation not to disclose the information concerned otherwise than for a specified purpose.

(3) Notwithstanding subsection (1) and subject to any provision of an agreement for the supply of information which restricts the disclosure of the information supplied, information obtained by or on behalf of Her Majesty's Procureur may be disclosed –

- (a) for the purposes set out in subsection (1)(a), (b) or (c),
- (b) to any competent authority within the meaning of subsection (4), or

- (c) to the Director of the Revenue Service of the States of Guernsey.
- (4) The following are competent authorities for the purposes of subsection (3)(b) –
- (a) any person or entity having supervisory, regulatory or disciplinary functions in relation to financial services, any profession or any area of commercial activity,
  - (b) any person or entity having under the law of any jurisdiction outside the Bailiwick functions corresponding to any of the functions mentioned in paragraph (a), and
  - (c) any person appointed to investigate the business, property or affairs of a person or entity in the Bailiwick or elsewhere.

**Delegation of functions of Her Majesty's Procureur.**

**69.** (1) Her Majesty's Procureur may, either generally or for the purposes of a particular case or class of cases, arrange for any of the functions of Her Majesty's Procureur under section 67 or 68 to be performed in the name of Her Majesty's Procureur by any other person including (without limitation) a Crown Advocate or other Advocate of the Royal Court; and references in sections 67 and 68 to Her Majesty's Procureur shall be construed accordingly.

(2) A function performed by a person pursuant to an arrangement under subsection (1) is for all purposes performed by Her Majesty's Procureur; and every decision taken or other thing done by that person pursuant to the arrangement has the same effect as if taken or done by Her Majesty's Procureur.

(3) An arrangement under subsection (1) for the performance of a function by a person –

(a) may be varied or terminated at any time by Her Majesty's Procureur, but without prejudice to anything done pursuant to the arrangement or to the making of a new arrangement,

(b) does not prevent the performance of the function by Her Majesty's Procureur while the arrangement subsists.

(4) Any requirement imposed by or under this Part of this Law (however expressed) to provide or produce material to Her Majesty's Procureur, or to give Her Majesty's Procureur access to any material or premises, includes a requirement to provide or produce the material, or to give access to the material or premises, to any person authorised by Her Majesty's Procureur or otherwise acting for and on behalf of Her Majesty's Procureur.

In this subsection "**material**" includes information and documents.

(5) References in this Law to a person authorised by Her Majesty's Procureur are references to a person, or a member of a class or description of persons, authorised by Her Majesty's Procureur either generally or for the purposes of a particular case or class of cases.

(6) This section is without prejudice to any other enactment or rule of law.

**Offences as to "tipping off".**

**70.** (1) A person ("A") is guilty of an offence if –

(a) A knows or suspects that –

(i) Her Majesty's Procureur, or

(ii) any person authorised by Her Majesty's Procureur or otherwise acting for and on behalf of Her Majesty's Procureur under section 69,

is conducting an investigation, or proposing to conduct an investigation, using the powers of Her Majesty's Procureur under the provisions of this Law, and

(b) A discloses to any other person any document, information or other matter which is likely to prejudice that investigation or proposed investigation.

(2) Nothing in subsection (1) makes it an offence for an advocate or other legal adviser to disclose any document, information or other matter –

(a) to, or to a representative of, a client of the adviser in connection with the giving by the adviser of legal advice to the client, or

(b) to any person –

(i) in contemplation of, or in connection with, legal proceedings, and

(ii) for the purpose of those proceedings.

(3) Subsection (2) does not apply in relation to any document, information or other matter which is disclosed with a view to furthering any criminal purpose.

(4) In proceedings against a person for an offence under subsection (1), it is a defence to prove (for the avoidance of doubt, on a balance of probabilities) that that person did not know or suspect that the investigation or proposed investigation was likely to be prejudiced.

(5) No person authorised to act under section 69 is guilty of an offence under this section in respect of anything done by that person in the course of acting under the said authority.

## PART VI

### DISSOLUTION OR WINDING UP OF LICENSEES, ETC

#### *Preliminary*

#### **Application of this Part.**

**71.** Sections 72 to [77A] of this Part of this Law apply to licensees, collective investment schemes and other descriptions of persons, which are –

- (a) Guernsey companies,
- (b) Alderney companies,
- (c) Guernsey limited partnerships,
- (d) Guernsey limited liability partnerships, or

- (e) Guernsey foundations,

and subsections (2) and (3) of section 75 [and section 77A] apply in addition to any licensed insurer which is an unincorporated Bailiwick body.

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**NOTE**

*In section 71, first, the figures and letter in the first pair of square brackets were substituted and, second, the words, figures and letter in the second pair of square brackets were inserted by the Preferred Debts (Insurance Policyholders) (Bailiwick of Guernsey) (Amendment) Ordinance, 2023, respectively section 8(a) and section 8(b), with effect from 25th April, 2023.*

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*Dissolution and winding up*

**Deemed insolvency of insurer with general business.**

**72.** (1) A licensed insurer which is a body mentioned in paragraphs (a) to (e) of section 71 and which carries on general business within the meaning of the Insurance Business Law shall be deemed –

- (a) to be unable to pay its debts for the purposes of –
  - (i) section 407 of the Companies (Guernsey) Law, 2008 (in the case of a Guernsey company), or
  - (ii) section 126 of the Companies (Alderney) Law, 1994 (in the case of an Alderney company),
- (b) to be insolvent for the purposes of the Limited Partnerships (Guernsey) Law, 1995 (in the case of a Guernsey limited partnership),

- (c) to be unable to satisfy the solvency test for the purposes of the Limited Liability Partnerships (Guernsey) Law, 2013 (in the case of a Guernsey limited liability partnership), or
- (d) to be bankrupt for the purposes of the Foundations (Guernsey) Law, 2012 (in the case of a Guernsey foundation),

if at any time it does not comply with the capital resources requirements applicable to it by virtue of rules of the Commission under sections 38A to 38C of the Insurance Business Law (as modified where applicable by the Commission under section 30(2) of that Law); and the provisions of those Laws as to dissolution or winding up (as the case may be) shall, subject to the provisions of subsection (3), have effect accordingly.

(2) Nothing in this section shall be taken as affecting the manner in which, on a dissolution or winding up, any assets or liabilities are required to be dealt with, whether by virtue of section 75 or otherwise.

(3) Notwithstanding the provisions of this section, the Royal Court or, as the case may be, the Court of Alderney may, whether to protect the interests of the public, policyholders or potential policyholders or for any other reason, and without prejudice to its powers under the provisions of the Laws mentioned in paragraphs (a) to (d) of subsection (1), decline to make an order for the dissolution or winding up of a body mentioned in paragraphs (a) to (e) of section 71 which does not comply with the capital resources requirements applicable to it by virtue of rules of the Commission under sections 38A to 38C of the Insurance Business Law (as modified where applicable by the Commission under section 30(2) of that Law) if the Court is satisfied that it would not be reasonable or expedient to make such an order; and in any such case the Court may make such alternative order, subject to such terms

and conditions, as it thinks fit.

**Dissolution or winding up of licensed insurers which are Guernsey or Alderney companies, etc, on application of policyholders.**

73. (1) Subject to the provisions of subsection (2) –
- (a) the Royal Court may order the dissolution or winding up (as the case may be), in accordance with the provisions of –
    - (i) the Companies (Guernsey) Law, 2008, of a licensed insurer which is a Guernsey company,
    - (ii) the Limited Partnerships (Guernsey) Law, 1995, of a licensed insurer which is a Guernsey limited partnership,
    - (iii) the Limited Liability Partnerships (Guernsey) Law, 2013, of a licensed insurer which is a Guernsey limited liability partnership, or
    - (iv) the Foundations (Guernsey) Law, 2012, of a licensed insurer which is a Guernsey foundation, and
  - (b) the Court of Alderney may order the winding up, in accordance with the provisions of the Companies (Alderney) Law, 1994, of a licensed insurer which is an Alderney company,

and the provisions of those Laws shall apply accordingly subject to the modification

that a licensed insurer may be ordered to be wound up on the application of –

- (i) any 10% or more of the number of its policyholders, in a case where the insurer has more than 100 policyholders,
  - (ii) any 10 or more of its policyholders, in any other case.
- (2) An application –
- (a) shall not be presented to the Royal Court or, as the case may be, to the Court of Alderney except by leave of that Court, and leave shall not be granted until a prima facie case for dissolution or winding up has been established to the satisfaction of that Court and until security for costs for such amount as that Court thinks reasonable has been given, and
  - (b) shall not be heard unless a copy of the application is served on the Commission not less than 7 days (or such other period as the court may, in its absolute discretion, direct) before the day of the hearing of the application, and at the hearing of the application the Commission may make representations to the court which the court may take into account in deciding whether or not, and in what manner, to exercise its powers under the provisions of the relevant Law referred to in subsection (1).

**Dissolution or winding up on application of Commission.**

74. (1) The Commission or, with leave of the court, any other person, may present an application (a "**winding up application**") for the dissolution or winding up (as the case may be) in accordance with the Companies (Guernsey) Law, 2008, the Companies (Alderney) Law, 1994, the Limited Partnerships (Guernsey) Law, 1995, the Limited Liability Partnerships (Guernsey) Law, 2013 or (as the case may be) the Foundations (Guernsey) Law, 2012, of a body mentioned in paragraphs (a) to (e) of section 71 which is –

- (a) a licensee or a former licensee,
- (b) an authorised or registered collective investment scheme or a former authorised or registered collective investment scheme,
- (c) a body (licensed or not) which has contravened –
  - (i) any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, or
- (d) a body whose application, or an application in respect of whom, for a licence to carry on regulated business or for authorisation or registration of a collective investment scheme under the provisions of the

supervisory Laws has been refused by the Commission.

(2) A winding up application in respect of a body may be made to the Royal Court or (as the case may be) to the Court of Alderney on the ground –

- (a) that a winding up event has occurred in relation to the body,
- (b) that the body is insolvent,
- (c) that the body –
  - (i) has contravened or committed an offence under any of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, or
  - (ii) has contravened any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision,
- (d) that the Commission is unable to ascertain the financial position of the body,
- (e) that the dissolution or winding up of the body is necessary or desirable –
  - (i) for the protection of the public,

*Consolidated text*

- (ii) to counter financial crime or the financing of terrorism in the Bailiwick or elsewhere,
  - (iii) for the maintenance of confidence in the finance sector in the Bailiwick, or
  - (iv) to protect or enhance the reputation of the Bailiwick as a finance centre,
- (f) that the body has defaulted in an obligation to pay any sum due and payable –
- (i) in respect of a deposit,
  - (ii) in respect of or pursuant to the carrying on by the body of regulated business, or
  - (iii) to the Commission in respect of any fee, penalty or interest,

and for the purposes of this paragraph the expression "**deposit**" includes any sum that would otherwise be excluded by section 2(3)(a), (b) or (c) of the Banking Supervision Law,

- (g) that any of the applicable minimum criteria for licensing are not or have not been fulfilled –
- (i) in relation to the body, or
  - (ii) in relation to any person who is or is to be the

holder of a supervised role in respect of, or an officer or employee of, the body,

- (h) that it is just and equitable that the body should be dissolved or (as the case may be) wound up,

and for the avoidance of doubt section 73(2) does not apply in the case of an application presented by the Commission pursuant to this subsection.

(3) In any proceedings on a winding up application in respect of a body which is a licensed insurer, evidence that the insurer was insolvent –

- (a) at the close of the period to which the accounts of the insurer last deposited under section 37 of the Insurance Business Law relate, or
- (b) at any date or time specified in a requirement under any of the provisions of sections 7 to 13,

is evidence that the insurer continues to be insolvent, unless the contrary is proved.

(4) In subsections (2) and (3) "**insolvent**" means that the body or licensed insurer –

- (a) is unable to pay its debts for the purposes of –
  - (i) section 407 of the Companies (Guernsey) Law, 2008 (in the case of a Guernsey company), or
  - (ii) section 126 of the Companies (Alderney) Law, 1994 (in the case of an Alderney company),

- (b) is insolvent for the purposes of the Limited Partnerships (Guernsey) Law, 1995 (in the case of a Guernsey limited partnership),
- (c) cannot satisfy the solvency test for the purposes of the Limited Liability Partnerships (Guernsey) Law, 2013 (in the case of a Guernsey limited liability partnership),  
or
- (d) is bankrupt for the purposes of the Foundations (Guernsey) Law, 2012 (in the case of a Guernsey foundation),

as those sections and Laws have effect in relation to the body or insurer by virtue of section 72 (where applicable).

(5) Where an order for the dissolution or winding up of a body is made by virtue of this section, the provisions of the Laws specified in subsection (1) apply accordingly.

(6) The provisions of this section are in addition to and not in derogation from the provisions of the Laws specified in subsection (1) and any other provision of law relating to dissolution or winding up.

**Dissolution or winding up, etc. of insurer with long term business.**

**75.** (1) Notwithstanding the provisions of –

- (a) Part XXII of the Companies (Guernsey) Law, 2008 or Part XVII of the Companies (Alderney) Law, 1994, a licensed insurer which is a Guernsey company or (as

the case may be) an Alderney company and which carries on long term business shall not be wound up voluntarily,

(b) section 28 of the Limited Partnerships (Guernsey) Law, 1995, a licensed insurer which is a Guernsey limited partnership and which carries on long term business shall not be dissolved except by order of the Royal Court for the dissolution of the partnership under section 29 of that Law,

(c) section 85 of the Limited Liability Partnerships (Guernsey) Law, 2013, a licensed insurer which is a Guernsey limited liability partnership and which carries on long term business shall not be wound up except by order of the Royal Court for the winding up of the partnership under section 86(1) of that Law, and

(d) paragraphs 22 and 23 of Schedule 2 to the Foundations (Guernsey) Law, 2012, a licensed insurer which is a Guernsey foundation and which carries on long term business shall not be wound up except by order of the Royal Court for the winding up of the foundation under paragraph 24 of that Schedule.

(2) Subject to the provisions of subsection (3), in any dissolution or winding up of a licensed insurer which is –

(a) a body mentioned in paragraphs (a) to (e) of section 71,  
or

- (b) an unincorporated Bailiwick body,

and which carries on long term business within the meaning of the Insurance Business Law –

- (i) the assets representing the fund maintained by the insurer in respect of its long term business shall be available only for meeting the liabilities of the insurer attributable to that business,
- (ii) the other assets of the insurer shall be available only for meeting the liabilities of the insurer attributable to its other business.

(3) Where the value of the assets mentioned in subparagraph (i) or (ii) of subsection (2) exceeds the amount of the liabilities mentioned in that subparagraph, the restriction imposed by subsection (2) shall not apply to so much of those assets as represents the excess.

**Continuation of long term business of insurer being dissolved or wound up, etc.**

**76.** (1) This section has effect in relation to the dissolution or winding up of a licensed insurer which is a body mentioned in paragraphs (a) to (e) of section 71 and which carries on long term business within the meaning of the Insurance Business Law.

(2) The liquidator shall, unless the Royal Court (in the case of a licensed insurer which is a Guernsey company, Guernsey limited partnership, Guernsey limited liability partnership or Guernsey foundation) or the Court of Alderney (in the case of a licensed insurer which is an Alderney company) orders otherwise, carry on the long term business of the insurer with a view to its being transferred as a going concern to another body, whether an existing body or a body

formed for that purpose; and in carrying out that business the liquidator may agree to the variation of any contracts of insurance in existence when the Act of Court ordering the dissolution or winding up is made, but shall not effect any new contracts of insurance.

(3) The Royal Court (in the case of a licensed insurer which is a Guernsey company, Guernsey limited partnership, Guernsey limited liability partnership or Guernsey foundation) or the Court of Alderney (in the case of a licensed insurer which is an Alderney company) may –

- (a) if it thinks fit and subject to such terms and conditions (if any) as it may determine, reduce the value of the contracts made by the insurer in the course of carrying on its long term business,
- (b) on the application of the liquidator or the Commission, appoint an independent actuary to investigate the long term business of the insurer and to report to the liquidator and to the Commission on the desirability or otherwise of that business being continued and on any reduction in the value of the contracts made in the course of carrying on that business that may be necessary for its successful continuation.

(4) The provisions of section 44 of the Insurance Business Law do not apply in the course of the dissolution or winding up of a licensed insurer which carries on long term business and which would be "the transferor" for the purposes of that section.

**Reduction of contracts as alternative to dissolution or winding up of licensed insurer.**

77. In the case of a licensed insurer which has been proved to be insolvent within the meaning of section 74(4), the Royal Court (in the case of a licensed insurer which is a Guernsey company, Guernsey limited partnership, Guernsey limited liability partnership or Guernsey foundation) or the Court of Alderney (in the case of a licensed insurer which is an Alderney company) may, if it thinks it proper to do so, and having regard to the best interests of the insurer's policyholders, reduce the amount of the contracts of the insurer on such terms and subject to such conditions as the Court thinks just, in place of ordering the dissolution or winding up of the insurer.

**[Priority for policyholders on dissolution or winding up of licensed insurer.]**

77A. The provisions of the Preferred Debts (Guernsey) Law, 1983 have effect throughout the Bailiwick in respect of –

- (a) the dissolution or winding up of a licensed insurer which is –
  - (i) a body mentioned in paragraphs (a) to (e) of section 71, or
  - (ii) an unincorporated Bailiwick body, and
- (b) the preferred insurance debts (within the meaning of that Law) of such a licensed insurer.]

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**NOTE**

*Section 77A was inserted by the Preferred Debts (Insurance Policyholders) (Bailiwick of Guernsey) (Amendment) Ordinance, 2023, section 9, with effect from 25th April, 2023.*

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**Responsibility for fraudulent trading disclosed in course of dissolution, winding up or administration.**

78. (1) If, in the course of the dissolution or winding up (as the case may be) of a licensee or collective investment scheme, or the administration under Part VII of this Law or Part XXI of the Companies (Guernsey) Law, 2008 of a licensee or collective investment scheme, it appears that any regulated business of the licensee or any business of the scheme has been carried on –

- (a) with intent to defraud creditors, members, customers or former customers of the licensee or the scheme or creditors of any other person, or
- (b) for any fraudulent purpose,

the Royal Court or (in the case of a licensee or scheme which is an Alderney company or which is otherwise within the jurisdiction of that Court) the Court of Alderney, on the application of the liquidator or any creditor, member, customer or former customer of the licensee or the scheme (or, with leave of the court, any other person), may, if the court thinks it proper to do so, and after giving the person the opportunity to be heard, declare that any person who was knowingly party to the carrying on of that business in that manner is personally responsible, without limitation of liability, for all or any of the debts or other liabilities of the licensee or the scheme as the court may direct.

(2) Where the Royal Court or the Court of Alderney makes a declaration under subsection (1), it may make such order, containing such incidental, ancillary, consequential and supplementary provision, and on such terms and conditions and subject to such penalty, as it thinks proper for the purpose of giving effect to the declaration, including, without limitation, an order directing that –

- (a) any money or property shall be repaid or restored to the

licensee or collective investment scheme or to such other person as may be ordered by the court,

- (b) any sum be contributed to the assets of the licensee or collective investment scheme or such other person as may be ordered by the court, or
- (c) any interest be paid in respect of any such money, property or sum at such rate and in respect of such period as the court may direct.

(3) In the case of a licensed insurer which carries on long term business within the meaning of the Insurance Business Law, where the Royal Court or the Court of Alderney makes an order under subsection (2) directing that any money or property shall be repaid or restored to the licensed insurer, or that any sum be contributed to its assets, or that any interest be paid in respect of any such money, property or sum, then, if and in so far as the wrongful act which is the reason for the making of the order related to assets representing a fund maintained by the licensed insurer in respect of that long term business, the court shall include in the order a direction that the money, property, contribution or interest shall be treated for the purposes of this Law and the Insurance Business Law as assets of that fund, and the provisions of this Law and the Insurance Business Law shall have effect accordingly.

(4) For the avoidance of doubt, the provisions of this section –

- (a) have effect notwithstanding that the person concerned may be liable to other civil action or to criminal prosecution in respect of the matters on the ground of which a declaration under subsection (1) may be made, and

- (b) are in addition to and not in derogation from any other powers in respect of the person concerned (including, without limitation, powers under the provisions of this Law, the Insurance Business Law, the Companies Laws and the Trusts (Guernsey) Law, 2007).

(5) A person who is knowingly party to the carrying on of any regulated business of a licensee or any business of a collective investment scheme with such intent or for such purpose as is mentioned in subsection (1) is guilty of an offence.

**Power to make applications under Trusts Law.**

**79.** The Commission may, where it considers it necessary or desirable to do so –

- (a) in the interests of the public, or
- (b) in the interests of the reputation of the Bailiwick as a finance centre,

make an application under section 69(1) of the Trusts (Guernsey) Law, 2007<sup>P</sup> for the making, rescission or variation by the Royal Court of an order or declaration or a new or further order or declaration under that section.

PART VII

ADMINISTRATION AND INTERVENTION

*Interpretation*

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<sup>P</sup> Order in Council No. III of 2008.

**Interpretation of Part VII.**

80. In this Part of this Law, unless the contrary intention appears –

**"administered person"** means any person or entity which –

- (a) is a licensee or authorised or registered collective investment scheme (but only includes a licensed banking institution where the institution is incorporated in the Bailiwick),
- (b) is not a person or entity mentioned in paragraph (a) but carries on regulated business,
- (c) applies or has applied for a licence under any of the supervisory Laws or for an authorisation or registration of a collective investment scheme under section 8 of the Protection of Investors Law, or
- (d) is a person or entity in respect of which such an application is or has been made,

**"administration management order"**: see section 81(1),

**"administration manager"**: see section 81(2),

**"undue risk"** includes –

- (a) an investment or financial risk that a reasonable person informed of the investment or financial strategy and potential returns of the administered person (or, in the case of a protected cell company, any cell thereof)

would consider excessive,

- (b) any risk which has led or could lead to a partial or complete loss of assets held, managed, administered, controlled or operated by the administered person (or, in the case of a protected cell company, any cell thereof) and which has arisen or could arise from a lack of proper management or administration of the business of the administered person (or the cell, as the case may be), or
- (c) any other risk which has arisen or could arise from a lack of proper management or administration of the business of the administered person (or, in the case of a protected cell company, any cell thereof).

*Administration*

**Administration management orders.**

**81.** (1) Subject to the provisions of this section, if the Royal Court –

(a) is satisfied that an administered person (or, in the case of a protected cell company, any cell thereof) –

(i) has, after –

(A) the 10<sup>th</sup> December 2008 (the date of commencement of the Protection of Investors (Administration and Intervention) (Bailiwick of Guernsey) Ordinance, 2008) in the case of a

relevant person within the meaning of that Ordinance as it had effect immediately prior to the date of commencement of this Law, or

- (B) the date of commencement of this Law, in any other case,

performed an act or made an omission, or

- (ii) will or is likely to perform, continue or repeat any act or make, continue or repeat any omission,

that has caused or is likely to cause undue risk to customers or potential customers, and considers that the making of an order under this section would achieve the purpose of the protection of customers or potential customers, or

- (b) is of the opinion that it is necessary or desirable that an order should be made under this section in relation to an administered person (or, in the case of a protected cell company, any cell thereof) for the purpose of the protection of the public or the reputation of the Bailiwick as a finance centre,

the Royal Court may make an order under this section (an "**administration management order**") in relation to the administered person (or, in the case of a protected cell company, any cell thereof).

(2) An administration management order is an order directing that, during the period for which the order is in force, the business, property and affairs of the administered person (or the cell, as the case may be) shall be managed by a person (an "**administration manager**") appointed for the purpose by the Royal Court.

(3) For the avoidance of doubt and without limitation, the Royal Court may appoint the Commission (or any officer, servant or agent thereof) to be the administration manager.

(4) Subject to section 97, an administration management order under subsection (1) may be made notwithstanding that a winding up event has occurred in relation to the administered person, and, if an administration management order is so made, then the declaration, appointment, order, resolution, winding up, proceedings, measure or other procedure comprising the winding up event shall, unless the Royal Court orders otherwise, be discharged or suspended or otherwise cease to have effect subject to such terms and conditions as the Royal Court thinks fit.

**Application for administration management order.**

**82.** (1) An application for an administration management order may only be made by the Commission.

(2) The Royal Court, on hearing an application for an administration management order, may, on such terms and conditions as it thinks fit

—

- (a) grant or dismiss the application,
- (b) adjourn the hearing, conditionally or unconditionally,  
or
- (c) make an interim administration management order or

any other order it thinks fit.

(3) An interim order made under subsection (2)(c) may, without limitation, restrict the performance of any functions of the administered person or the holders of supervised roles in respect of it, or its officers or employees, or any other person (including, without limitation, any person controlling the business, property and affairs of the administered person) specified or of a class or description specified in the order, whether by reference to the consent of the Royal Court or otherwise.

(4) Notice of an application to the Royal Court for an administration management order in respect of an administered person (or, in the case of a protected cell company, any cell thereof) shall, unless the Royal Court orders otherwise, be served on –

- (a) the administered person,
- (b) in the case of an incorporated cell company, each incorporated cell of the incorporated cell company,
- (c) in the case of an incorporated cell, its incorporated cell company, and
- (d) such other persons, if any, as the Royal Court may direct, including (without limitation) any creditor,

who shall each be given an opportunity of making representations to the Royal Court before the order is made.

(5) Notice of an application for an administration management order shall be –

- (a) served as mentioned in subsection (4), and
- (b) published by the Commission in such manner (including, without limitation, by being placed on the Commission's official website) and for such period as the Commission may determine,

at least 2 business days before the day of the making of the application or, if that is not reasonably practicable, then as soon as reasonably practicable thereafter.

**Effect of application for administration management order.**

**83.** (1) Subject to section 97, during the period between the presentation of an application for an administration management order and ending with the making of such an order or the dismissal of the application –

- (a) no resolution may be passed or order made for the dissolution or winding up of the administered person,
- (b) no proceedings may be commenced or continued against the administered person except with the leave of the Royal Court and subject to such terms and conditions as the Royal Court may impose (but, for the avoidance of doubt and without limitation, rights of set-off and secured interests (including security interests within the meaning of the Security Interests (Guernsey) Law, 1993<sup>q</sup>) and rights of enforcement thereof, are unaffected by the provisions of this paragraph).

(2) Nothing in subsection (1) requires the leave of the Royal Court

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<sup>q</sup> Order in Council No. III of 1993.

for the presentation of an application for the dissolution or winding up of the administered person.

(3) Subsection (1)(a) of this section and subsection (2)(a) of section 84 apply in respect of –

- (a) the giving by a partner of a partnership (other than a limited partnership or limited liability partnership) of notice to the other partners of intention to dissolve the partnership,
- (b) the making of an agreement by the partners of a limited partnership that the limited partnership shall be dissolved,
- (c) the exercise by the founder of a foundation of a power to terminate the foundation, and
- (d) the making of an agreement of the members of a limited liability partnership that the limited liability partnership shall be wound up or dissolved,

as they apply in respect of the passing of a resolution for the winding up of a company.

**Effect of administration management order.**

**84.** (1) On the making of an administration management order any application for the dissolution or winding up of an administered person shall be dismissed.

(2) During the period for which an administration management

order is in force –

- (a) no resolution may be passed or order made for the dissolution or winding up of the administered person (and see section 83(3)), and
- (b) no proceedings may be commenced or continued against the administered person except with the consent of the administration manager or the leave of the Royal Court and subject (where the Royal Court gives leave) to such terms and conditions as the Royal Court may impose (but, for the avoidance of doubt and without limitation, rights of set-off and secured interests (including security interests within the meaning of the Security Interests (Guernsey) Law, 1993) and rights of enforcement thereof, are unaffected by the provisions of this paragraph).

(3) This section is subject to the provisions of section 97 in the case of the administration of a cell of a protected cell company.

**Notice of administration management order to appear in correspondence, etc.**

**85.** (1) All correspondence of an administered person (or a cell of a protected cell company) subject to an administration management order shall contain the administration manager's name and a statement that the business, property and affairs of the administered person (or of the cell, as the case may be) are being managed by the administration manager, unless this is readily ascertainable –

- (a) from the context of the correspondence, or
- (b) from a course of dealing between the administered

person and the person to whom the correspondence is addressed.

(2) Where an administered person (or a cell of a protected cell company) subject to an administration management order has a website, the administration manager's name and a statement that the business, property and affairs of the administered person (or of the cell, as the case may be) are being managed by the administration manager shall appear in a reasonably prominent location on that website.

(3) An administered person which fails to comply with this section is guilty of an offence.

**General powers of administration manager.**

**86.** (1) Subject to any directions given by the Royal Court, the administration manager may do all such things as may be necessary or expedient for the management of the business, property and affairs of the administered person (or, as the case may be, of the cell).

(2) Without prejudice to subsection (1), and unless the Royal Court orders otherwise, the administration manager has the powers specified in section 100.

(3) The administration manager may apply to the Royal Court for directions in relation to –

- (a) the extent or performance of any function, and
- (b) any matter arising in the course of the administration,

and on such an application the Royal Court may make such order, on such terms and

conditions, as it thinks fit.

(4) For the avoidance of doubt, the powers conferred on the Royal Court by subsection (3) are, except where express provision to the contrary is made by any enactment, subject to the provisions of Part XXVII of the Companies (Guernsey) Law, 2008<sup>r</sup> ("**protected cell companies**").

(5) In performing his or her functions the administration manager is deemed to act as the administered person's agent (or the protected cell company's agent, in the case of a cell) but does not incur personal liability except to the extent that he or she is fraudulent, reckless or grossly negligent, or acts in bad faith.

(6) A person dealing with the administration manager in good faith is not concerned to enquire whether the administration manager is acting within his or her powers.

(7) The administration manager also has power –

(a) to remove any holder of a supervised role in respect of, or officer or employee of, the administered person (or the protected cell company, in the case of a cell) and to appoint any person to be the holder of a supervised role in respect of, or an officer or employee of, the administered person (or the protected cell company, in the case of a cell), whether to fill a vacancy or otherwise, and

(b) to call any meeting of members, creditors, customers,

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<sup>r</sup> Order in Council No. VIII of 2008; there are amendments not material to this enactment.

partners, limited partners or general partners of the administered person (or the cell, as the case may be).

(8) In the case of an incorporated cell company (or an incorporated cell of an incorporated cell company), the administration manager also has power –

- (a) to remove any holder of a supervised role in respect of, or officer or employee of, any of its incorporated cells (or its incorporated cell company, as the case may be) and to appoint any person to be the holder of a supervised role in respect of, or an officer or employee of, any of its incorporated cells (or its incorporated cell company, as the case may be), whether to fill a vacancy or otherwise,
- (b) to call any meeting of members, creditors or customers of any of its incorporated cells (or of its incorporated cell company, as the case may be).

**General duties of administration manager.**

87. (1) The administration manager shall, on appointment, take into the custody of, or under the control of, the administration manager all the business, property and affairs of the administered person (or the cell, as the case may be) or to which the administered person (or the cell, as the case may be) is or appears to be entitled.

(2) The administration manager shall manage the business, property and affairs of the administered person (or the cell, as the case may be) in accordance with any directions given by the Royal Court.

**Co-operation with and by administration manager.**

**88.** (1) Any function conferred on the administered person or the holders of supervised roles in respect of, or the officers or employees of, the administered person, whether by this Law or the supervisory Laws, by the Companies Laws, or by the memorandum, articles or other constitutive documents or otherwise, which could be performed in such a way as to interfere with the performance by the administration manager of his or her functions may not be performed except with the consent of the administration manager, which may be given either generally or in relation to particular cases.

(2) Any function conferred on an incorporated cell or the holders of supervised roles in respect of, or the officers or employees of, an incorporated cell, whether by this Law or the supervisory Laws, by the Companies Laws or by the memorandum or articles or otherwise, which could be performed during the administration under this Part of this Law of its incorporated cell company in such a way as to interfere with the performance by the administration manager of his or her functions may not be performed except with the consent of the administration manager, which may be given either generally or in relation to particular cases.

(3) Any function conferred on an incorporated cell company or the holders of supervised roles in respect of, or the officers or employees of, an incorporated cell company, whether by this Law or the supervisory Laws, by the Companies Laws or by the memorandum or articles or otherwise, which could be performed during the administration under this Part of this Law of any of its incorporated cells in such a way as to interfere with the performance by the administration manager of his or her functions may not be performed except with the consent of the administration manager, which may be given either generally or in relation to particular cases.

(4) Any function conferred on a protected cell company or the holders of supervised roles in respect of, or the officers or employees of, a protected cell company, whether by this Law or the supervisory Laws, by the Companies Laws

or by the memorandum or articles or otherwise, which could be performed during the administration under this Part of this Law of any of its cells in such a way as to interfere with the performance by the administration manager of his or her functions may not be performed except with the consent of the administration manager, which may be given either generally or in relation to particular cases.

(5) The administration manager of an incorporated cell company shall co-operate, in the management of the business, property and affairs of the incorporated cells of the incorporated cell company, with –

- (a) the incorporated cells, and
- (b) the holders of supervised roles in respect of, or the officers or employees of, the incorporated cells,

to the extent that such co-operation will not interfere with the performance of the functions of the administration manager.

(6) The administration manager of an incorporated cell shall co-operate, in the management of the business, property and affairs of the incorporated cell company, with –

- (a) the incorporated cell company, and
- (b) the holders of supervised roles in respect of, or the officers or employees of, the incorporated cell company,

to the extent that such co-operation will not interfere with the performance of the functions of the administration manager.

**Discharge or variation of administration management order.**

**89.** (1) The administration manager may at any time apply to the Royal Court for the administration management order to be discharged or varied.

(2) The administration manager shall apply to the Royal Court for the administration management order to be discharged or varied if it appears to him or her that –

- (a) the purpose of the order has been achieved or is incapable of achievement, or
- (b) it would otherwise be desirable or expedient to discharge or vary the order.

(3) Notice of an application for the discharge or variation of an administration management order shall be –

- (a) served on the administered person and the Commission and such other persons, if any, as the Royal Court may direct, including (without limitation) any creditor, and
- (b) published by the administration manager in La Gazette Officielle or in such other manner and for such period as the Commission may determine,

at least 2 business days before the day of the making of the application or, if that is not reasonably practicable, then as soon as reasonably practicable thereafter.

(4) A person served with a notice of the application under subsection (3) may make representations at the hearing of the application.

(5) The Royal Court, on hearing an application under this section for the discharge or variation of an administration management order, may, on such terms and conditions as it thinks fit –

- (a) grant or dismiss the application,
- (b) adjourn the hearing, conditionally or unconditionally,  
or
- (c) make an interim order or any other order it thinks fit.

(6) Where an administration management order is discharged or varied under this section the administration manager shall, within such time as the Royal Court may direct, send a copy thereof to such persons as the Royal Court may direct.

**Remuneration, and swearing in, of administration manager.**

**90.** (1) The administration manager's remuneration, and any costs, fees, charges and expenses properly incurred in the administration under this Part of this Law of an administered person, are payable from the administered person's assets (or the cellular assets attributable to the cell in respect of which the administration manager was appointed, as the case may be) in priority to all other claims.

(2) The administration manager's fees shall be fixed by, or calculated on a basis determined by, the Royal Court.

(3) An administration manager shall be sworn before the Royal Court when the Royal Court makes the administration management order or at any other time directed by the Royal Court.

**Vacation of office.**

91. (1) The administration manager –

- (a) may at any time be removed from office by order of the Royal Court (whether on application by the Commission or otherwise),
- (b) may at any time resign from office by giving notice of resignation to the Royal Court, and
- (c) shall vacate office if the administration management order is discharged.

(2) Where there is a vacancy in the office of administration manager the Royal Court may, on the application of the Commission, appoint a replacement.

**Release of administration manager.**

92. (1) A person who has ceased to be the administration manager of an administered person (or a cell, as the case may be) has release with effect from –

- (a) in the case of a person who has died, the time at which notice is given to the Royal Court that the deceased has by reason of death ceased to hold office, or
- (b) in any other case, such time as the Royal Court may determine.

(2) Where a person has release under this section that person is, with effect from the time of release, discharged from all liability both in respect of that person's acts and omissions in the administration and otherwise in relation to that person's conduct as administration manager, except to the extent that that person has

incurred personal liability by virtue of section 86(5).

(3) However, nothing in this section prevents the exercise, in relation to a person who has release under this section, of the Royal Court's powers under section 98.

**Information to be given by administration manager.**

**93.** (1) Where an administration management order is made, the administration manager shall –

- (a) immediately send to the administered person (or, in the case of a cell of a protected cell company, to the protected cell company) and to the Commission, and publish in La Gazette Officielle or in such other manner and for such period as the Commission may determine, notice of the order, and
- (b) within a period of 28 days after the day of the making of the order, unless the Royal Court orders otherwise, send notice of the order to –
  - (i) all creditors of the administered person (or the cell, as the case may be), so far as the administration manager is aware of their addresses,
  - (ii) where the order is in respect of an incorporated cell company, its incorporated cells,
  - (iii) where the notice is in respect of an incorporated cell, its incorporated cell company, and

- (iv) in the case of a Guernsey company or an Alderney company, the Registrar of Companies or the Alderney Registrar, as the case may be.

(2) Without prejudice to subsection (1), where an administration management order is made the administration manager shall, within such time as the Royal Court may direct, send a copy of the order to such other persons as the Royal Court may direct.

**Statement of affairs to be submitted to administration manager.**

**94.** (1) Where an administration management order is made, the administration manager may require all or any of the persons mentioned in subsection (3) to make out and submit a statement (a "**statement of affairs**") in such form as the administration manager may require as to the affairs of the administered person (or cell, as the case may be).

(2) The statement of affairs shall be verified by affidavit of the persons required to submit it (or in such other manner as the administration manager may require) and shall show –

- (a) particulars of the assets, debts and liabilities of the administered person (or cell, as the case may be),
- (b) the names and addresses of its creditors,
- (c) any securities held by any of its creditors,
- (d) the dates when those securities were respectively given,  
and

- (e) such further or other information as the administration manager may require.
- (3) The persons referred to in subsection (1) are –
- (a) those who are or have been the holders of supervised roles in respect of, or officers of, the administered person,
  - (b) those who have taken part in the formation of the administered person at any time within the period of one year before the date of the administration order ("**the preceding year**"),
  - (c) those who are in the employment of the administered person or have been in its employment within the preceding year, and are in the administration manager's opinion capable of giving the information required,
  - (d) those who are or have within the preceding year been the holders of supervised roles in respect of, or officers of or in the employment of, a body which is, or within the preceding year was, the holder of a supervised role in respect of, or an officer of, the administered person.
- (4) In subsection (3) –
- (a) "**employment**" includes employment under a contract for services, and
  - (b) in the case of a cell of a protected cell company,

references to the administered person include references to the protected cell company.

(5) Where any persons are required under the provisions of this section to submit a statement of affairs to the administration manager, they shall do so (subject to the next subsection) within a period of 21 days after the day on which written notice of the requirement is given to them by the administration manager.

- (6) The administration manager, if he or she thinks fit, may –
- (a) at any time release a person from an obligation imposed by or under the provisions of subsection (1) or (2), or
  - (b) either when giving notice under subsection (5) or subsequently, extend the period mentioned in that subsection,

and where the administration manager has refused to exercise a power conferred by this subsection, the Royal Court, if it thinks fit, may exercise it.

(7) If a person without reasonable excuse fails to comply with any obligation imposed by or under the provisions of this section, that person is guilty of an offence.

(8) Nothing in this section compels the production or divulgence of a communication or item subject to legal professional privilege when it is in the possession of a person who is entitled to possession of it; but an advocate or other legal adviser may be required to give the name and address (including an electronic address) of a client.

(9) A requirement imposed by an administration manager under

this section has effect notwithstanding any obligation as to confidentiality or other restriction on the disclosure of information imposed by statute, contract or otherwise, and accordingly the obligation or restriction is not contravened by the making of a disclosure, or by any other act or omission, pursuant to such a requirement.

**Protection of interests of customers, etc.**

95. (1) At any time when an administration management order is in force, a customer, creditor or member of the administered person (or the cell, as the case may be) or the Commission may apply to the Royal Court for an order under this section on the ground –

- (a) that the administered person's (or the cell's, as the case may be) business, property and affairs are being or have been managed by the administration manager in a manner which is unfairly prejudicial to the interests of its customers, creditors or members generally, or of some section of its customers, creditors or members (which must include, except where the applicant is the Commission, the applicant),
- (b) that any actual or proposed act or omission of the administration manager is or would be so prejudicial, or
- (c) that it would otherwise be desirable or expedient for an order under this section to be made.

(2) The Royal Court, on hearing an application for an order under this section, may, on such terms and conditions as it thinks fit –

- (a) grant or dismiss the application, or make such order as it thinks fit for giving relief in respect of the matters

complained of,

- (b) adjourn the hearing, conditionally or unconditionally, or
- (c) make an interim order or any other order that it thinks fit.

(3) An order under this section may in particular –

- (a) regulate the future management by the administration manager of the business, property and affairs of the administered person (or the cell, as the case may be),
- (b) require the administration manager to refrain from performing, continuing or repeating any act or from making, continuing or repeating any omission complained of by the applicant, or to do or continue an act which the applicant has complained the administration manager has omitted to do,
- (c) require the summoning of a meeting of customers, creditors or members for the purpose of considering such matters as the Royal Court may direct, or
- (d) vary or discharge the administration management order and make such consequential provision as the Royal Court thinks fit.

(4) Where the administration management order is varied or discharged under this section the administration manager shall, within such time as

the Royal Court may direct, send a copy of the order of variation or discharge to such persons as the Royal Court may direct.

(5) An application for an order under this section may also be made, with leave of the Royal Court, by a person other than one described in subsection (1).

**Administration of incorporated cell company not to prejudice its incorporated cells.**

96. The administration of an incorporated cell company under this Part of this Law shall be carried on in such a way as not to prejudice the business, property and affairs of any of its incorporated cells and accordingly, during the administration, the incorporated cell company shall continue to carry on business to the extent necessary for the continuance of business of its incorporated cells.

**Cells of protected cell companies: administration subject to liquidation.**

97. (1) An administration management order in respect of a cell of a protected cell company –

- (a) may not be made if –
  - (i) a liquidator has been appointed to act in respect of the protected cell company,
  - (ii) an application has been made for the winding up of the protected cell company, or
  - (iii) the protected cell company has passed a resolution for voluntary winding up,
- (b) shall cease to have effect upon the appointment of a

liquidator to act in respect of the protected cell company, but without prejudice to prior acts.

(2) No resolution for the voluntary winding up of a protected cell company any cell of which is subject to an administration management order shall be effective without the leave of the Royal Court.

(3) For the avoidance of doubt, notwithstanding any restriction or limitation placed on administration management orders in respect of the cells of a protected cell company, a protected cell company may be subject to an administration management order in the same manner as any other company.

**Remedy against delinquent persons.**

**98.** (1) Where in the course of the administration under this Part of this Law or under Part XXI of the Companies (Guernsey) Law, 2008 or the dissolution or winding up of an administered person, it appears that any person described in subsection (2) –

- (a) has appropriated or otherwise misapplied any of the administered person's assets,
- (b) has become personally liable for any of the administered person's debts or liabilities, or
- (c) has otherwise been guilty of any misfeasance or breach of fiduciary duty in relation to the administered person,

then any of the following persons may apply to the Royal Court for an order under this section –

- (i) any customer, creditor, member or partner of the

administered person,

- (ii) the administration manager (or administrator, in the case of administration under Part XXI of the Companies (Guernsey) Law, 2008),
- (iii) any liquidator of the administered person,
- (iv) any other person conducting the dissolution or winding up of the administered person or appointed to wind up its business, property and affairs, or
- (v) the Commission.

(2) The persons mentioned in subsection (1) are –

- (a) any past or present holder of a supervised role in respect of, or officer or employee of, the administered person,
- (b) any person who –
  - (i) is a licensee or former licensee who provides or has provided services to the administered person, or
  - (ii) is a past or present holder of a supervised role in respect of, or an officer or employee of, a licensee or former licensee described in subparagraph (i), and

- (c) any other persons who, directly or indirectly, are or have been in any way concerned in or have participated in the promotion, formation or management of the administered person.

(3) On an application under subsection (1), the Royal Court may examine the conduct of the person concerned and may order the person concerned –

- (a) to repay, restore or account for such money or such property,
- (b) to contribute such sum to the administered person's assets,
- (c) to pay interest upon such amount, at such rate and in respect of such period,

as the Royal Court may direct, and, where the Royal Court is satisfied that the order is in the best interests of the administered person's customers, creditors, members or partners, the Royal Court may make such other order as it thinks fit in respect of the default, whether by way of indemnity, compensation, remedial action or otherwise.

(4) An order of the Royal Court under this section may contain such incidental, ancillary, consequential and supplementary provision, and may be made on such terms and conditions and subject to such penalty, as the Royal Court thinks proper.

(5) For the avoidance of doubt, the provisions of this section –

- (a) apply in respect of the administration under this Part of

this Law or under Part XXI of the Companies (Guernsey) Law, 2008 or the dissolution or winding up of any administered person (whether or not a company),

- (b) are in addition to and not in derogation from any other powers in respect of the person in default (including, without limitation, powers under the provisions of this Law, the Insurance Business Law, the Companies Laws and the Trusts (Guernsey) Law, 2007), and
- (c) have effect notwithstanding that the person in default may be liable to other civil action or to criminal prosecution in respect of the matters on the ground of which an order under this section may be made.

(6) In the case of a licensed insurer which carries on long term business within the meaning of the Insurance Business Law, section 78(3) applies in relation to an order of the Royal Court under this section as it applies in relation to an order of the Royal Court or the Court of Alderney under section 78(2).

(7) An application for an order under this section may also be made, with leave of the Royal Court, by a person other than one described in subsection (1).

(8) In this section "**dissolution or winding up**" includes any winding up event in relation to an administered person and any proceedings, measure or other procedure resulting therefrom.

*Intervention*

**Injunctions.**

**99.** (1) If on the application of the Commission the appropriate Court is satisfied that –

- (a) there is a reasonable likelihood that an administered person will perform any act or make any omission that is likely to cause undue risk to customers, the public or the reputation of the Bailiwick as a finance centre, or
- (b) an administered person has or may have performed any act or made any omission that has caused or is likely to have caused undue risk to customers, the public or the reputation of the Bailiwick as a finance centre and there is a reasonable likelihood that the act or omission will continue or be repeated,

the appropriate Court may grant an injunction restraining the act or omission.

(2) If on the application of the Commission the appropriate Court is satisfied that an administered person has or may have performed any such act or made any such omission as is described in subsection (1), the appropriate Court may grant an injunction restraining the administered person or any of the holders of supervised roles in respect of, or officers or employees of, the administered person or any other person controlling the business, property or affairs of the administered person or otherwise specified or of a class or description specified in the injunction from disposing of or otherwise dealing with any assets or class or description of assets while the suspected act or omission is investigated.

(3) An injunction under subsection (1) or (2) may be granted on such terms and conditions, and subject to such penalty, and may contain such incidental, ancillary, consequential or supplementary provision, as the appropriate Court thinks fit including, without limitation, provision for the appointment of a

receiver or other person to exercise such powers as the appropriate Court may consider necessary or expedient for the purpose of ensuring that any assets subject to the injunction are not disposed of or otherwise dealt with in contravention of the injunction, including powers to locate, ascertain, hold, gather in, sequester or take possession or control of any such assets.

The provisions of section 48 apply in respect of a receiver or other person appointed under this subsection as they apply in respect of a receiver appointed under section 46 or 47.

(4) The powers conferred upon the Royal Court by the provisions of this section are in addition to and not in derogation from the powers conferred by the Law Reform (Miscellaneous Provisions) (Guernsey) Law, 1987<sup>s</sup>; and the provisions of Parts I and V of that Law (apart from section 1(1) and (7)) apply in relation to injunctions of the Royal Court under this section.

(5) An application by the Commission for an injunction under this section may, with the approval of the appropriate Court, and on such terms and conditions as the appropriate Court may direct, be made *ex parte*.

(6) In this section the "**appropriate Court**" means –

- (a) the Court of Alderney, where the person against whom the injunction under this section is sought is within the jurisdiction of that Court,
- (b) the Court of the Seneschal, where the person against whom the injunction under this section is sought is within the jurisdiction of that Court,

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<sup>s</sup> Ordres en Conseil Vol. XXX, p. 145.

- (c) the Royal Court, in any other case.

*Administration and intervention: general provisions*

**Powers of administration manager.**

**100.** (1) Without prejudice to section 86(1), and unless the Royal Court orders otherwise, the powers of the administration manager of an administered person referred to in section 86(2) are the powers set out below in this section.

In the application of this section –

- (a) in relation to the administration manager of an administered person, the words "he or she" and related expressions refer to the administration manager, and
  - (b) in relation to a cell of a protected cell company, the expression "administered person" includes a cell of a protected cell company or, where necessary, the protected cell company itself.
- (2) Power to take possession of, collect and get in the business, property and affairs of the administered person and, for that purpose, to take such proceedings as may seem to him or her expedient.
- (3) Power to sell or otherwise dispose of the business, property and affairs of the administered person by public auction or private contract.
- (4) Power to raise or borrow money and grant security for that purpose over the business, property and affairs of the administered person.

(5) Power to appoint an Advocate or other professionally qualified person to assist in the performance of his or her functions.

(6) Power to bring or defend any action or other legal proceedings in the name and on behalf of the administered person or, where the administration under this Part of this Law relates to the cell of a protected cell company, in the name and on behalf of the company in so far as the matter relates to the business, property and affairs of the cell.

(7) Power to refer to arbitration any question affecting the administered person.

(8) Power to effect and maintain insurances in respect of the business, property and affairs of the administered person.

(9) Power to use the administered person's seal where the administered person has a seal.

(10) Power to do all acts and to execute in the name and on behalf of the administered person any receipt or other document.

(11) Power to draw, accept, make and endorse any bill of exchange or promissory note in the name and on behalf of the administered person.

(12) Power to appoint any agent to do any business which he or she is unable to do or which can more conveniently be done by an agent and power to employ and dismiss servants.

(13) Power to do all such things (including the carrying out of works) as may be necessary for the realisation of the business, property and affairs of the administered person.

(14) Power to make any payment which is necessary or incidental to the performance of his or her functions.

(15) Power to carry on the business and affairs of the administered person.

(16) Power to establish subsidiaries of the administered person.

(17) Power to transfer to subsidiaries of the administered person the whole or any part of the business, property and affairs of the administered person.

(18) Power to grant or accept a surrender of a lease or tenancy of any of the property of the administered person, and to take a lease or tenancy of any property required or convenient for the business and affairs of the administered person.

(19) Power to make any arrangement or compromise in the name and on behalf of the administered person.

(20) Power to call up any uncalled capital of the administered person.

(21) Power to rank and claim in the bankruptcy, insolvency, sequestration, winding up, liquidation or dissolution of any person indebted to the administered person, or in désastre or saisie proceedings in relation to any such person, and to receive dividends, and to accede to trust deeds for the creditors of any such person.

(22) Power to present or defend an application for the winding up, liquidation or dissolution of the administered person.

(23) Power to change the situation of the administered person's registered office except where the administration under this Part of this Law is in respect of the cell of a protected cell company.

(24) Power to do all other things incidental to the exercise of the foregoing powers.

**Applications to court under Companies Law.**

**101.** The administration manager of an administered person which is a protected cell company or a cell of such a company may make an application to the Royal Court under section 458 of the Companies (Guernsey) Law, 2008 ("arrangements between cells affecting cellular assets, etc") for the making, and subsequent variation, rescission, replacement or confirmation, of an order in respect of the company under subsection (3) of that section.

**Administration and intervention: Ordinances.**

**102.** (1) The States may by Ordinance –

- (a) amend this Part of this Law, and
- (b) make such other provision as they think fit for the purpose of carrying this Part of this Law into effect.

(2) An Ordinance under this section may, without limitation, empower any court to make an order –

- (a) authorising the Commission, or any other person appointed by the Commission, to intervene in or administer the business, property or affairs of any person or entity which –

*Consolidated text*

- (i) is an administered person within the meaning of section 80 as it has effect from time to time, or
  - (ii) is of any other class or description specified in the Ordinance, and
- (b) prohibiting any such person or entity from –
  - (i) undertaking any business or class or description of business, or
  - (ii) undertaking any business, or class or description of business, except in accordance with such terms and conditions as the court may order.
- (3) An Ordinance under this section may also, without limitation –
  - (a) empower any court to make an order enabling the Commission, or any person appointed by the Commission, or any other person or class or description of person specified in the Ordinance, to intervene in or administer the business, property or affairs of any person or entity –
    - (i) generally or in relation to such business, property or affairs of the person or entity as may be specified in the order,
    - (ii) for such period as may be so specified, and

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- (iii) subject to such terms and conditions as may be so specified,
- (b) empower the Commission, or any person appointed by the Commission, or any other person or class or description of person specified in the Ordinance, to apply for such an order,
- (c) specify the grounds upon which applications may be made,
- (d) make provision relating to appeals,
- (e) make provision relating to the powers that may be exercised by any person under such an order including, without limitation, powers –
  - (i) to ensure that the business, property or affairs of a person or entity are properly managed,
  - (ii) to restrict the activities of any person or entity,
  - (iii) to require any person or entity to take specific actions, and
  - (iv) to disclose information about any person or entity,
- (f) subject to the provisions of section 121(7), make provision as to the obligations, liabilities, remedies, penalties, sanctions and other consequences (criminal

or otherwise) in respect of –

- (i) any failure to co-operate with the Commission or any other person performing or attempting to perform functions referred to in the Ordinance,
  - (ii) any other offence created by, or default, contravention or non-fulfilment referred to in, the Ordinance, and
- (g) repeal, replace, amend, extend, adapt, modify or disapply any enactment or rule of customary or common law relating to the management, control and ownership of any person or entity or its business, property, affairs, assets and liabilities; and in this paragraph "enactment" means any Law, Ordinance or subordinate legislation enacted (in each case) in the Bailiwick.

## PART VIII

### THE DECISION-MAKING PROCESS AND APPEALS

#### *Representations and notice of decisions, etc*

#### **Representations concerning proposed decisions of Commission.**

**103.** (1) Before the Commission makes a decision in respect of which a right of appeal is conferred by section 106, other than a decision –

- (a) to serve a notice under section 7(1), (2), (3) or (5), 9(1) or 51(1), (2), (3) or (6), or

- (b) to publish a statement under section 41 that a person or entity is the subject of –
  - (i) proceedings, other enforcement action or sanction, or
  - (ii) investigation,

the procedure prescribed in this section shall be followed.

(2) The Commission shall serve on the person by whom, in the opinion of the Commission, the right of appeal would be exercisable if the Commission were to make the proposed decision (the "**person concerned**") a notice in writing –

- (a) stating that the Commission is proposing to make the decision,
- (b) stating the terms of and the grounds for the proposed decision,
- (c) setting out particulars of or accompanied by –
  - (i) any order, prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement proposed to be imposed, renewed, varied or rescinded, or
  - (ii) any notice proposed to be served,

- (d) stating that the person concerned (and, where appropriate, the person upon whom a copy of the notice is served under subsection (3)) may, within a period of 28 days (or such longer period as the Commission may specify in the notice or subsequently allow) beginning on the date of the notice, make written and/or oral representations to the Commission in respect of the proposed decision in such manner as the Commission may from time to time determine,
  - (e) containing or accompanied by, in accordance with the provisions of section 105(1), a statement of the reasons for the proposed decision (but subject to the provisions of section 105(2)), and
  - (f) giving particulars of the right of appeal which would be exercisable under section 106 if the Commission were to make the proposed decision.
- (3) Where –
- (a) a ground for the proposed decision is that any applicable minimum criterion for licensing is not or has not been fulfilled, or may not be or may not have been fulfilled, in the case of any person, or
  - (b) any proposed order, prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement requires the removal or replacement of any person as –

- (i) an officer, employee, auditor or actuary, or holder of a supervised role, or
- (ii) an officer, or a designated administrator or designated trustee or custodian, of an authorised or registered collective investment scheme,

the Commission shall serve upon that person a copy of the notice mentioned in subsection (2) (which copy may omit any matter which does not relate to that person) together with particulars of the right of appeal which would be exercisable under section 106 if the Commission were to make the proposed decision.

(4) The Commission shall consider any representations made in response to a notice served under this section before giving further consideration to the proposed decision.

(5) The Commission may also, in performing its functions under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, and without limitation, have regard to –

- (a) any representations made in response to a notice served under this section, or
- (b) any failure or omission to make any such representations.

(6) The period of 28 days mentioned in subsection (2)(d) may be reduced in any case in which the Commission considers it necessary to do so in the interests of the public or the reputation of the Bailiwick as a finance centre; and if by reason of those interests the Commission considers that the decision in question needs to be taken immediately as a matter of urgency then, with the prior written authority

of not less than two ordinary members of the Commission, the procedure prescribed in this section may be dispensed with altogether.

(7) For the avoidance of doubt, and in respect of decisions under section 38 or 39 –

- (a) a notice about a proposal to publish a statement must set out the terms of the statement, and
- (b) a notice about a proposal to impose a financial penalty must state the amount of the penalty.

**Notice of decisions of Commission.**

**104.** (1) Where the Commission (having taken into account, where appropriate, any representations made by the person concerned) makes a decision in respect of which a right of appeal is conferred by section 106, notice in writing of the decision –

- (a) shall be served by the Commission on the person concerned,
- (b) shall state the terms of and the grounds for the decision,
- (c) shall set out particulars of or be accompanied by –
  - (i) any order, prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, renewed, varied or rescinded, or
  - (ii) any notice to be served,

- (d) shall, for the avoidance of doubt –
  - (i) in the case of a decision to publish a statement under section 38, set out the terms of the statement, and
  - (ii) in the case of a decision to impose a financial penalty under section 39, state the amount of the penalty,
- (e) shall contain or be accompanied by, in accordance with the provisions of section 105(1), a statement of the reasons for the decision (but subject to the provisions of section 105(2)), and
- (f) shall give particulars of the right of appeal conferred by section 106;

and "**the person concerned**" means the person by whom, in the opinion of the Commission, the right of appeal is exercisable.

- (2) Where –
  - (a) a ground for a decision notice of which is required to be served under subsection (1) is that any applicable minimum criterion for licensing is not or has not been fulfilled, or may not be or may not have been fulfilled, in the case of any person, or
  - (b) an order, prohibition, restriction, condition, obligation,

enforcement requirement, other requirement, duty, direction or arrangement requires the removal or replacement of any person as –

- (i) an officer, employee, auditor or actuary, or holder of a supervised role, or
- (ii) an officer, or a designated administrator or designated trustee or custodian, of an authorised or registered collective investment scheme,

the Commission shall serve upon that person a copy of the notice mentioned in subsection (1) (which copy may omit any matter which does not relate to that person) together with particulars of the right of appeal conferred by section 106.

**Disclosure of reasons for decisions of Commission.**

**105.** (1) When the Commission serves notice on a person –

- (a) under section 104(1) or (2) of a decision in respect of which a right of appeal is conferred by section 106, or
- (b) under section 103(2) or (3) stating that the Commission is proposing to make such a decision,

the Commission shall, subject to the provisions of subsection (2), provide that person with a written statement of the reasons for the decision or proposed decision, as the case may be.

(2) Subsection (1) does not require the Commission to specify any reason which would in its opinion involve the disclosure of confidential information the disclosure of which would be prejudicial to –

- (a) a criminal or regulatory investigation (whether in the Bailiwick or elsewhere),
- (b) co-operation or relations with investigatory, regulatory or prosecuting authorities, whether in the Bailiwick or elsewhere, or
- (c) a third party (wherever situated).

(3) Where, pursuant to the provisions of subsection (2), the Commission omits any matter from a statement of reasons, it shall inform the person to whom the statement was provided of the fact that there has been such an omission and give particulars of the right of appeal conferred by section 106.

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**NOTE**

*The following case has referred to section 105:*

*P. Pybus & Adjure Global Ltd v GFSC [2025]GRC082 (Unreported, Royal Court, 17th October).*

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*Appeals*

**Appeals to Royal Court against decisions of Commission.**

- 106.** (1) A person ("A") aggrieved by a decision of the Commission –
- (a) to vary, suspend or revoke A's licence,
  - (b) to suspend or revoke the authorisation or registration of a collective investment scheme,

- (c) to impose, vary or rescind any enforcement requirement in respect of A's licence or (as the case may be) in respect of A or A's business,
- (d) to serve a notice on A under section 7(1), (2), (3) or (5), 8(1) or (3) or 9(1),
- (e) to serve a notice of objection on A under section 25,
- (f) to revoke or suspend the authorisation or registration of a collective investment scheme under section 30,
- (g) to impose a licence on A pursuant to section 31(1),
- (h) to disapply a non-discretionary exemption pursuant to section 32,
- (i) to make, renew or vary a prohibition order under section 33 prohibiting the performance of any function, any specified function or any specified class or description of function,
- (j) to refuse to vary or revoke a prohibition order under section 33(5),
- (k) to issue a private reprimand under section 36,
- (l) to publish a statement relating to A under section 38,
- (m) to impose a financial penalty on A under section 39,

- (n) to publish A's name under section 39(7) as a person on whom such a penalty has been imposed,
- (o) to publish a statement under section 41 that A is the subject of –
  - (i) proceedings, other enforcement action or sanction, or
  - (ii) investigation,
- (p) to make, renew or vary an auditors disqualification order against A under section 42,
- (q) to refuse to vary or revoke an auditors disqualification order made against A under section 42,
- (r) to make, renew or vary an actuaries disqualification order against A under section 44,
- (s) to refuse to vary or revoke an actuaries disqualification order made against A under section 44,
- (t) to refuse A's application for permission under section 50(1), or to vary or revoke any such permission, or to impose, vary or rescind any condition in respect of any such permission,
- (u) to serve a notice of objection on A under section 51(1), (2), (3) or (6) objecting to a name,

- (v) to omit, pursuant to the provisions of section 105(2), any matter from a statement of reasons given to A,
- (w) for the avoidance of doubt, to do any of the above things pursuant to the operation of section 11 or 64,
- (x) which is a decision of such class or description as the States may by Ordinance prescribe for the purposes of this section,

may appeal to the Royal Court against the decision.

(2) Where –

- (a) a ground for a decision described in subsection (1) is that any applicable minimum criterion for licensing is not or has not been fulfilled, or may not be or may not have been fulfilled, in the case of any person, or
- (b) the effect of a decision described in subsection (1) is to require the removal or replacement of any person as –
  - (i) an officer, employee, auditor or actuary, or holder of a supervised role, or
  - (ii) an officer, or a designated administrator or designated trustee or custodian, of an authorised or registered collective investment scheme,

the person to whom the ground relates or whose removal or replacement is required

may appeal to the Royal Court against the finding that there is a ground for the decision or, as the case may be, against the decision to require that person's removal or replacement.

- (3) The grounds of an appeal under this section are that –
  - (a) the decision was *ultra vires* or there was some other error of law,
  - (b) the decision was unreasonable,
  - (c) the decision was made in bad faith,
  - (d) there was a lack of proportionality, or
  - (e) there was a material error as to the facts or as to the procedure.
  
- (4) An appeal under this section shall be instituted –
  - (a) within a period of 28 days immediately following the date of the notice of the Commission's decision, and
  - (b) by summons served on the Chairman of the Commission stating the grounds and material facts on which the appellant relies.

(5) The Commission may, where an appeal under this section has been instituted, apply to the Royal Court, by summons served on the appellant, for an order that the appeal shall be dismissed for want of prosecution; and upon hearing the application the Royal Court may –

- (a) dismiss the appeal or dismiss the application (in either case upon such terms and conditions as the Royal Court may direct), or
- (b) make such other order as the Royal Court considers just,

and the provisions of this subsection are without prejudice to the inherent powers of the Royal Court or to the provisions of rule 52(3) of the Royal Court Civil Rules, 2007<sup>t</sup>.

- (6) On an appeal under this section the Royal Court may –
  - (a) set the decision of the Commission aside and, if the Royal Court considers it appropriate to do so, remit the matter to the Commission with such directions as the Royal Court thinks fit, or
  - (b) confirm the decision, in whole or in part.

(7) On an appeal under this section against a decision of the Commission described in –

- (a) subsection (1)(c) to impose, vary or rescind any enforcement requirement,
- (b) subsection (1)(g) to impose a licence pursuant to section 31(1),

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<sup>t</sup> O.R.C. No. IV of 2007.

- (c) subsection (1)(p) to make, renew or vary an auditors disqualification order under section 42,
- (d) subsection (1)(q) to refuse to vary or revoke an auditors disqualification order under section 42,
- (e) subsection (1)(l) to publish a statement under section 38,
- (f) subsection (1)(m) to impose a financial penalty under section 39,
- (g) subsection (1)(n) to publish a person's name under section 39(7) as a person on whom such a penalty has been imposed,
- (h) subsection (1)(k) to issue a private reprimand under section 36,
- (i) subsection (1)(o) to publish a statement under section 41 that a person or entity is the subject of –
  - (i) proceedings, other enforcement action or sanction, or
  - (ii) investigation,
- (j) subsection (1)(p) to make, renew or vary an auditors disqualification order under section 42,

- (k) subsection (1)(q) to refuse to vary or revoke an auditors disqualification order under section 42,
- (l) subsection (1)(r) to make, renew or vary an actuaries disqualification order under section 44,
- (m) subsection (1)(s) to refuse to vary or revoke an actuaries disqualification order under section 44,

the Royal Court may, upon the application of the appellant, and on such terms and conditions as the Royal Court thinks just, suspend or modify the operation of the decision in question pending the determination of the appeal.

This subsection is without prejudice to section 103(6).

(8) For the purposes of determining an appeal under this section against a decision of the Commission described in subsection (1)(v) to omit, pursuant to the provisions of section 105(2), any matter from a statement of reasons, the Royal Court may examine the information the disclosure of which the Commission considers would be prejudicial; and, unless the Royal Court orders otherwise, the information shall not, pending the determination of the appeal or at any time thereafter, be disclosed to the appellant or any person representing the appellant.

(9) From the date of the commencement of this Law, and in consequence of the repeal by this Law of section 11H(7) of the Financial Services Commission Law, the presumption that an appeal against a decision to publish a statement in respect of a person under section 11C or 11D(3) of that Law (which are re-enacted with modifications by sections 38 and 39(7) of this Law) shall be held in private is abolished.

(10) Where an appeal against a decision to publish –

- (a) a statement relating to a person under section 38, or
- (b) a person's name under section 39(7),

is upheld, the Commission shall, if the appellant so requests, publish a statement of that fact.

This subsection applies where by virtue of section 103(6) the appellant did not have an opportunity to make representations before the decision was made.

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## NOTES

*The following cases have referred to section 106:*

*I. Domaille and I. Clarke and M. Hannis v Guernsey Financial Services Commission* [2023]GRC017 (Unreported, Royal Court, 18th April);

*P. Pybus and Adjure Global Limited v The Chairman of the Guernsey Financial Services Commission* [2023]GRC057 (Unreported, Royal Court, 24th October);

*GFSC v I. Domaille and I. Clarke and M. Hannis* [2024]GCA003 (Unreported, Court of Appeal, 18th January);

*Weighbridge Trust Limited v The Guernsey Financial Services Commission* [2024]GRC080 (Unreported, Royal Court, 21st November);

*Nicholas Walton Hofgren v Chairman Of The Guernsey Financial Services Commission* [2024]GRC079 (Unreported, Royal Court, 21st November);

*R. Fuller and A. Tattersall and P. Maroney v Guernsey Financial Services Commission* [2024]GCA083 (Unreported, Court of Appeal, 4th December);

*P. Pybus & Adjure Global Ltd v GFSC* [2025]GRC082 (Unreported, Royal Court, 17th October);

*N. Hofgren v GFSC* [2025]GCA093 (Unreported, Court of Appeal, 19th December).

*In accordance with the provisions of the Financial Services Commission (Administrative Financial Penalties) (Bailiwick of Guernsey) Regulations, 2021, regulation 5, with effect from 1st January, 2022, the provisions of this section apply in relation to a decision of the Commission to impose a late penalty, as they apply in relation to a decision of the Commission described in this section, except that the sole ground of appeal is that the decision was wrong.*

**Appeals from Royal Court to Court of Appeal.**

**107.** (1) An appeal from a decision of the Royal Court made under the provisions of this Law (including a decision made on an appeal from the Court of Alderney or the Court of the Seneschal) lies, with leave of the Royal Court or Court of Appeal, to the Court of Appeal on a question of law.

(2) Section 21 of the Court of Appeal (Guernsey) Law, 1961<sup>u</sup> ("powers of a single judge") applies to the powers of the Court of Appeal to give leave to appeal under subsection (1) as it applies to the powers of the Court of Appeal to give leave to appeal under Part II of that Law.

**Restriction on successive challenges.**

**108.** (1) The Commission shall not (unless, in the opinion of the Commission, there are exceptional circumstances to justify doing so, the burden of proving which shall be on the applicant) proceed to consider an application by a person for the variation or revocation of an order or other decision to which this section applies where –

- (a) the application is a further application, that is to say, an application which relates to a person in respect of whom a previous application for the variation or revocation of that order or other decision has been received by the Commission,
- (b) in the opinion of the Commission, that further application discloses no significant change in any material circumstances concerning that person (the

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<sup>u</sup> Ordres en Conseil Vol. XVIII, p. 315.

burden of proving that there has been such a significant change being on the applicant), and

- (c) either –
  - (i) an appeal under section 106 relating to a previous such application in respect of that person has been commenced but not yet determined, or
  - (ii) within the period of 12 months immediately preceding receipt of that further application –
    - (A) a previous such application in respect of that person has been determined by the Commission, or
    - (B) an appeal under section 106 relating to a previous such application in respect of that person has been determined.

(2) The orders and other decisions to which this section applies are

–

- (a) an auditors or actuaries disqualification order,
- (b) a prohibition order,
- (c) a decision to impose an enforcement requirement,
- (d) a decision to make a public statement, and

- (e) an order or other decision of a class or description specified by regulations of the Policy and Resources Committee.

PART IX  
CRIMINAL PROCEEDINGS

**Offences as to false or misleading information, and withholding information, etc.**

- 109.** (1) If a person ("A") –
- (a) in connection with an application for, or for the purposes of obtaining –
    - (i) a licence or the renewal of a licence under the provisions of the supervisory Laws, or
    - (ii) a declaration or the renewal of a declaration under section 8 of the Protection of Investors Law that a collective investment scheme is an authorised or registered collective investment scheme within the meaning of that Law,
  - (b) in purported compliance with a requirement imposed by or under the provisions of, or otherwise for the purposes of, this Law, the Financial Services Commission Law or the supervisory Laws,
  - (c) otherwise than as mentioned in paragraph (a) or (b) but in circumstances in which A intends, or could reasonably be expected to know, that the statement,

information or document provided by A would or might be used by the Commission or any other person for the purpose of performing functions under the provisions of, or otherwise for the purposes of, this Law, the Financial Services Commission Law or the supervisory Laws, or

- (d) in purported compliance with a requirement of an auditor appointed under section 34 of the Insurance Business Law or section 21 of the Insurance Managers and Intermediaries Law or a person appointed as a skilled person pursuant to the provisions of the supervisory Laws or to make a report under section 7(1)(b) or 8 of this Law, section 3(3)(a) of the Protection of Investors Law, section 5(5)(a) of the Banking Supervision Law, section 5(6)(a) of the Regulation of Fiduciaries Law, [section 12(5)(a), 22(5)(a) or 33(5)(a) of the Lending, Credit and Finance Law,] section 6(5)(a) or 36 of the Insurance Business Law or section 3(5)(a) or 23 of the Insurance Managers and Intermediaries Law,

does any of the following –

- (i) A makes a statement which A knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular,
- (ii) dishonestly or otherwise, A recklessly makes a statement which is false, deceptive or misleading in a material particular,

- (iii) A produces or furnishes or causes or permits to be produced or furnished any information or document which A knows or has reasonable cause to believe to be false, deceptive or misleading in a material particular, or
- (iv) dishonestly or otherwise, A recklessly produces or furnishes or recklessly causes or permits to be produced or furnished any information or document which is false, deceptive or misleading in a material particular,

A is guilty of an offence.

- (2) If any of the following persons –
  - (a) a licensee or former licensee,
  - (b) any holder or former holder of a supervised role in respect of, or officer or employee or former officer or employee of, a licensee or former licensee, or
  - (c) any holder or former holder of a supervised role in respect of, or officer or employee or former officer or employee of, or designated or former designated administrator or designated or former designated trustee or custodian of, an authorised or registered collective investment scheme or former authorised or registered collective investment scheme,

fails to provide the Commission with any information in that person's possession knowing or having reasonable cause to believe –

- (i) that the information is relevant to the performance by the Commission of its functions, whether in relation to the licensee or former licensee or authorised or registered collective investment scheme or former authorised or registered collective investment scheme or otherwise, and
- (ii) that the withholding of the information is likely to result in the Commission being misled as to any matter which is relevant to and of material significance to the performance of its functions, whether in relation to the licensee or former licensee or authorised or registered collective investment scheme or former authorised or registered collective investment scheme or otherwise,

that person is guilty of an offence.

- (3) A person ("**B**") who –
  - (a) by any statement, promise or forecast which B knows or has reasonable cause to believe to be false, deceptive, misleading or inaccurate in a material particular,
  - (b) by any dishonest concealment of material facts,

whether in connection with a statement, promise or forecast made by B or otherwise, or

- (c) by the reckless making (dishonestly or otherwise) of any statement, promise or forecast which is false, deceptive, misleading or inaccurate in a material particular,

induces or is reckless as to whether it may induce another person (whether or not the person to whom the statement, promise or forecast is made or from whom the facts are concealed) –

- (i) to become or offer to become a customer of B or any other person, or to use services provided by B or any other person, in the course of B or that other person carrying on or offering to carry on any regulated business,
- (ii) to enter or offer to enter into, or refrain from entering or offering to enter into, any contract with B or any other person, being a contract which constitutes or would constitute the carrying on by B or that other person of any regulated business (including, without limitation, a contract of insurance within the meaning of the Insurance Business Law), or
- (iii) to make or offer to make, or refrain from making or offering to make, a deposit with B or any other person or to enter or offer to enter into, or refrain from entering or offering to enter

into, an agreement with B or any other person for the purpose of making such a deposit (and for the purposes of this section "**deposit**" includes any sum that would otherwise be excluded by section 2(3) of the Banking Supervision Law),

is guilty of an offence.

- (4) Subsection (3) does not apply unless –
- (a) the statement, promise or forecast is made, or the facts are concealed, in or from the Bailiwick or arrangements are made in or from the Bailiwick for the statement, promise or forecast to be made or the facts to be concealed,
  - (b) the person on whom the inducement is intended to or may have effect is in the Bailiwick, or
  - (c) the contract or agreement is or would be entered into, or the deposit is or would be made, in the Bailiwick.
- (5) The States may by Ordinance amend the provisions of this section.

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**NOTE**

*In section 109, the words in square brackets in subsection (1)(d) were inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(16), with effect from 1st January, 2023.*

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**Misleading statements and practices – controlled investments.**

**110.** (1) This subsection applies to a person who –

- (a) makes a statement, promise or forecast which that person knows or has reasonable cause to believe to be false, deceptive, misleading or inaccurate in a material particular,
- (b) dishonestly conceals any material facts whether in connection with a statement, promise or forecast made by that person or otherwise, or
- (c) recklessly makes (dishonestly or otherwise) a statement, promise or forecast which is false, deceptive, misleading or inaccurate in a material particular.

(2) A person to whom subsection (1) applies is guilty of an offence if that person makes the statement, promise or forecast or conceals the facts for the purpose of inducing, or is reckless as to whether it may induce, another person (whether or not the person to whom the statement, promise or forecast is made or from whom the facts are concealed) –

- (a) to enter or offer to enter into, or to refrain from entering or offering to enter into, with that person or any other person, a controlled investment agreement within the meaning of the Protection of Investors Law, or
- (b) to exercise, or refrain from exercising, any rights conferred by a controlled investment.

(3) Any person who does any act or engages in any course of conduct which creates a false or misleading impression as to the market in or the price or value of any controlled investments is guilty of an offence if that person does so for the purpose of creating that impression and of thereby inducing another person to acquire, dispose of, subscribe for or underwrite those controlled investments or to refrain from doing so or to exercise, or refrain from exercising, any rights conferred by those controlled investments.

(4) In proceedings for an offence under subsection (2) brought against a person to whom subsection (1) applies as a result of paragraph (a) of that subsection, it is a defence for that person to show (for the avoidance of doubt, on a balance of probabilities) that the statement, promise or forecast was made in conformity with –

- (a) price stabilising rules made by the Commission under this section, or
- (b) guidance issued by the Commission on the management of conflicts of interests.

(5) In proceedings brought against a person ("A") for an offence under subsection (3), it is a defence for A to show (for the avoidance of doubt, on a balance of probabilities) –

- (a) that A reasonably believed that A's act or conduct would not create an impression that was false or misleading as to the matters mentioned in that subsection,
- (b) that A acted or engaged in the conduct –

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- (i) for the purpose of stabilising the price of controlled investments, and
  - (ii) in conformity with –
    - (A) price stabilising rules made by the Commission under this section, or
    - (B) such provisions corresponding to price stabilising rules, made by a body or authority outside the Bailiwick, as may be applicable to the relevant market, taking into account the circumstances of the act or the course of conduct, or
  - (c) that A acted or engaged in the conduct in conformity with guidance issued by the Commission on the management of conflicts of interests.
- (6) Subsections (1) and (2) do not apply unless –
- (a) the statement, promise or forecast is made in or from, or the facts are concealed in or from, the Bailiwick or arrangements are made in or from the Bailiwick for the statement, promise or forecast to be made or the facts to be concealed,
  - (b) the person on whom the inducement is intended to or may have effect is in the Bailiwick, or
  - (c) the agreement is or would be entered into, or the rights

are or would be exercised, in the Bailiwick.

- (7) Subsection (3) does not apply unless –
- (a) the act is done, or the course of conduct is engaged in, in the Bailiwick, or
  - (b) the false or misleading impression is created there.

(8) In this Law "**price stabilising rules**" means rules made by the Commission under this section as to –

- (a) the circumstances and manner in which,
- (b) the conditions subject to which, and
- (c) the time when and the period during which,

action may be taken for the purpose of stabilising the price of controlled investments of specified categories, classes or descriptions; and such rules may –

- (i) make such provision as is described in this section and section 56(8), and
- (ii) without prejudice to the provisions of section 121, make different provision in relation to different categories, classes or descriptions of controlled investments.

(9) The States may by Ordinance amend the provisions of this section.

**Fraudulent intent and concealment of documents, etc.**

**111.** (1) A person who is knowingly party to the carrying on of regulated business with any fraudulent intent or for any fraudulent purpose is guilty of an offence.

(2) A person who, with intent to avoid detection of the commission of an offence under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, removes, conceals, tampers with, falsifies, destroys or otherwise disposes of, or causes or permits to be removed, concealed, tampered with, falsified, destroyed or otherwise disposed of, any documents or information is guilty of an offence.

**Penalties.**

**112.** (1) A person guilty of an offence under section 26, 53(2), 55(4)(a), 85(3) or 109(2) is liable –

- (a) on summary conviction, to a fine not exceeding twice level 5 on the uniform scale,
- (b) on conviction on indictment, to a fine.

(2) A person guilty of an offence under section 61(1), 67(11), 110 or 111(1) or (2) is liable –

- (a) on summary conviction, to imprisonment for a term not exceeding six months, or to a fine not exceeding twice level 5 on the uniform scale, or to both,
- (b) on conviction on indictment, to imprisonment for a term not exceeding seven years, or to a fine, or to both.

(3) A person guilty of an offence under any other provision of this Law is liable –

(a) on summary conviction, to imprisonment for a term not exceeding six months, or to a fine not exceeding twice level 5 on the uniform scale, or to both,

(b) on conviction on indictment, to imprisonment for a term not exceeding two years, or to a fine, or to both.

(4) In relation to offences tried before the Court of Alderney or the Court of the Seneschal, and for the avoidance of doubt, the penalties stipulated by subsections (1)(a), (2)(a) and (3)(a) are applicable notwithstanding the restrictions on the sentencing powers of those courts imposed by section 13 of the Government of Alderney Law, 2004<sup>V</sup> and section 11 of the Reform (Sark) Law, 2008<sup>W</sup>.

(5) Where an offence under the provisions of this Law involves a public display or exhibition of any name or description, there is deemed to be a fresh offence on each day on which the display or exhibition continues.

**Criminal proceedings against unincorporated bodies.**

**113.** (1) Where an offence under the provisions of this Law is committed by an unincorporated body and is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of –

(a) in the case of –

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<sup>V</sup> Order in Council No. III of 2005; amended by No. XXII of 2010; and No. XI of 2012.

<sup>W</sup> Order in Council No. V of 2008; amended by No. VI of 2008; No. XXVII of 2008; No. XIV of 2010; and No. XII of 2011.

- (i) a partnership, any partner, general representative or authorised insurance representative thereof, but subject to the provisions of subparagraph (ii),
  - (ii) a limited partnership without legal personality, any general partner, general representative or authorised insurance representative thereof,
- (b) in the case of any other unincorporated body, any director, general representative or authorised insurance representative of that body or other officer thereof who is bound to fulfil any duty of which the offence is a breach or, if there is no such officer, any member of the committee or other similar governing body, or any controller of that body, or
- (c) any person purporting to act in any capacity described in paragraph (a) or (b),

the person referred to in the appropriate paragraph above as well as the unincorporated body is guilty of the offence and may be proceeded against and punished accordingly.

(2) Where an offence under the provisions of this Law is alleged to have been committed by an unincorporated body, proceedings for the offence shall, without prejudice to subsection (1), be brought in the name of that body and not in the name of any of its members.

(3) A fine imposed on an unincorporated body on its conviction of

an offence under the provisions of this Law shall be paid from the funds of that body.

**Criminal liability of directors, etc.**

**114.** (1) Where an offence under the provisions of this Law is committed by a company or other legal person and is proved to have been committed with the consent or connivance of, or to be attributable to any neglect on the part of –

- (a) in the case of a company, any director, general representative, authorised insurance representative, controller, secretary or other similar officer thereof,
- (b) in the case of a limited partnership with legal personality, any general partner, general representative or authorised insurance representative,
- (c) in the case of a limited liability partnership, any member, general representative or authorised insurance representative,
- (d) in the case of a foundation, any foundation official, general representative or authorised insurance representative, or
- (e) any person purporting to act in any capacity described in paragraph (a), (b), (c) or (d),

the person referred to in the appropriate paragraph above as well as the company or other legal person (as the case may be) is guilty of the offence and may be proceeded against and punished accordingly.

- (2) Where the affairs of a company or other legal person are

managed by its members, subsection (1) applies to a member in connection with that member's functions of management as if that member were a director.

**Defence of due diligence.**

**115.** In any proceedings for an offence under the provisions of this Law it is a defence for the accused to prove (for the avoidance of doubt, on a balance of probabilities) that the accused took all reasonable precautions and exercised all due diligence to avoid the commission of such an offence by the accused and by any person under the control of the accused.

**Jurisdiction.**

**116.** Without prejudice to any jurisdiction exercisable apart from this section, proceedings for an offence under the provisions of this Law may be taken, and the offence may for all incidental purposes be treated as having been committed, in any place in the Bailiwick.

PART X

PROTECTED DISCLOSURES (WHISTLEBLOWING)

**Power to enact Ordinances.**

**117.** (1) The States may by Ordinance make such provision as they think fit in respect of the protection of, and the conferring of any right (including, without limitation, the right not to be subjected to detriment or to be unfairly dismissed), remedy, status or capacity on, employees and other individuals of such class or description as may be specified by or under the Ordinance who make disclosures of information in the public interest or for such other reason or purpose as may be so specified ("**protected disclosures**") and to allow such individuals to bring action in respect of victimisation, detriment and other infringements of rights and for connected purposes.

(2) An Ordinance under subsection (1) may, without limitation –

- (a) make provision, subject to such exceptions, adaptations and modifications as the States think fit, corresponding to that which is made by or which may be made under the provisions of –
  - (i) the Public Interest Disclosure Act 1998<sup>x</sup>, and
  - (ii) the Employment Protection (Guernsey) Law, 1998 ("**the Employment Protection Law**"),
- (b) amend the Employment Protection Law and/or make provision in respect of the application of the provisions of that Law to protected disclosures and those making them and their employers subject to such exceptions, adaptations and modifications as may be specified in the Ordinance,
- (c) make provision in respect of –
  - (i) the persons or classes or descriptions of persons by and to whom protected disclosures may be made,
  - (ii) the reasons and purposes for which protected disclosures may be made,
  - (iii) the class and description of disclosures which are to qualify as protected disclosures,

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<sup>x</sup> An Act of Parliament (1998 c. 23).

- (iv) the terms and conditions subject to which, and the circumstances in which, disclosures may so qualify,
  - (v) the making of reports on disclosures of information and the form, content and publication of such reports,
- (d) make provision for the prohibition, variation and avoidance of contractual duties of confidentiality (including provisions in agreements which purport to preclude individuals from making protected disclosures and agreements to refrain from instituting or continuing proceedings, whether under the Employment Protection Law or otherwise, or for breach of contract),
- (e) subject to the provisions of section 121(7), make provision as to the duties, obligations, liabilities, remedies, penalties, sanctions and other consequences (criminal or otherwise) in respect of –
- (i) any failure to co-operate with any person or entity performing or attempting to perform functions under or referred to in the Ordinance,
  - (ii) any other offence created by, or default, contravention or non-fulfilment referred to in, the Ordinance, and
- (f) empower the Policy and Resources Committee (or such

other committee as may be specified by the Ordinance) to make regulations for the purposes of carrying the Ordinance into effect.

(3) Subject to section 118, the provisions of this section and any Ordinance under it apply to Guernsey, Herm and Jethou.

(4) The provisions of this section are without prejudice to any other provision of this Law or of any other enactment conferring power to enact Ordinances (and vice versa).

**Application to Alderney and Sark.**

**118.** The States of Alderney and the Chief Pleas of Sark may respectively by Ordinance provide that the provisions of section 117 or any Ordinance of the States of Deliberation thereunder shall extend to Alderney or (as the case may be) to Sark subject to such exceptions, adaptations and modifications as may be prescribed in the Ordinance.

PART XI

GENERAL PROVISIONS

*Making of rules, codes and guidance*

**Power to make rules for purposes of Law and as to enforcement practice and procedure.**

**119.** (1) The Commission may make rules for the purposes of this Law

–

(a) making provision in respect of –

(i) the detection, investigation and sanctioning

- (civil and administrative) of contraventions of the provisions of this Law, the Financial Services Commission Law, the supervisory Laws and any other enactment conferring functions upon the Commission by licensees and other persons or classes or descriptions of persons specified in the rules, and
- (ii) the performance of functions and the imposition of sanctions under the provisions of this Law,
- (b) setting out general conditions or requirements applicable to licensees and other persons or classes or descriptions of persons specified in the rules,
  - (c) making provision for matters in respect of the imposition of enforcement requirements under section 23 or licences under section 31,
  - (d) prohibiting licensees and other persons or classes or descriptions of persons specified in the rules from carrying on, or holding themselves out as carrying on, regulated business –
    - (i) of any specified class or description,
    - (ii) of a class or description, on a scale or in a manner other than that specified in a notice served on them by the Commission, or
    - (iii) in relation to persons of a specified class or

*Consolidated text*

description or persons other than those of a specified class or description,

(e) requiring specified information to be given in the form and manner and at the time specified by or under the rules –

(i) to the Commission,

(ii) to the public, or

(iii) to any persons or classes or descriptions of persons specified in the rules,

(f) making provision as to the settlement of disputes,

(g) requiring the public disclosure by licensees and other persons or classes or descriptions of persons specified in the rules of information of such class or description, at such times and intervals and in such form and manner as the rules may specify, including, without limitation –

(i) information on financial position and financial performance,

(ii) information on the basis, methods and assumptions on which any information is prepared,

(iii) information on risk exposures and the

management thereof, and

- (iv) information on management and corporate governance,
- (h) imposing on licensees and other persons or classes or descriptions of persons specified in the rules obligations to ensure compliance by them, their officers, employees and agents, the holders of supervised roles in respect of them and other persons of a class or description specified in the rules with rules and codes and any other provision of this Law,
- (i) making provision otherwise as to the licensing, authorisation, registration, resources and duties of licensees and other persons or classes or descriptions of persons specified in the rules, and
- (j) regulating and prescribing or otherwise in respect of –
  - (i) the practice and procedure (including the method of pleading) to be followed in or in connection with its decision-making process and proceedings,
  - (ii) the means by which particular facts may be proved, the standard and burden of proof and the manner and way in which representations or evidence may be made or given in or in connection with such process and proceedings,

- (iii) the administration of such process and proceedings and of the Commission in respect thereof,
  - (iv) ancillary, incidental, supplementary and related matters.
- (2) Rules under subsection (1)(j) may, without limitation –
- (a) regulate procedure in connection with matters preparatory to and subsequent to the consideration of representations and the making of decisions (including the publication, interpretation and enforcement of decisions and reasons for decisions), as well as in connection with the conduct of the decision-making process and proceedings, and
  - (b) make provision as to the representation, and joining, of parties.

**Power to issue codes of practice and guidance.**

- 120.** (1) The Commission, after consultation with –
- (a) the Policy and Resources Committee, the Policy and Finance Committee of the States of Alderney and the Policy and Finance Committee of the Chief Pleas of Sark, and
  - (b) such other persons as appear to the Commission to be appropriate,

may (without prejudice to any other power conferred by the provisions of this Law or the supervisory Laws as to the making of codes or guidance) issue such codes of practice and/or such guidance as the Commission thinks necessary –

- (i) for the purpose of providing clarification or guidance as to the duties, requirements and standards to be complied with (including, without limitation, duties, requirements and standards as to customer protection and market conduct) and the procedures (whether as to identification, record-keeping, internal reporting, internal controls, corporate governance, training or otherwise) and best practices to be observed by persons carrying on regulated business or any other persons to whom the code or guidance applies,
- (ii) generally for the purpose of providing clarification or guidance in respect of the provisions of or for the purposes of, or in connection with the administration, implementation or enforcement of, this Law,

and without limitation a code of practice or guidance under this section may make provision in respect of any matter in respect of which rules may be made under section 119.

(2) The Commission may, after consultation as mentioned in subsection (1), amend the whole or any part of a code of practice or guidance issued under this section and issue that amended code or guidance.

(3) Without prejudice to any other provision of this Law or any other enactment as to the consequences of any such contravention, a contravention by any person of a provision of a code of practice or guidance issued under this section does not of itself render that person liable to any criminal proceedings; but –

- (a) the Commission, in the performance of its functions, may take the provision of the code or guidance and the contravention thereof into account in determining whether and in what manner to perform those functions, and
- (b) in any legal proceedings (criminal or otherwise), whether or not under the provisions of or for the purposes of this Law, the provision of the code or guidance is admissible in evidence, and if the provision appears to the court or other tribunal before which the proceedings are being conducted to be relevant to any question arising in the proceedings then the provision may be taken into account in determining that question.

*Ordinances, regulations and rules, etc*

**Ordinances, regulations, rules, codes and guidance, etc – general.**

**121.** (1) The States may by Ordinance –

- (a) amend Part I, and sections 6 to 18, 23, 24, 28 to 32, 66 and 103 to 112, where it appears to the States to be necessary or expedient to do so for the purpose of –
  - (i) enabling the Commission more effectively to perform any of its functions,

- (ii) protecting or enhancing the reputation as a finance centre or economic interests of the Bailiwick,
  - (iii) improving or enhancing the investigation, prevention or detection of crime,
  - (iv) facilitating the instigation of, or otherwise for the purposes of, any criminal, civil, administrative or regulatory proceedings,
  - (v) facilitating the detection, seizure and forfeiture of the proceeds of crime or assets intended for use in crime,
  - (vi) discharging any international obligation to which the Bailiwick is subject, or
  - (vii) assisting, in the interests of the public or otherwise, any relevant supervisory authority, and
- (b) make such provision as they think fit –
- (i) for the purpose of carrying the provisions of this Law into effect, and
  - (ii) in respect of anything in relation to which provision may be made under this Law by Ordinance of the States.

(2) The States may by Ordinance provide that any of the provisions of this Law which are expressed to apply to licensees or authorised or registered collective investment schemes or to any other class or description of person or entity (or to their respective officers, employees or designated administrators or designated trustees or custodians or the holders of supervised roles in respect of them) shall apply also, subject to such exceptions, adaptations and modifications as the States think fit, to –

(a) any other person or entity which carries on regulated business or the business of a collective investment scheme, including a person or entity carrying on any class or description of such business –

(i) which is exempted by the provisions of the supervisory Laws from the requirement to be licensed, authorised or registered thereunder, or

(ii) otherwise in such circumstances specified in the provisions of those Laws as not to require licensing, authorisation or registration thereunder,

in respect of that class or description of business,

(b) ...

(c) any other person or entity of a class or description specified in the Ordinance (including, for the avoidance of doubt and without limitation, a licensee or authorised or registered collective investment scheme),

or, as the case may be, to their officers, employees or designated administrators or designated trustees or custodians or the holders of supervised roles in respect of them.

(3) The States may by Ordinance repeal, replace, amend, extend, adapt, modify or disapply any enactment or rule of customary or common law relating to the winding up or other dissolution of a Bailiwick body in its application to any such body which carries on regulated business or the business of a collective investment scheme (including a body to which subsection (2)(a) or (b) applies) or which applies for or is the subject of an application for –

- (a) a licence under the provisions of the supervisory Laws,  
or
- (b) an authorisation or registration of a collective investment scheme under section 8 of the Protection of Investors Law,

and such an Ordinance may, without limitation –

- (i) empower the Commission to apply for the winding up, or to take steps in relation to the dissolution, of a Bailiwick body,
- (ii) restrict or add to the descriptions of persons who may so apply or take such steps,
- (iii) make special provision as to the grounds upon which, and the manner in which, a Bailiwick body may be wound up or dissolved, and for the application of the assets of such a body

(including the priorities and preferences to be accorded in the distribution of those assets and provision as to rights of set-off and secured interests (including security interests within the meaning of the Security Interests (Guernsey) Law, 1993) and rights of enforcement thereof),

(iv) permit the continuation of any description of the business of a Bailiwick body with a view to its transfer as a going concern to another body, and empower the appropriate court to give directions and orders, including an order to reduce the amount of the contracts of the body in place of ordering it to be wound up or dissolved, and

(v) make provision as to the personal liability or responsibility of any person who is disclosed in the course of the dissolution or winding up of a Bailiwick body to have been a party to the conduct of the business of that body with any fraudulent intent or for any fraudulent purpose.

(4) The States may by Ordinance empower –

(a) the Commission or the Policy and Resources Committee (or such other committee of the States of Guernsey, States of Alderney or Chief Pleas of Sark as may be specified by the Ordinance) to make regulations, and

- (b) the Commission, any committee of the States of Guernsey, States of Alderney or Chief Pleas of Sark, and any other body (including, without limitation, any court in Guernsey, Alderney or Sark) or office holder, to make or issue rules, orders, rules of court, codes, guidance, principles, policies and instructions,

in respect of anything in relation to which provision may be made under this Law by Ordinance of the States, except (subject to the provisions of subsection (6)(b)) provision amending this Law.

(5) The provisions of this section are without prejudice to any other provision of this Law conferring power to enact Ordinances, regulations, rules, codes, guidance, principles, policies or instructions (and vice versa).

(6) Any Ordinance, regulation, rule, code, guidance, principles, policies or instructions under the provisions of this Law –

- (a) may be amended or repealed by a subsequent Ordinance, regulation, rule or code, or by subsequent guidance, principles, policies or instructions as the case may be, hereunder,
- (b) may contain such consequential, incidental, supplementary, savings, transitional and other ancillary provision as may appear to be necessary or expedient, including (without limitation), in the case of an Ordinance or regulation –
  - (i) provision as to the creation and punishment of offences in respect of contraventions of the

Ordinance or regulation and as to the creation of new duties, obligations, liabilities, remedies, penalties, sanctions and other consequences (but subject to the provisions of subsection (7)),

- (ii) provision amending, or applying exceptions, adaptations and modifications to, any of the provisions of this Law or any other enactment,
- (iii) provision repealing, replacing, amending, extending, adapting, modifying or disapplying any rule of customary or common law.

(7) The power conferred by subsection (6)(b)(i) and by any other provision of this Law to make provision as to the creation and punishment of offences does not include power –

- (a) to provide for offences to be triable only on indictment,
- (b) to authorise the imposition, on summary conviction of an offence, of a term of imprisonment or a fine exceeding the limits of jurisdiction for the time being imposed on the Magistrate's Court by section 9 of the Magistrate's Court (Guernsey) Law, 2008, or
- (c) to authorise the imposition, on conviction on indictment of any offence, of a term of imprisonment exceeding two years.

(8) Any power conferred by the provisions of this Law to make any Ordinance, regulation, rule, code, guidance, principles, policies or instructions

may be exercised –

- (a) in relation to all cases to which the power extends, or in relation to all those cases subject to specified exceptions, or in relation to any specified cases or classes of cases,
- (b) so as to make, as respects the cases in relation to which it is exercised –
  - (i) the full provision to which the power extends, or any lesser provision (whether by way of exception or otherwise),
  - (ii) the same provision for all cases, or different provision for different cases or classes of cases, or different provision for the same case or class of case for different purposes,
  - (iii) any such provision either unconditionally or subject to any prescribed conditions.

(9) The Policy and Resources Committee (and any other committee of the States of Guernsey) shall, before recommending the States to agree to make an Ordinance under the provisions of this Law (other than an Ordinance under section 142), consult –

- (a) in the case of an Ordinance having effect in Alderney, the Policy and Finance Committee of the States of Alderney, and

- (b) in the case of an Ordinance having effect in Sark, the Policy and Finance Committee of the Chief Pleas of Sark,

in relation to the terms of the proposed Ordinance; but a failure to comply with this subsection does not invalidate any Ordinance made under the provisions of this Law.

(10) An Ordinance made under the provisions of this Law (other than an Ordinance under section 142) ceases to have effect –

- (a) in Alderney if, within the period of four months immediately following the approval date, the States of Alderney resolve to disapprove its application to Alderney, and
- (b) in Sark if, at the first or second meeting of the Chief Pleas of Sark following the approval date, the Chief Pleas resolve to disapprove its application to Sark.

(11) If the States of Alderney or the Chief Pleas of Sark resolve to disapprove the application of an Ordinance in accordance with the provisions of subsection (10), the Ordinance ceases to have effect in Alderney or (as the case may be) in Sark, but without prejudice to –

- (a) anything done under the Ordinance in Alderney or (as the case may be) in Sark, or
- (b) the making of a new Ordinance having effect in Alderney or (as the case may be) in Sark.

(12) In this section –

- (a) **"approval date"**, in relation to an Ordinance, means the date of its approval by the States of Deliberation, and
- (b) **"enactment"** means any Law, Ordinance or subordinate legislation enacted (in each case) in the Bailiwick.

(13) Rules, codes, guidance, principles, policies and instructions under the provisions of this Law shall be made by an instrument in writing.

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**NOTES**

*In section 121, subsection (2)(b) was repealed by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, paragraph 1(17), with effect from 1st January, 2023.*

*The following Regulations have been made under section 121:*

*Financial Services Commission (Fees) (Amendment) Regulations, 2022.*

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**Regulations: consultation with Committees and Commission and laying before the States.**

**122.** Regulations made under the provisions of this Law –

- (a) where made by the Commission, shall be made after consultation with the Policy and Resources Committee, the Policy and Finance Committee of the States of Alderney and the Policy and Finance Committee of the Chief Pleas of Sark,

- (b) where made by the Policy and Resources Committee or any other committee of the States of Guernsey, shall be made after consultation with the Commission and with the agreement of the Policy and Finance Committee of the States of Alderney and the Policy and Finance Committee of the Chief Pleas of Sark,
- (c) whether made by the Commission or by the Policy and Resources Committee or any other committee of the States of Guernsey, shall be laid before a meeting of the States as soon as possible after being made; and if at that or the next meeting the States resolve that the regulations be annulled, the regulations shall cease to have effect but without prejudice to anything done under them or to the making of new regulations.

**Publication of regulations, rules, codes and guidance, etc.**

**123.** (1) The Commission shall publish, in such manner as it considers best calculated to bring them to the attention of persons likely to be affected by them and the public in general, on such terms and conditions as it considers appropriate and subject to such charges (if any) as it may decide to levy to cover the costs of publication –

- (a) any regulations, rules, codes, guidance, principles and instructions made or issued by the Commission in the performance of its functions, and
- (b) any policies issued by the Commission in respect of the granting, variation, suspension and revocation by it, in pursuance of its functions, of any licences, consents, registrations, permissions and authorisations or

otherwise in respect of the performance of its functions.

(2) Without prejudice to the provisions of subsection (1), the Commission may charge such fee –

- (a) as may be prescribed by regulations under section 129,  
or
- (b) if no such fee is so prescribed, as it reasonably thinks  
fit,

for providing a person with a copy of any regulations, rules, codes, guidance, principles, instructions and policies described in paragraph (a) or (b) of that subsection.

**Making and effect of contravention of rules.**

**124.** (1) Before making any rules under the provisions of this Law the Commission shall, unless it considers that the delay involved would be prejudicial to the interests of the public or the reputation of the Bailiwick as a finance centre, publish proposals for the rules –

- (a) in such manner as the Commission considers best calculated to bring them to the attention of persons likely to be affected by them and the public in general,  
and
- (b) for such period as the Commission may determine,

and shall consider any representations made to the Commission concerning those proposals.

(2) Rules of the Commission under the provisions of this Law shall specify the provisions under which they are made.

(3) Without prejudice to any other provision of this Law or any other enactment as to the consequences of any such contravention, a contravention by any person of any rule of the Commission under the provisions of this Law does not of itself render that person liable to any criminal proceedings, but –

- (a) the Commission, in the performance of its functions, may take the rule and the contravention thereof into account in determining whether and in what manner to perform those functions, and
- (b) in any legal proceedings (criminal or otherwise), whether or not under the provisions of or for the purposes of this Law, the rule is admissible in evidence, and if the rule appears to the court or other tribunal before which the proceedings are being conducted to be relevant to any question arising in the proceedings then the rule may be taken into account in determining that question.

**Regulations and rules are statutory instruments.**

**125.** For the avoidance of doubt, regulations and rules under the provisions of this Law, the Financial Services Commission Law and the supervisory Laws are statutory instruments within the meaning of the Guernsey Statutory Instruments (Registration) Ordinance, 1949<sup>Z</sup>, the provisions of which shall apply accordingly.

**Power to adapt rules, codes and guidance, etc, under this Law.**

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<sup>Z</sup> Recueil d'Ordonnances Tome X, p. 16.

**126.** (1) Subject to the provisions of subsection (2), the Commission may, of its own motion or on the application of a licensee or an applicant for a licence, by notice in writing served on a licensee or applicant adapt the requirements of any rules, code, guidance, principles, policies or instructions issued under the provisions of this Law to the circumstances of, or to the circumstances of any particular regulated business carried on by, the licensee or applicant.

(2) The Commission shall not exercise the powers conferred by subsection (1) in any case unless it appears to the Commission that –

- (a) compliance with the requirements in question would be unduly burdensome for the licensee or applicant having regard to the benefit which compliance would confer on customers, and
- (b) the exercise of those powers will not result in any undue risk to customers.

(3) The powers conferred by subsection (1) may be exercised unconditionally or subject to conditions.

(4) In this section "**adaptations**" includes exceptions and modifications (and related expressions shall be construed accordingly).

*Liability of States, Commission, etc*

**Exclusion of liability.**

**127.** (1) No liability is incurred –

- (a) by, or by any committee of, the States of Guernsey, the States of Alderney or the Chief Pleas of Sark,

- (b) by the Commission,
- (c) by Her Majesty's Greffier, Her Majesty's Sheriff, the Registrar of Companies, the Registrar of Foundations, the Registrar of Limited Liability Partnerships, the Alderney Greffier or the Prévôt of Sark, or
- (d) by any member, officer or servant of any of the aforesaid,

in respect of anything done or omitted to be done after the commencement of this Law in the discharge or purported discharge of any function conferred by or under the provisions of this Law, unless the thing is done or omitted to be done in bad faith.

(2) Subsection (1) does not prevent an award of damages in respect of the act or omission on the ground that it was unlawful as a result of section 6(1) of the Human Rights (Bailiwick of Guernsey) Law, 2000<sup>aa</sup>.

(3) The States may by Ordinance amend this section.

*Miscellaneous*

**Commission to have regard to guidance, etc, under FSC Law and other matters.**

**128.** (1) In performing its functions under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws –

- (a) the Commission must (so far as relevant) –

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<sup>aa</sup> Ordres en Conseil Vol. XL p. 396; as amended by Order in Council No. I of 2005; and G.S.I. No. 27 of 2006.

- (i) take into account any written guidance of a general character given by the Policy and Resources Committee under section 7(1)(a) of the Financial Services Commission Law, and
- (ii) act in accordance with any written directions of a general character given by the Policy and Resources Committee under section 7(1)(b) of that Law,

concerning the policies to be followed by the Commission in relation to the supervision of finance business in the Bailiwick and the manner in which any function of the Commission is to be performed,

- (b) the Commission may take into account (so far as relevant) –
  - (i) any guidance notes or international standards relating to regulated business and regulation issued by a body recognised by the Commission and identified in a code issued under the provisions of this Law or the supervisory Laws,
  - (ii) the provisions of any rules, code, guidance, principles, policies or instructions issued under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws,

- (iii) any matter to which it may have regard under the provisions of this Law, the Financial Services Commission Law or the applicable supervisory Law when performing the function in question, and
  - (iv) for the avoidance of doubt, any investigation, prosecution, proceedings, enforcement action, duty, obligation, liability, penalty, sanction (civil, criminal or administrative), injunction, order or other remedy undertaken, imposed or obtained under or for the purposes of the provisions of this Law, the Financial Services Commission Law or the supervisory Laws in respect of any licensee, authorised or registered collective investment scheme, holder of a supervised role or other person or entity, and
- (c) the Commission must have regard to the objectives of –
- (i) protecting the public and the reputation of the Bailiwick as a finance centre,
  - (ii) ensuring that any relevant markets are fair, efficient and transparent, and
  - (iii) reducing risks to the financial system in the Bailiwick.

(2) The provisions of this section are in addition to and not in derogation from any other provision of this Law, the Financial Services Commission

Law, the supervisory Laws or any other enactment or rule of law relating to the functions of the Commission or the performance thereof and the matters which it must or may take into account.

**Fees, interest and penalties, and recovery thereof.**

**129.** (1) The [Commission] may by regulation prescribe fees to be payable to the Commission in connection with –

- (a) any of the matters specified in subsection (2), and
- (b) such other matters as the [Commission] may by regulation prescribe for the purposes of this Law.

(2) The matters referred to in subsection (1)(a) are –

- (a) the imposition of a licence under section 31,
- (b) an application under section 50(1) for permission for the purposes of the provisions mentioned in that section, and
- (c) the provision of a copy of regulations or other documents described in section 123(1).

(3) The Commission may by regulation make such provision as it thinks fit in respect of the charging of interest in the event of default in the due payment of fees, charges, penalties and other amounts required to be paid to the Commission by or under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws.

(4) Regulations [...] of the Commission under this section may,

without limitation –

- (a) prescribe fees to be payable to the Commission annually or periodically,
- (b) specify the dates, times, intervals, occasions, circumstances or events on, at, in or within which the payment of fees or interest is to be made,
- (c) provide for the determination or calculation of any fee or interest –
  - (i) in accordance with or by reference to a prescribed scale or other prescribed factors, or
  - (ii) on such other basis as may be prescribed.
- (d) make provision for the payment of fees and interest by instalments of such number and amounts and at such times as the regulations may specify or as the Commission may determine, and
- (e) make provision for the variation, at the application of the payer or of the Commission's own motion, of –
  - (i) the amount of any interest, or
  - (ii) the number, amounts and times of the instalments by which any fee or interest is to be paid.

(5) Fees and interest payable pursuant to regulations under this section –

(a) are recoverable from –

(i) the person making the application, request or deposit concerned or giving the notification or information concerned,

(ii) the licensee by or in respect of whom, or in respect of whose licence or business, the fee or interest is payable,

(iii) the collective investment scheme in respect of which, or in respect of the authorisation or registration of which, the fee or interest is payable or, if the scheme is not a legal or natural person, the designated administrator thereof, or

(iv) such other person or entity, or class or description of person or entity, as may be specified by the regulations,

as a civil debt due to the Commission,

(b) may not (except to the extent that express provision to the contrary is made by or under the regulations or otherwise by or under the provisions of this Law or the relevant supervisory Law) be refunded, remitted, reduced or waived,

(c) shall, where appropriate, be proportioned in such manner as may be prescribed by the regulations.

(6) Without prejudice to the provisions of section 121(8), regulations under this section may make different provision in respect of –

(a) different categories, classifications, classes or descriptions of licence or licensee or different classes or descriptions of regulated business, or

(b) the same categories, classifications, classes or descriptions of licence or licensee or the same class or description of regulated business, for different purposes or in respect of different circumstances.

(7) The provisions of this section are in addition to and not in derogation from any other provision of this Law or the provisions of the Financial Services Commission Law or the supervisory Laws in respect of the payment of fees, interest and penalties.

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## NOTES

*In section 129, first, the word "Commission" in square brackets, wherever occurring, was substituted and, second, the words omitted in square brackets in subsection (4) were repealed by the Guernsey Financial Services Commission (Transfer of Functions) (Fees) (Bailiwick of Guernsey) Ordinance, 2023, section 2(2), Schedule, respectively paragraph 8(1) and paragraph 8(2), with effect from 7th July, 2023.*

*The functions, rights and liabilities of the States of Guernsey Policy and Resources Committee under this section relating to the enactment of regulations or orders which prescribe or specify fees or other charges payable to the Guernsey Financial Services Commission (the "Commission") and ancillary matters were transferred to and vested in the Commission by the Guernsey Financial Services Commission (Transfer of Functions) (Fees) (Bailiwick of Guernsey) Ordinance, 2023, section 1(a) and section 4(h), with effect from 7th July, 2023, subject to the savings and transitional provisions*

in section 3 of the 2023 Ordinance.

The following Regulations have been made under section 129:

*Financial Services Commission (Fees) (Amendment) Regulations, 2022;*

*Financial Services Commission (Fees and Administrative Financial Penalties) Regulations, 2025.*

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**Service of notices and documents.**

**130.** (1) Any document other than a summons to be given or served under the provisions of or for the purposes of this Law may be given to or served upon –

- (a) an individual ("A"), by being delivered to A, or by being left at, or sent by post to, A's usual or last known place of abode, or by being transmitted to A's relevant electronic address,
- (b) a company or other legal person with a registered office in the Bailiwick, by being left at, or sent by post to, that office, or by being transmitted to its relevant electronic address,
- (c) a company or other legal person without a registered office in the Bailiwick, by being left at, or sent by post to –
  - (i) its principal or last known principal place of business in the Bailiwick, or
  - (ii) if there is no such place, its registered office or principal or last known principal place of

business elsewhere,

or by being transmitted to its relevant electronic address,

- (d) an unincorporated body –
    - (i) by being given to or served on any partner (not being a limited partner in a limited partnership), member of the committee or other similar governing body, director or other similar officer thereof in accordance with paragraph (a), or
    - (ii) by being left at, or sent by post to –
      - (A) the body's principal or last known principal place of business in the Bailiwick, or
      - (B) if there is no such place, its principal or last known principal place of business elsewhere,
- or by being transmitted to its relevant electronic address,
- (e) the Policy and Resources Committee or any other committee of the States of Guernsey, by being left at, or sent by post to, its principal office in the Bailiwick, or by being transmitted to its electronic address,

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- (f) subject to the provisions of section 131, the Commission or its Chairman, by being left at, or sent by post to, the principal office of the Commission in the Bailiwick,
- (g) a licensee within the meaning of the Insurance Business Law, by being given to or served on it, or by being given to or served on its general representative, in accordance with the preceding paragraphs of this subsection,
- (h) a licensee within the meaning of the Insurance Managers and Intermediaries Law, by being given to or served on the licensee in accordance with the preceding paragraphs of this subsection or by being left at, or sent by post or transmitted to, the licensee's address for service under section 14 of that Law,
- (i) a licensee, or an applicant for a licence, within the meaning of the Protection of Investors Law, or a person to whom section 44(1)(c) or (d) of that Law applies, by being given to or served on the licensee, applicant or person in accordance with the preceding paragraphs of this subsection or by being left at, or sent by post or transmitted to, the address in the Bailiwick of the licensee, applicant or person furnished pursuant to section 3(1)(e) of that Law,

and in this section –

- (i) **"by post"** means by special delivery, recorded

or signed for delivery or ordinary letter post,

(ii) **"electronic address"** includes, without limitation, an e-mail address, telecommunications address and other electronic or internet communications service or messaging address,

(iii) **"relevant electronic address"** means an electronic address –

(A) with which, in the opinion of the Commission, the person concerned has a personal, business or other connection, and

(B) a document transmitted to which is likely to come to the attention of the person concerned,

(iv) **"transmitted"** means transmitted by electronic communication (that is to say, in electronic form and by electronic means), facsimile transmission or other similar means which produce or enable the production of a document containing the text of the communication, and

(v) **"summons"** includes any document compelling a person's attendance before the court.

(2) If under the provisions of or for the purposes of this Law, the

Financial Services Commission Law or a supervisory Law a person notifies the Commission of –

- (a) an address for service within the Bailiwick, or
- (b) an electronic address at which the service of documents may be effected on that person,

any document other than a summons to be given to or served upon that person under those provisions or for those purposes may be given or served by being left at, or sent by post to, that address in the Bailiwick or (as the case may be) by being transmitted to that electronic address.

(3) If service of a document under the provisions of or for the purposes of this Law, the Financial Services Commission Law or a supervisory Law cannot, after reasonable enquiry, be effected in accordance with this section, the document may be served by being published on two occasions in La Gazette Officielle.

(4) Subsections (1), (2) and (3) are without prejudice to any other lawful method of service.

(5) Notwithstanding the provisions of this section and of any other rule of law in relation to the service of documents, no document to be given to or served on the Policy and Resources Committee or any other committee of the States of Guernsey or the Commission or its Chairman under the provisions of or for the purposes of this Law, the Financial Services Commission Law or a supervisory Law shall be deemed to have been given or served until it is received.

(6) If a person upon whom a document is to be served under the provisions of or for the purposes of this Law, the Financial Services Commission

Law or a supervisory Law is a minor or person under guardianship, the document shall be served on his or her guardian; and if there is no guardian, the Commission (or, with leave of the court, any other person) may apply to the appropriate Court for the appointment of a person to act as guardian under those provisions or for those purposes; and in this subsection the "**appropriate Court**" means –

- (a) the Court of Alderney, where the person in respect of whom the guardian is to be appointed is within the jurisdiction of that Court,
- (b) the Court of the Seneschal, where the person in respect of whom the guardian is to be appointed is within the jurisdiction of that Court,
- (c) the Royal Court, in any other case.

(7) A document sent by post shall, unless the contrary is shown, be deemed for the purposes of this Law, the Financial Services Commission Law or a supervisory Law to have been received –

- (a) in the case of a document sent to an address in the United Kingdom, the Channel Islands or the Isle of Man, on the third day after the day of posting,
- (b) in the case of a document sent elsewhere, on the seventh day after the day of posting,

excluding in each case any day which is not a business day.

(8) Service of any document sent by post shall be proved by showing the date of posting, the address thereon and the fact of prepayment.

(9) A document shall be deemed for the purposes of this Law, the Financial Services Commission Law or a supervisory Law to have been –

- (a) addressed to the person concerned, and
- (b) delivered to any person, or left at or transmitted to a place or address,

if the person effecting service certifies that it was addressed, and delivered, left or transmitted (as the case may be), in accordance with the provisions of this section, and the document shall, unless the contrary is shown, be deemed for those purposes to have been received when it was delivered, left or transmitted (as the case may be).

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**NOTE**

*In accordance with the provisions of the Children (Consequential Amendments etc.) (Guernsey and Alderney) Ordinance, 2009, section 2, with effect from 4th January, 2010 (in Guernsey and Alderney but not in Sark), and having regard to the references in this section to "guardian", a guardian or person referred to as such has parental responsibility in respect of a child if the conditions in paragraph (a) or paragraph (b) of that section are satisfied.*

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**Documents to be submitted in electronic form and by electronic means.**

**131.** (1) Where a document is required or permitted to be submitted to the Commission under the provisions of or for the purposes of this Law, and except to the extent that express provision to the contrary is made by or under the provisions of this Law, the document –

- (a) shall be in such electronic form, and shall be submitted by such electronic means and to such electronic address, as the Commission may require, whether in

any particular case or class of cases or generally, or

- (b) shall be in such non-electronic form, and shall be submitted by such non-electronic means, as the Commission may in its absolute discretion require in any particular case or class of case.

(2) Where a document is required under the provisions of or for the purposes of this Law to be in such form as the Commission may require, the Commission may, in its absolute discretion and without limitation, require the document to be in such electronic form or non-electronic form as the Commission may require, whether in any particular case or class of cases or generally.

(3) This section applies, without limitation, to any, and to anything accompanying any, application, notice, return, validation, accounts, report, statement, consent, declaration, questionnaire, computation, plan or signature.

(4) This section is in addition to and not in derogation from the provisions of the Electronic Transactions (Guernsey) Law, 2000<sup>bb</sup>, the Electronic Transactions (Alderney) Law, 2001<sup>cc</sup> and the Electronic Transactions (Sark) Law, 2001<sup>dd</sup>.

**Verification of information.**

**132.** (1) The Commission may require that any information, statement or other document provided to it in compliance or purported compliance with any obligation imposed by or under the provisions of this Law shall be verified in such manner as the Commission may reasonably specify.

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**bb** Order in Council No. VIII of 2000.

**cc** Order in Council No. XXVI of 2001.

**dd** Order in Council No. X of 2001.

(2) Any information, statement or other document which is not verified in accordance with a requirement made under this section shall be deemed for the purposes of this Law not to have been provided in accordance with the said obligation and the said obligation shall accordingly be deemed not to have been complied with.

**Evidence.**

**133.** (1) In any proceedings, a certificate signed on behalf of the Commission certifying –

- (a) that a particular person is or is not a licensee or former licensee or was or was not a licensee or former licensee at a particular time,
- (b) that a particular collective investment scheme is or is not an authorised or registered collective investment scheme or was or was not an authorised or registered collective investment scheme at a particular time,
- (c) the date on which a particular person obtained or ceased to hold a licence,
- (d) the date on which a particular collective investment scheme became or ceased to be an authorised or registered collective investment scheme,
- (e) the terms of any conditions imposed in respect of a particular licence, authorisation or registration,

is admissible in evidence.

(2) A certificate purporting to be signed as mentioned in subsection (1) shall be deemed to have been duly signed unless the contrary is shown.

**Provision as to publication of notices in Alderney and Sark and on Commission's website.**

**134.** (1) If, pursuant to any requirement imposed by or under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws, any information or document is published in La Gazette Officielle –

- (a) a copy of the information or document shall be published in the Alderney Official Gazette, and
- (b) a copy of the information or document shall be furnished to the Policy and Finance Committee of the Chief Pleas of Sark which shall immediately cause a copy of the information or document –
  - (i) to be inserted in the Sark notice boxes, or
  - (ii) to be published in the Sark Gazette Officielle published on the website of the Sark Gazette Officielle or in such other manner as the Chief Pleas may by Ordinance determine in respect of the publication of such information or documents.

(2) Any requirement imposed on the Commission by or under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws to publish any information or document in La Gazette Officielle includes a requirement to publish the information or document on the Commission's official

website.

**Power to rectify publications.**

135. If at any time it appears to the Commission that a statement published under the provisions of this Law, the Financial Services Commission Law or the supervisory Laws or any information contained in it is or has become misleading, inaccurate or incomplete, or that it is necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre to do so, the Commission shall make such addition, erasure or other alteration to the statement or content thereof as the Commission considers necessary.

**Exercise of powers is without prejudice to other provisions.**

136. For the avoidance of doubt, any provision of this Law –

- (a) relating to the publication of information in respect of any person or entity, or
- (b) conferring a power on the Commission,

is in addition to and not in derogation from any other provision of this Law, the Financial Services Commission Law, the supervisory Laws or any other enactment or any rule of customary or common law relating to the publication of information or, as the case may be, conferring powers on the Commission.

**General interpretation.**

137. (1) In this Law, unless the contrary intention appears, the words and expressions listed in Schedule 1 have the meaning given by, and shall be construed in accordance with the provisions of, that Schedule (and related words and expressions shall be construed accordingly).

(2) Unless the contrary intention appears, references in the

provisions of this Law to –

- (a) the Policy and Finance Committee of the States of Alderney, and
- (b) the Policy and Finance Committee of the Chief Pleas of Sark,

are references to the committees of those islands for the time being performing the functions respectively conferred by or under the provisions of this Law on those committees.

(3) Unless the contrary intention appears, any reference in this Law to an enactment is a reference thereto as from time to time amended, re-enacted (with or without modification), extended or applied.

(4) The States may by Ordinance amend Schedule 1 by adding any definition to it or by removing or varying any definition set out in it.

(5) Subsection (4) is without prejudice to any other power to enact Ordinances or subordinate legislation conferred by the provisions of this Law.

**Construction of references to the production of information.**

**138.** (1) Any power conferred by or under the provisions of this Law to require the production of information in respect of any matter, however expressed, includes a power to require the person from whom the information may be required to answer questions, give explanations and/or to attend an interview in respect of that matter or any aspect thereof, and any reference in the provisions of this Law to such a power shall be construed accordingly.

(2) Any duty imposed by or under the provisions of this Law to

produce information in respect of any matter, however expressed, includes a duty to answer questions, give explanations and/or to attend an interview in respect of that matter or any aspect thereof, and any reference in the provisions of this Law to such or duty shall be construed accordingly.

(3) This section is in addition to and not in derogation from any power or duty conferred or imposed by any other provision of this Law or any other enactment.

**Repeals and amendments.**

**139.** (1) The enactments specified in column 2 of Part I of Schedule 2 are repealed to the extent specified in column 3 thereof.

(2) The enactments specified in column 2 of Part II of Schedule 2 have effect subject to the amendments specified in column 3 thereof.

**Savings and transitional provisions.**

**140.** (1) Any Ordinance or subordinate legislation made or other thing done under the provisions of the repealed regulatory legislation, or having effect as if so made or done, which could have been made or done under the provisions of this Law or the supervisory Laws shall have effect, after the commencement of this Law, as if made or done under the provisions of this Law or the supervisory Laws (as the case may be).

(2) Subsection (1) applies to any subordinate legislation made under a provision of the repealed regulatory legislation notwithstanding that the corresponding provision of this Law or the supervisory Laws enables subordinate legislation of a different class or description to be made (for example, a regulation rather than a rule, or vice versa) or enables subordinate legislation to be made by a different person or body.

(3) Anything in the process of being done on the commencement of this Law under a provision of the repealed regulatory legislation which could be done under the provisions of this Law or the supervisory Laws may be continued to be done after the commencement of this Law under the provisions of this Law or the supervisory Laws (as the case may be).

(4) Any reference in any enactment, however expressed, to any of the provisions of the repealed regulatory legislation which are re-enacted (with or without modification) by the provisions of this Law or the supervisory Laws shall, unless the contrary intention appears, be construed, after the commencement of this Law, as a reference to the provisions as re-enacted.

(5) The Policy and Resources Committee may make regulations containing such savings and transitional provision as it thinks fit –

(a) in connection with the commencement of any of the provisions of this Law, and

(b) for effecting the transition from the provisions of the repealed regulatory legislation which are re-enacted (with or without modification) by the provisions of this Law to the corresponding provisions of this Law.

(6) Regulations under subsection (5) may, without limitation, make such provision in respect of any provision of this Law, including a provision already in force, as the Policy and Resources Committee thinks fit in connection with the commencement of or transition to that provision or any other provision of this Law, whether or not yet in force.

(7) Savings and transitional provisions made under the provisions of this section are in addition to and not in derogation from those made by or under

any other provision of this Law.

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**NOTE**

*The following case has referred to section 140:*

*R. Fuller and A. Tattersall and P. Maroney v Guernsey Financial Services Commission [2024]GCA083 (Unreported, Court of Appeal, 4th December).*

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**Citation.**

**141.** This Law may be cited as the Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020.

**Commencement.**

**142.** This Law shall come into force on the day appointed by Ordinance of the States; and different days may be appointed for different provisions or different purposes.

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**NOTE**

*The Law was brought into force on 1st November, 2021 by the Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) (Commencement) Ordinance, 2021, section 1.*

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GLOSSARY OF EXPRESSIONS

In this Law, unless the contrary intention appears, the words and expressions listed below have the following meanings and shall be construed as follows (and related expressions shall be construed accordingly) –

**"accountable person"**: see section 23(2),

**"action"** includes inaction and failure to act,

**"actuaries disqualification order"**: see section 44(1),

**"actuary"** means –

- (a) a fellow of the Institute and Faculty of Actuaries in the United Kingdom (or a member or other person subject to the rules of such other body as the Policy and Resources Committee may approve by regulation),
- (b) any other person approved for the time being by the Commission and authorised by the Commission to act as an actuary for a licensee or an authorised or registered collective investment scheme, or
- (c) any other person who performs or has performed the functions of an actuary of a licensee within the meaning of section 42(6),

**"additional controller holding"**: see section 26(2),

**"administered person"**: see section 80,

**"administration management order"**: see section 81(1),

**"administration manager"**: see section 81(2),

**"advocate"** means an Advocate of the Royal Court of Guernsey,

**"Alderney company"** means a company the memorandum and articles of which are registered in the Register of Companies within the meaning of section 163(1) of the Companies (Alderney) Law, 1994,

**"Alderney Greffier"** means the person appointed to the office of Greffier under section 20 of the Government of Alderney Law, 2004<sup>ee</sup>,

**"Alderney Registrar"** means the Alderney Greffier, performing the functions of Registrar under the Companies (Alderney) Law, 1994,

**"ancillary vehicle"**: see section 20(3) of the Protection of Investors Law,

**"appointed Laws"** means –

- (a) the Criminal Justice (Fraud Investigation) (Bailiwick of Guernsey) Law, 1991,

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<sup>ee</sup> Order in Council No. III of 2005; amended by the Government of Alderney (Amendment) Law, 2010 (No. XXII of 2010); the Government of Alderney (Amendment) Law, 2012 (No. XI of 2012); and the Government of Alderney (Amendment) Law, 2013 (No. V of 2014).

- (b) the Criminal Justice (Proceeds of Crime) (Bailiwick of Guernsey) Law, 1999,
- (c) the Drug Trafficking (Bailiwick of Guernsey) Law, 2000,
- (d) the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002,
- (e) the Disclosure (Bailiwick of Guernsey) Law, 2007, or
- (f) any other enactment prescribed for the purposes of this Law by regulations of the Commission,

**"appropriate Court"**, in sections 27, 29, 30, 32, 37, 46, 47, 48, 99 and 130: see respectively sections 27(9), 29(7), 30(8), 32(10), 37(11), 46(9), 47(5), 48(3), 99(6), and 130(6),

**"approved supervised role"** means a role or position which is an approved supervised role for the purposes of the supervisory Laws,

**"associate"**, in relation to any person, means –

- (a) the spouse, civil partner or child of that person,
- (b) a person with whom that person is living as if they were married or civil partners (a **"cohabitant"**),
- (c) any person who is an employee or partner (or fellow member, in the case of a limited liability partnership) of that person,

- (d) any body of which that person is a director,
- (e) where that person is a company –
  - (i) any director or employee of that company,
  - (ii) any subsidiary of that company, and
  - (iii) any director or employee of any such subsidiary,
- (f) where that person is an unincorporated body, any director of that body,
- (g) if that person has with some other person an agreement or arrangement as to the acquisition, holding or disposal of shares or other interests in a company or under which they undertake to act together in exercising their voting power (whether in general meeting or otherwise) in relation to a company, that other person:

Provided always that the Commission may by regulation amend the definition of "associate",

**"associated party"**, in relation to any person, means –

- (a) any person who is a partner (or fellow member, in the case of a limited liability partnership) of that person,
- (b) any body of which that person is a controller,

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- (c) any body of which that person is a director,
- (d) any body in respect of which that person holds a supervised role,
- (e) where that person is a company –
  - (i) a holding company, subsidiary or related company of that person,
  - (ii) a subsidiary or related company of a holding company of that person,
  - (iii) a holding company of a subsidiary of that person, or
  - (iv) a company in the case of which a shareholder controller of that person, alone or with associates, is entitled to exercise, or control the exercise of, more than 50% of the voting power (whether in general meeting or otherwise),

and where, under the above provisions, any person or entity is an associated party in relation to another person or entity, then that other person or entity is an associated party in relation to that first-mentioned person or entity:

Provided always that the Commission may by regulation amend the definition of "associated party",

**"auditor"** means –

- (a) a person who is qualified for appointment as an auditor pursuant to section 260 (as read in conjunction with any Ordinance under section 533) of the Companies (Guernsey) Law, 2008 and who is, where required by or under the provisions of the supervisory Laws, authorised or approved by the Commission to audit the accounts of licensees, or
- (b) any other person who performs or has performed the functions of an auditor of a licensee within the meaning of section 42(6),

**"auditors disqualification order"**: see section 42(1),

**"authorised"**, in relation to a collective investment scheme, means declared in an authorisation issued by the Commission under section 8 of the Protection of Investors Law to be an authorised collective investment scheme for the purposes of that Law,

**"authorised insurance representative"**: see section 2(6) of the Insurance Managers and Intermediaries Law,

**"Bailiff"**, subject to sections 12(4) and 67(12), means the Bailiff, Deputy-Bailiff, Judge of the Royal Court, Lieutenant-Bailiff or Juge Délégué,

**"Bailiwick"** means the Bailiwick of Guernsey,

**"Bailiwick body"** means –

- (a) a Guernsey body, being –

- (i) a Guernsey company,
  - (ii) any other legal person registered, constituted or incorporated in Guernsey (including for the avoidance of doubt a Guernsey limited liability partnership, a Guernsey limited partnership with legal personality and a Guernsey foundation), or
  - (iii) an unincorporated body whose principal place of business is in Guernsey,
- (b) an Alderney body, being –
- (i) an Alderney company, or
  - (ii) an unincorporated body whose principal place of business is in Alderney,
- (c) a Sark body, being any body, other than one mentioned in paragraph (a)(i) or (ii) or (b)(i), whose principal place of business is in Sark,

**"banking licence"**: see section 1(1) of the Banking Supervision Law,

**"Banking Supervision Law"** means the Banking Supervision (Bailiwick of Guernsey) Law, 2020<sup>ff</sup>,

**"body"** includes a company, any other legal person and an

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<sup>ff</sup> Approved by the States of Deliberation on the 18th August, 2020.

unincorporated body,

**"business day"** means any day other than –

- (a) a Saturday, a Sunday, Christmas Day and Good Friday,
- (b) a day appointed as a public holiday –
  - (i) in relation to the Bailiwick excluding the islands of Alderney and Sark, by Ordinance of the States of Deliberation under section 1(1) of the Bills of Exchange (Guernsey) Law, 1958<sup>gg</sup>,
  - (ii) in relation to the island of Alderney, by Ordinance of the States of Alderney under the said section 1(1) or under paragraph (o) of Schedule 2 to the Government of Alderney Law, 2004<sup>hh</sup>,
  - (iii) in relation to the island of Sark, by Ordinance of the Chief Pleas of Sark under the said section 1(1),

**"chief executive"**, in relation to a body, means a person who, alone or jointly with other persons, is responsible under the immediate authority of the directors or partners (or general partners, in the case of a limited partnership,

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<sup>gg</sup> Ordres en Conseil Vol. XVII, p. 384; Vol. XXIV, p. 84; No. XI of 1993; and No. XIV of 1994.

<sup>hh</sup> Order in Council No. III of 2005; amended by the Government of Alderney (Amendment) Law, 2010 (No. XXII of 2010); and the Government of Alderney (Amendment) Law, 2012 (No. XI of 2012).

or members, in the case of a limited liability partnership) for the conduct of the business of the body and, in relation to a body whose principal place of business is outside the Bailiwick, includes a person who, alone or jointly with other persons, is responsible for the conduct of its business in the Bailiwick,

**"child"** includes a stepchild, an adopted child and an illegitimate child,

**"civil partner"** means a person who has registered as the civil partner of another person under the Civil Partnership Act 2004, or who is treated under that Act as having formed a civil partnership by virtue of having registered an overseas relationship within the meaning of that Act, and whose civil partnership, or registered overseas relationship, has not been dissolved or annulled, and **"civil partnership"** shall be construed accordingly,

**"cohabitant"**: see paragraph (b) of the definition of "associate",

**"collective investment scheme"** means any arrangement identified and described in Category 1 in paragraph 1 of Schedule 1 to the Protection of Investors Law,

**"Commission"** means the Guernsey Financial Services Commission established by the Financial Services Commission Law,

**"committee"** of the States of Guernsey, States of Alderney or Chief Pleas of Sark means any committee, council, department, authority, board or like body thereof, however called,

**"Companies Laws"** means the Companies (Alderney) Law, 1994 and the Companies (Guernsey) Law, 2008,

**"company"** means a body corporate, of whatever description, incorporated with or without limited liability in any part of the world,

**"compliance officer"** means an officer, appointed by a licensee or by another person or entity, with responsibility, under the terms of the officer's appointment, for independently monitoring, and reporting to the directors, partners (or general partners, in the case of a limited partnership, or members, in the case of a limited liability partnership) or chief executive on and providing guidance and making recommendations in respect of –

- (a) compliance by that licensee, person or entity with –
  - (i) the provisions of this Law, the Financial Services Commission Law and the supervisory Laws,
  - (ii) any prohibition, restriction, condition, obligation, enforcement requirement, other requirement, duty, direction or arrangement imposed, issued or arising under any such provision, and
  - (iii) its policies and procedures relating to corporate governance, ethics and standards of conduct, and
- (b) fulfilment by that licensee, person or entity, or by any person who is or is to be the holder of a supervised role in respect of, or an officer or employee of, that licensee, person or entity, of the applicable minimum criteria for licensing,

**"contract of employment"** means a contract of service or apprenticeship, or a contract personally to execute any work or labour, whether express or implied and whether written or oral,

**"contravention"** includes failure to comply,

**"controlled investment"** means an investment of any of the categories identified and described in Schedule 1 to the Protection of Investors Law,

**"controlled investment business"**: see section 1(3)(a) of the Protection of Investors Law,

**"controller"**, in relation to a body, means –

- (a) a managing director or chief executive of that body or (where that body is a company) of any other company of which that body is a subsidiary,
- (b) a shareholder controller or an indirect controller,
- (c) any person who has the power, alone or with another, to appoint or remove a director of a board or a member of the committee or other similar governing body of that body or (where that body is a company) of any other company of which that body is a subsidiary,

**"Court of Appeal"** means the Court of Appeal established under the

Court of Appeal (Guernsey) Law, 1961<sup>ii</sup>,

**"Court of the Seneschal"** means the Court of the Seneschal of Sark,

[ **"credit business"**: see section 2(4) of the Lending, Credit and Finance Law,]

**"customers"** includes investors and clients (within the meaning of the Protection of Investors Law), depositors and investors (within the meaning of the Banking Supervision Law), clients (within the meaning of the Regulation of Fiduciaries Law)[, customers and clients (within the meaning of the Lending, Credit and Finance Law),] and policyholders and clients (within the meaning of the Insurance Business Law and the Insurance Managers and Intermediaries Law) and also includes, in respect of a person carrying on regulated business or an administered person –

- (a) who is a trustee of a trust, or
- (b) who carries on regulated business in respect of a trust,

beneficiaries of the trust,

**"deposit"**: see section 2 of the Banking Supervision Law,

**"deposit-taking business"**: see section 3 of the Banking Supervision Law,

**"designated administrator"** and **"designated trustee or custodian"**,

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<sup>ii</sup> Ordres en Conseil Vol. XVIII. p. 315; there are amendments not material to this enactment.

in relation to an authorised or registered collective investment scheme, means the person designated as such by the Commission for the purposes of the Protection of Investors Law,

**"determined"**, in relation to an appeal, means that the appeal has been finally disposed of or withdrawn,

**"director"**, in relation to a body, includes any person who occupies the position of or fulfils the role of director, by whatever name called, and also includes the chief executive and any member of the committee or other similar governing body,

**"documents"** includes information stored or recorded in any form (including, without limitation, in electronic form) and –

- (a) in relation to information stored or recorded otherwise than in legible form, references to its production, however expressed, include (without limitation) references to the production of a copy of the information in a form –
  - (i) in which it can be taken away, and
  - (ii) in which it is visible and legible or from which it can readily be produced in a visible and legible form,
- (b) without prejudice to paragraph (a), references to the production of documents, howsoever expressed, include (without limitation) references to the production of a copy thereof in the English language:

Provided always that the Policy and Resources Committee may by regulation amend the definition of "documents",

**"electronic address"**: see section 130(1)(ii),

**"electronic form"**, in relation to the electronic storage or recording of information or documents, includes storage or recording by means of any form of information storage technology,

**"electronic means"**, in relation to the sending of a document, includes any technology by which the document is –

- (a) sent and received at its destination by means of electronic equipment for the processing (which expression includes, without limitation, digital compression) or storage of data, and
- (b) entirely transmitted and received by wire, by radio or by electrical, magnetic, wireless, optical, digital or electromagnetic means:

Provided always that the Policy and Resources Committee may by regulation amend the definitions of "electronic address", "electronic form" and "electronic means",

**"employee"** means an individual who has entered into or who works under (or, where the employment has ceased, who worked under) a contract of employment,

**"enactment"** includes any Law, Ordinance and subordinate

legislation,

**"enforcement requirements"**: see section 23(1),

**"entity"** includes a scheme, trust, structure, arrangement and cell of a protected cell company,

**"equity share capital"** means, in relation to a company, its issued share capital excluding any part thereof which, as respects neither dividends nor capital, carries any right to participate beyond a specified amount in a distribution,

**"exercise"**, or **"control the exercise of"** voting power: for the purposes of this Law a person becomes entitled to exercise or control the exercise of voting power where that person, by any means whatsoever –

- (a) becomes entitled to do so as a member of a body, or
- (b) acquires any interest which may entitle that person to be a member of, or otherwise to exercise or control the exercise of voting power of, that body,

**"fiduciary licence"**: see section 6 of the Regulation of Fiduciaries Law,

[ **"financial firm business"**: see Part A of Schedule 1 to the Lending, Credit and Finance Law,]

**"Financial Services Commission Law"** means the Financial Services

Commission (Bailiwick of Guernsey) Law, 1987<sup>jj</sup>,

**"former authorised or registered collective investment scheme"**

means a collective investment scheme which –

- (a) is not and is not deemed to be an authorised or registered collective investment scheme within the meaning of this Law, but
- (b) has previously been or been deemed to be –
  - (i) such an authorised or registered collective investment scheme, or
  - (ii) an authorised or registered collective investment scheme within the meaning of the repealed regulatory legislation,

and includes any person or entity which is or is deemed to be a former authorised or registered collective investment scheme within the meaning of and for the purposes of the supervisory Laws or any of them,

**"former licensee"** means a person who –

- (a) is not and is not deemed to be a licensee within the meaning of this Law, but
- (b) has previously been or been deemed to be –

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<sup>jj</sup> Ordres en Conseil Vol. XXX, p. 243.

- (i) such a licensee, or
- (ii) a licensee, licensed institution or licensed fiduciary within the meaning of the repealed regulatory legislation,

and includes any person who is or is deemed to be a former licensee within the meaning of and for the purposes of the supervisory Laws or any of them,

**"foundation"** means –

- (a) a Guernsey foundation, or
- (b) an equivalent or similar body created or established under the law of another jurisdiction (and however named),

**"foundation official"** means –

- (a) in relation to a Guernsey foundation, a foundation official within the meaning of the Foundations (Guernsey) Law, 2012<sup>kk</sup>, and
- (b) in relation to an equivalent or similar body created or established under the law of another jurisdiction, a person with functions corresponding to those of a foundation official described in paragraph (a),

**"functions"** includes duties, powers and privileges,

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<sup>kk</sup> Order in Council No. I of 2013.

**"functions"** of the Commission means its general functions and statutory functions within the meaning of the Financial Services Commission Law,

**"general business"** means insurance business other than long term business,

**"general partner"** means –

- (a) in relation to a Guernsey limited partnership, a general partner within the meaning of the Limited Partnerships (Guernsey) Law, 1995<sup>II</sup>, and
- (b) in relation to a limited partnership falling within paragraph (b) of the definition of "limited partnership", a person whose liability for, and functions in relation to, the partnership correspond to those of a general partner described in paragraph (a),

**"general representative"**, in relation to a licensed insurer, means the insurer's general representative for the purposes of section 29 of the Insurance Business Law,

**"group"**, in relation to a company, means that company, any other company which is its holding company or subsidiary and any other company which is a subsidiary of that holding company,

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<sup>II</sup> Order in Council No. XII of 1995; there are amendments not material to this enactment.

**"group entity"** means a body or entity carrying on regulated business and which is not a licensee but which is part of a group containing a licensee,

**"Guernsey company"** means a company registered in the Register of Companies within the meaning of section 496 of the Companies (Guernsey) Law, 2008,

**"Guernsey foundation"** means a foundation established under the Foundations (Guernsey) Law, 2012,

**"Guernsey limited liability partnership"** means a limited liability partnership registered under the Limited Liability Partnerships (Guernsey) Law, 2013<sup>mm</sup>,

**"Guernsey limited partnership"** means a limited partnership which is registered as a limited partnership, and in respect of which there is a valid certificate of registration, under the Limited Partnerships (Guernsey) Law, 1995 (whether with or without legal personality),

**"Her Majesty's Procureur"** includes Her Majesty's Comptroller,

**"Her Majesty's Sheriff"**, in relation to an order made under section 27 or 46, means –

- (a) the Alderney Greffier, where the order was made by the Court of Alderney,
- (b) the Prévôt, where the order was made by the Court of the Seneschal,

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<sup>mm</sup> Order in Council No. VI of 2014.

- (c) Her Majesty's Sheriff, where the order was made by the Royal Court,

**"holding company"**: see Schedule 3,

**"incorporated cell"** means an incorporated cell of an incorporated cell company,

**"incorporated cell company"** means a company incorporated as, or converted into, an incorporated cell company in accordance with the provisions of the Companies (Guernsey) Law, 2008,

**"indirect controller"**, in relation to a body, means a person in accordance with whose directions or instructions –

- (a) any director of that body,
- (b) where that body is a company, any director of any other company of which that body is a subsidiary, or
- (c) any controller of that body,

is accustomed to act, and includes a person who has a holding in that body (or, where that body is a company, in any other company of which that body is a subsidiary) directly or indirectly which makes it possible to exercise significant influence over the management of the body,

**"information"** includes, for the avoidance of doubt, a signature,

**"inspector"** means a person appointed by the Commission under

section 8(1),

**"institution"**: see section 66 of the Banking Supervision Law,

**"insurance"** includes assurance and reinsurance, except in relation to insurance intermediaries, where it does not include reinsurance,

**"insurance business"**: see Schedule 5 to the Insurance Business Law,

**"Insurance Business Law"** means the Insurance Business (Bailiwick of Guernsey) Law, 2002<sup>nn</sup>,

**"insurance intermediary"**: see section 2(5) of the Insurance Managers and Intermediaries Law,

**"insurance manager"**: see section 1(3) of the Insurance Managers and Intermediaries Law,

**"Insurance Managers and Intermediaries Law"** means the Insurance Managers and Insurance Intermediaries (Bailiwick of Guernsey) Law, 2002<sup>oo</sup>,

**"insurer"** means a company or other person carrying on, or holding itself out as carrying on, insurance business,

**"interim vesting order"**: see article 2(2) of the Saisie Procedure

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<sup>nn</sup> Order in Council No. XXI of 2002.

<sup>oo</sup> Order in Council No. XXII of 2002.

(Simplification) (Bailiwick of Guernsey) Order, 1952<sup>PP</sup>,

**"international agreement"** means –

- (a) any convention, treaty, protocol, memorandum or other international instrument, or any provision contained in or arising under it, and
- (b) any Community provision within the meaning of section 3(1) of the European Communities (Implementation) (Bailiwick of Guernsey) Law, 1994<sup>QQ</sup>,

whether or not binding upon the Bailiwick or any part thereof, and includes any right, power, liability, obligation, prohibition or restriction created or arising, or any remedy or procedure provided for, by or under any such international agreement,

**"investment company"**: see section 79(1) of the Protection of Investors Law,

**"investment exchange"**: see section 79(1) of the Protection of Investors Law,

**"investor"**: see section 79(1) of the Protection of Investors Law,

**"jurisdiction"** includes any country, territory or other place,

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<sup>PP</sup> Orders of the Royal Court Vol. 1, p. 49; amended by O.R.C. No's. XIV of 1989 and 1 of 1995.

<sup>QQ</sup> Order in Council No. III of 1994.

[ "**LCF Part II licensee**" means a person who is a Part II licensee within the meaning of the Lending, Credit and Finance Law (that is, a person who holds or who is deemed to hold a Part II licence under that Law),]

[ "**LCF Part III licensee**" means a person who is a Part III licensee within the meaning of the Lending, Credit and Finance Law (that is, a person who holds or who is deemed to hold a Part III licence under that Law),]

[ "**LCF Part IV licensee**" means a person who is a Part IV licensee within the meaning of the Lending, Credit and Finance Law (that is, a person who holds or who is deemed to hold a Part IV licence under that Law),]

**"legal professional privilege"**, and communications or items subject thereto: see section 24 of the Police Powers and Criminal Evidence (Bailiwick of Guernsey) Law, 2003<sup>rr</sup>,

[ "**Lending, Credit and Finance Law**" means the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022,]

**"licence"** means –

- (a) a licence within the meaning of the Protection of Investors Law,
- (b) a banking licence within the meaning of the Banking Supervision Law,
- (c) a fiduciary licence within the meaning of the

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<sup>rr</sup> Ordres en Conseil Vol. XLIII, p. 617.

Regulation of Fiduciaries Law,

- [(ca) a licence within the meaning of the Lending, Credit and Finance Law,]
- (d) a licence within the meaning of the Insurance Business Law, or
- (e) a licence within the meaning of the Insurance Managers and Intermediaries Law,

and **"licensed"** and related expressions shall be construed accordingly (and see sections 31(2) and 42(6)),

**"licensed banking institution"** means an institution which is a licensed institution within the meaning of the Banking Supervision Law (that is, an institution which holds or which is deemed to hold a banking licence under that Law),

**"licensed fiduciary"** means a person who is a licensed fiduciary within the meaning of the Regulation of Fiduciaries Law (that is, a person who holds a fiduciary licence under that Law),

**"licensed insurance intermediary"** means a person who is a licensee within the meaning of the Insurance Managers and Intermediaries Law (being a person who is a licensed insurance intermediary under that Law),

**"licensed insurance manager"** means a person who is a licensee within the meaning of the Insurance Managers and Intermediaries Law (being a person who is a licensed insurance manager under that Law),

**"licensed insurer"** means a person who is a licensee within the meaning of the Insurance Business Law (that is, a person who is a licensed insurer under that Law),

**"licensee"**: see sections 4, 31(2) (in respect of persons on whom a licence is imposed under section 31) and 42(6) (in respect of sections 36 to 45),

**"limited liability partnership"** means –

- (a) a Guernsey limited liability partnership, or
- (b) an entity formed under the laws of a jurisdiction outside Guernsey, being an entity corresponding to a Guernsey limited liability partnership,

**"limited partner"** means –

- (a) in relation to a Guernsey limited partnership, a limited partner within the meaning of the Limited Partnerships (Guernsey) Law, 1995<sup>ss</sup>, and
- (b) in relation to a limited partnership falling within paragraph (b) of the definition of "limited partnership", a person described in paragraph (b)(ii) of that definition,

**"limited partnership"** means –

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<sup>ss</sup> Order in Council No. XII of 1995; there are amendments not material to this enactment.

- (a) a Guernsey limited partnership, or
- (b) an arrangement entered into under the laws of a jurisdiction outside Guernsey between two or more persons, under which –
  - (i) one or more of them is, or are jointly and severally, liable without limitation for all debts and obligations to third parties incurred pursuant to the arrangement, and
  - (ii) the others (referred to in this Law as "**limited partners**") have, by whatever means, contributed or agreed to contribute specified amounts pursuant to the arrangement and are not liable for those debts and obligations (unless they participate in controlling the business or are otherwise subjected to a greater liability by those laws in specified circumstances) beyond the amount contributed or agreed to be contributed,

whether with or without legal personality,

**"liquidator"** (except in sections 97 and 98 and in paragraph (e) of the definition of "winding up event") includes any person conducting a dissolution or winding up and a receiver, administrator and administration manager,

**"long term business"**: see Schedule 5 to the Insurance Business Law,

**"market abuse"**: see sections 56 and 64(10)(b),

**"member"**, in respect of –

- (a) a Guernsey company, has the same meaning as in the Companies (Guernsey) Law, 2008<sup>tt</sup>,
- (b) an Alderney company, has the same meaning as in the Companies (Alderney) Law, 1994, and
- (c) a Guernsey limited liability partnership, has the meaning given by section 114(1) of the Limited Liability Partnerships (Guernsey) Law, 2013,

**"members of the Commission"** means the members of the Commission (known as Commissioners) elected by the States under the provisions of paragraph 1 of Schedule 1 to the Financial Services Commission Law and for the time being holding office,

**"minimum criteria for licensing"** means the minimum criteria as to integrity and skill, fitness and propriety, and other matters, specified in the provisions of –

- (a) Schedule 4 to the Protection of Investors Law,
- (b) Schedule 2 to the Banking Supervision Law,

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<sup>tt</sup> Order in Council No. VIII of 2008; there are amendments not material to this Law.

- (c) Schedule 1 to the Regulation of Fiduciaries Law,
- [(ca) Schedule 4 to the Lending, Credit and Finance Law,]
- (d) Schedule 7 to the Insurance Business Law,
- (e) Schedule 4 to the Insurance Managers and Intermediaries Law,

and includes the requirements for authorised or registered collective investment schemes specified in Schedule 3 to the Protection of Investors Law,

**"modifications"** includes additions and deletions,

**"name"**, in sections 49 to 55, includes a trading name,

**"notified supervised role"** means a role or position which is a notified supervised role for the purposes of the supervisory Laws,

**"officer"** –

- (a) in relation to a company, includes a director, liquidator, manager and secretary thereof, and
- (b) in relation to an authorised or registered collective investment scheme, or an applicant for a declaration that a collective investment scheme is an authorised or registered collective investment scheme, includes a director, partner, managing director, chief executive, trustee (in the case of a unit trust), member (in the case

of a limited liability partnership) or general partner (in the case of a limited partnership) of that scheme or applicant,

**"officer of police"** means a member of the salaried police force of the Island of Guernsey, any officer within the meaning of the Customs and Excise (General Provisions) (Bailiwick of Guernsey) Law, 1972<sup>uu</sup> and –

- (a) in relation to Guernsey, Herm and Jethou, and within the limits of his or her jurisdiction, a member of the special constabulary of the Island of Guernsey,
  
- (b) in relation to Alderney –
  - (i) a member of any police force which may be established by the States of Alderney, and
  
  - (ii) within the limits of his or her jurisdiction, a special constable appointed under section 47 of the Government of Alderney Law, 2004<sup>vv</sup>,
  
- (c) in relation to Sark –
  - (i) the Constable, an Assistant Constable and the Vingtenier, and
  
  - (ii) within the limits of his or her jurisdiction, a special constable appointed under section 54 of

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<sup>uu</sup> Ordres en Conseil Vol. XXIII, p. 573; and No. XIII of 1991.

<sup>vv</sup> Order in Council No. III of 2005.

the Reform (Sark) Law, 2008,

**"ordinary members of the Commission"** means the members of the Commission other than the Chairman,

[ **"Part II licence"**: see section 2(1) of the Lending, Credit and Finance Law,]

[ **"Part III licence"**: see sections 16(1) and 17(1) of the Lending, Credit and Finance Law,]

[ **"Part IV licence"**: see section 26(1) of the Lending, Credit and Finance Law,]

**"partner"** has the same meaning as in the Partnership (Guernsey) Law, 1995<sup>ww</sup>, and includes a general partner and a limited partner of a limited partnership,

**"partnership"**: see section 1 of the Partnership (Guernsey) Law, 1995,

**"person"** includes –

- (a) an individual,
- (b) a company,
- (c) any other legal person, and

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<sup>ww</sup> Ordres en Conseil Vol. XXXVI, p. 179.

(d) an unincorporated body,

**"personal fiduciary licence"**: see section 4 of the Regulation of Fiduciaries Law,

[ **"platform and intermediation business"**: see section 26(4) of the Lending, Credit and Finance Law,]

**"policy"**: see Schedule 5 to the Insurance Business Law,

**"Policy and Finance Committee of the Chief Pleas of Sark"**: see section 137(2),

**"Policy and Finance Committee of the States of Alderney"**: see section 137(2),

**"Policy and Resources Committee"** means the Policy and Resources Committee of the States of Guernsey,

**"policyholder"**: see Schedule 5 to the Insurance Business Law,

**"prescribed Laws"** means –

- (a) the supervisory Laws,
- (b) the Criminal Justice (Proceeds of Crime) (Bailiwick of Guernsey) Law, 1999,
- (c) the Drug Trafficking (Bailiwick of Guernsey) Law, 2000,

- (d) the Terrorism and Crime (Bailiwick of Guernsey) Law, 2002,
- (e) the Disclosure (Bailiwick of Guernsey) Law, 2007,
- (f) ...
- (g) the Transfer of Funds (Guernsey) Ordinance, 2017,
- (h) the Transfer of Funds (Alderney) Ordinance, 2017,
- (i) the Transfer of Funds (Sark) Ordinance, 2017,
- (j) the Single Euro Payments Area (Guernsey) Ordinance, 2016,
- (k) the Beneficial Ownership of Legal Persons (Guernsey) Law, 2017,
- (l) the Beneficial Ownership of Legal Persons (Alderney) Law, 2017,
- [(la) the Prescribed Businesses (Bailiwick of Guernsey) Law, 2008,]
- (m) any other enactment prescribed for the purposes of this Law by regulations of the Commission,

**"prohibition order"**: see section 33(1),

**"promotion"**, in connection with a controlled investment: see

paragraph 1 of Schedule 2 to the Protection of Investors Law as read with the definition of "the public" in section 79(1) of that Law,

**"property"** includes property, rights and powers of every description,

**"protected cell company"** means a company incorporated as, or converted into, a protected cell company in accordance with the provisions of the Companies (Guernsey) Law, 2008,

**"Protection of Investors Law"** means the Protection of Investors (Bailiwick of Guernsey) Law, 2020<sup>xx</sup>,

the **"provisions of"** this Law or any other enactment include the provisions of –

- (a) any Ordinance or subordinate legislation, or any code, guidance, principles, policies or instructions, made or issued under this Law or that other enactment (as the case may be), and
- (b) any subordinate legislation, or any code, guidance, principles, policies or instructions, made or issued under any such Ordinance or subordinate legislation,

(and see also the definitions below of the "purposes of" this Law or any other enactment),

**"public"** means the public, including any section of the public, however selected, in the Bailiwick or elsewhere, and includes, for the

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<sup>xx</sup> Approved by the States of Deliberation on the 18th August, 2020.

avoidance of doubt and without limitation, customers and potential customers (whether of any person or entity, or of any particular, or any particular class or description of, person or entity) and, in relation to a body, a section consisting of, or consisting of a section of, members, debenture holders or customers of, in or with that body,

the "**purposes of**" this Law or any other enactment include the purposes of all or any of the provisions of this Law or that other enactment, as the case may be (and see also the definition above of the "provisions of" this Law or any other enactment),

**"qualifying capital interest"**: see paragraph (a) of the definition of "related company" below,

**"Recognised Accounting Standards"** means accounting standards (which expression includes any insurance industry recommended practice, by whatever name or description issued) which are for the time being approved by the Commission,

**"recovery plan"** means a plan, in such form and containing such information as may be determined by the Commission and as may be necessary or desirable in the interests of the public or the reputation of the Bailiwick as a finance centre, addressing corrective action necessary in respect of existing or potential regulatory or supervisory concerns from time to time raised by the Commission (including, without limitation, action necessary to demonstrate a return to solvency from insolvency),

**"registered"**, in relation to a collective investment scheme, means declared in a registration issued by the Commission under section 8 of the Protection of Investors Law to be a registered collective investment scheme for the purposes of that Law,

**"registered collective investment scheme"** means a collective investment scheme declared in a registration issued by the Commission under section 8 of the Protection of Investors Law to be a registered collective investment scheme for the purposes of that Law,

**"Registrar of Companies"** means the holder for the time being of the office established under section 495(1) of the Companies (Guernsey) Law, 2008<sup>yy</sup>,

**"regulated business"**: see section 3,

**"regulated fiduciary activities"** means regulated activities within the meaning of section 2 of the Regulation of Fiduciaries Law,

**"Regulation of Fiduciaries Law"** means the Regulation of Fiduciaries, Administration Businesses and Company Directors, etc (Bailiwick of Guernsey) Law, 2020<sup>zz</sup>,

**"related company"**, in relation to the company in question, means any company (other than one which is a group company in relation to the company in question) in which the company in question holds for a significant period a qualifying capital interest for the purpose of securing a contribution to the company in question's own activities by the exercise of any control or influence arising from that interest; and for the purposes of this Law –

(a) a **"qualifying capital interest"** means, in relation to

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<sup>yy</sup> Order in Council No. VIII of 2008; there are amendments not material to this enactment.

<sup>zz</sup> Approved by the States of Deliberation on the 18th August, 2020.

any company, an interest in shares comprised in the equity share capital of that company of a class carrying rights to vote in all circumstances at general meetings of that company,

- (b) where –
  - (i) a company holds a qualifying capital interest in another company, and
  - (ii) the nominal value of any relevant shares in that other company held by the first-mentioned company is equal to 20% or more of the nominal value of all relevant shares in that other company,

the first-mentioned company shall be presumed to hold that interest on the basis and for the purpose mentioned above under "related company", unless the contrary is shown, and

- (c) in paragraph (b)(ii) "**relevant shares**" means, in relation to any company, any such shares in that company as are mentioned in paragraph (a):

Provided always that the Policy and Resources Committee may by regulation amend the definitions of "related company", "qualifying capital interest" and "relevant shares",

**"relevant electronic address"**: see section 130(1)(iii),

**"relevant officer"** in sections 38 and 39: see section 38(3),

**"relevant person"**, in sections 7 and 8: see section 6(1),

**"relevant supervisory authority"** means –

- (a) an authority performing in the Bailiwick or any other jurisdiction –
  - (i) functions corresponding to any functions of the Commission, or
  - (ii) such other functions as the Policy and Resources Committee may by regulation prescribe,

including functions in respect of the Bailiwick,

- (b) any international organisation, that is to say, any organisation, community or body –
  - (i) of which the United Kingdom or any other sovereign power is a member, or
  - (ii) which is established under any international agreement,
- (c) a self-regulatory organisation, or
- (d) a resolution authority, that is to say, a public authority that, alone or together with other authorities, is responsible, in the Bailiwick or any other jurisdiction,

for the resolution of financial institutions established in its jurisdiction (including resolution planning functions),

**"repealed regulatory legislation"** means –

- (a) the provisions of the Financial Services Commission Law repealed by this Law (see section 139 and Part I of Schedule 2),
- (b) the Protection of Investors (Bailiwick of Guernsey) Law, 1987,
- (c) the Banking Supervision (Bailiwick of Guernsey) Law, 1994,
- (d) the Regulation of Fiduciaries, Administration Businesses and Company Directors, etc (Bailiwick of Guernsey) Law, 2000,
- (e) the provisions of the Insurance Business Law repealed on the date of commencement of this Law by [the Insurance Business (Bailiwick of Guernsey) (Amendment) Ordinance, 2021],
- (f) the provisions of the Insurance Managers and Intermediaries Law repealed on the date of commencement of this Law by [the Insurance Managers and Insurance Intermediaries (Bailiwick of Guernsey) (Amendment) Ordinance, 2021], and

- (g) the Protection of Investors (Administration and Intervention) (Bailiwick of Guernsey) Ordinance, 2008 (which is repealed by section 139 of, and Part I of Schedule 2 to, this Law),

as they had effect immediately prior to the date of commencement of this Law,

**"Royal Court"** means the Royal Court sitting as an Ordinary Court, and for the purposes of this Law –

- (a) the Royal Court is constituted by the Bailiff sitting unaccompanied by the Jurats, and
- (b) the Royal Court may appoint one or more assessors to assist it in the determination of any matter before it,

the **"section in question"**: see section 12(1),

**"security"** means any charge, mortgage, hypothèque, lien or other security (including a security interest within the meaning of the Security Interests (Guernsey) Law, 1993), and **"secured interest"** shall be construed accordingly,

**"self-regulatory organisation"** means an organisation, including a security market and stock exchange, performing in the Bailiwick or any other jurisdiction –

- (a) licensing or other authorisation functions to enable persons to carry on any activities which in that jurisdiction may only lawfully be carried on with the

authorisation of the organisation concerned, or

- (b) regulatory or supervisory functions subject to which any activities in that jurisdiction are carried on,

or such other functions as may be prescribed by regulations of the Policy and Resources Committee, and in paragraphs (a) and (b) "**activities**" includes the practising of any profession,

**"Seneschal"**, in relation to Sark, includes the Deputy Seneschal and a Lieutenant Seneschal,

**"servant"** includes a person working under a contract for services and an employee,

**"shareholder controller"** –

- (a) in relation to a body, and subject to the provisions of paragraph (b), means a person who, alone or with associates, is entitled to exercise, or control the exercise of, 15% or more of the voting power (whether in general meeting or otherwise) of that body or (where that body is a company) of any other company of which that body is a subsidiary,
- (b) in relation to a protected cell company, means a person who, alone or with associates, beneficially owns 15% or more of the cell shares issued in respect of any cell of that company,

**"significant shareholder"**, in relation to a body (other than a licensed

banking institution incorporated in a jurisdiction outside the Bailiwick), means a person who, alone or with associates, is entitled to exercise, or control the exercise of, 5% or more but less than 15% of the voting power (whether in general meeting or otherwise) of that body or (where that body is a company) of any other company of which that body is a subsidiary,

**"skilled person"** means a person appointed as a skilled person pursuant to the provisions of the supervisory Laws,

**"special purpose vehicle"** means a body or entity created solely for the purposes of –

- (a) a particular financial transaction or series of financial transactions, or
- (b) the holding and/or lending of assets,

**"States"** means the States of Deliberation,

**"subordinate legislation"** means any regulation, rule, order, rule of court, resolution, scheme, byelaw or other instrument made under any statutory, customary or inherent power and having legislative effect, but does not include an Ordinance,

**"subsidiary company"** has the meaning given in Schedule 3, and **"subsidiary"** has the same meaning,

**"supervised role"** means an approved supervised role, a notified supervised role or a vetted supervised role,

**"supervisory Laws"**: see section 2,

**"transmitted"**: see section 130(1)(iv),

**"trust"** means the legal relationship that exists (by whatever name) where a person (the "trustee") holds or has vested in the trustee or is deemed to hold or have vested in the trustee any property which does not form, or which has ceased to form, part of the trustee's own estate –

- (a) for the benefit of another person, whether or not yet ascertained or in existence, or
- (b) for any purpose which is not for the benefit only of the trustee,

and the expression **"trust"** includes a trust and any equivalent or similar structure or arrangement, whether established in or under the laws of the Bailiwick or elsewhere and howsoever named, but for the avoidance of doubt does not include a foundation,

**"undue risk"**: see section 80,

**"uniform scale"** means the uniform scale of fines for the time being in force under the Uniform Scale of Fines (Bailiwick of Guernsey) Law, 1989<sup>aaa</sup>,

**"vetted supervised role"** means a role or position which is a vetted supervised role for the purposes of the supervisory Laws,

[ **"virtual asset service providers ("VASPS")** and the business

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<sup>aaa</sup> Ordres en Conseil Vol. XXXI, p. 278.

thereof: see section 17 of the Lending, Credit and Finance Law,]

**"winding up event"**, in respect of any person, means that –

- (a) a declaration of insolvency has been made in respect of the person by the Royal Court under the Loi ayant rapport aux Débiteurs et à la Renonciation, 1929<sup>bbb</sup>,
- (b) a Commissioner or Committee of Creditors has been appointed by the Royal Court under article 7 of Loi ayant rapport aux Débiteurs et à la Renonciation, 1929 to supervise or secure the estate of the person,
- (c) the affairs of the person have been declared to be in a state of désastre at a meeting of the person's arresting creditors held before a Commissioner of the Royal Court, the Court of Alderney or the Court of the Seneschal,
- (d) an interim vesting order has been made against the person in respect of any of the person's real property in the Bailiwick,
- (e) in the case of a company, and otherwise than for the sole purpose of solvent amalgamation, solvent reconstruction or solvent winding up –
  - (i) a liquidator (provisional or otherwise) has been appointed to act, or

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**bbb** Ordres en Conseil Vol. VIII, p. 310.

- (ii) the company has passed a special resolution that it be voluntarily wound up,
- (f) in the case of a company, an administration order is in force in respect of the company under Part XXI of the Companies (Guernsey) Law, 2008 or, if the company is a protected cell company, in respect of any of its cells,
- (g) in the case of a protected cell company, a receivership order is in force in respect of any of its cells,
- (h) in the case of a limited partnership, any of the circumstances or events in or upon which the limited partnership must be dissolved pursuant to section 28 of the Limited Partnerships (Guernsey) Law, 1995 has occurred,
- (i) in the case of a limited liability partnership, any of the circumstances or events in or upon which the limited liability partnership must commence to be wound up pursuant to section 85(1) of the Limited Liability Partnerships (Guernsey) Law, 2013 has occurred,
- (j) in the case of a partnership other than a limited partnership or limited liability partnership –
  - (i) any of the circumstances or events specified in Part V of the Partnerships (Guernsey) Law, 1995 in or upon which the partnership is dissolved has occurred, or

- (ii) the Royal Court has ordered the dissolution of the partnership under section 34 of that Law,
- (k) in the case of a foundation, a winding up event within the meaning of paragraph 23(1) of Schedule 2 to the Foundations (Guernsey) Law, 2012 has occurred in respect of the foundation,
- (l) in the case of an administered person (or a cell of a protected cell company), an administration management order is in force in relation to the administered person or cell,
- (m) a composition, compromise or arrangement with creditors has been entered into in respect of the person whereby the person's creditors will receive less than 100 pence in the pound,
- (n) possession or control has been taken of, or a receiver has been appointed in respect of, any of the business, property or affairs of the person by or on behalf of creditors or, in the case of a company, the holders of debentures issued by it, or
- (o) an event, measure or procedure has occurred outside the Bailiwick in relation to the person which corresponds as nearly as may be to any event, measure or procedure described in paragraphs (a) to (n).

**NOTES**

*In Schedule 1,*

*first, the words in square brackets in the definition of the expression "customers", second, the definitions of the expressions "credit business", "financial firm business", "LCF Part II licensee", "LCF Part III licensee", "LCF Part IV licensee", "Lending, Credit and Finance Law", "Part II licence", "Part III licence", "Part IV licence", "platform and intermediation business" and "virtual asset service providers ("VASPS")", third, paragraph (ca) of the definition of the expression "licence" and, fourth, paragraph (ca) of the definition of the expression "minimum criteria for licensing" were all inserted, fifth, paragraph (f) of the definition of the expression "prescribed Laws" was repealed and, sixth, paragraph (la) of that definition was inserted by the Lending, Credit and Finance (Bailiwick of Guernsey) Law, 2022, section 92, Schedule 3, respectively paragraph 1(18), paragraph 1(19), paragraph 1(20), paragraph 1(21), paragraph 1(22)(a) and paragraph 1(22)(b), with effect from 1st January, 2023;*

*the words in square brackets in paragraph (e) of the definition of the expression "repealed regulatory legislation" were substituted by the Insurance Business (Bailiwick of Guernsey) (Amendment) Ordinance, 2021, section 80, with effect from 1st November, 2021;*

*the words in square brackets in paragraph (f) of the definition of the expression "repealed regulatory legislation" were substituted by the Insurance Managers and Insurance Intermediaries (Bailiwick of Guernsey) (Amendment) Ordinance, 2021, section 69, with effect from 1st November, 2021.*

*In accordance with the provisions of the Police Force (Bailiwick of Guernsey) Law, 1986, section 2(2), with effect from 19th August, 1986, the reference herein to a member of the salaried police force of the Island of Guernsey shall include a reference to a member of a force present in the Island by virtue of an agreement made under section 1 of the 1986 Law.*

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REPEALS AND AMENDMENTS

PART I  
REPEALS

	ENACTMENT	EXTENT OF REPEAL
1.	The Financial Services Commission (Bailiwick of Guernsey) Law, 1987 <sup>ccc</sup>	(a) Sections 11A, 11B, 11C, 11D, 11E, 11F, 11G, 11H, 11I, 11J, 21B and 21E.  (b) In section 19(1)(c), subparagraphs (i) and (ii).  (c) In section 24(1), the definitions of "the Court", "disqualification order", "licensee" and "relevant officer".
2.	The Financial Services Commission (Bailiwick of Guernsey) (Amendment) Law, 2003 <sup>ddd</sup>	Section 1(4)
3.	The Financial Services Commission (Enforcement Powers) (Bailiwick of Guernsey) Law, 2008 <sup>eee</sup>	Sections 2 and 3
4.	The Financial Services Commission	The whole Law.

<sup>ccc</sup> Ordres en Conseil Vol. XXX, p. 243; the repealed provisions mentioned at items (a) and (c) in the third column were inserted by the enactments listed at entries 2, 3 and 4.

<sup>ddd</sup> Order in Council No. XXII of 2003.

<sup>eee</sup> Order in Council No. XIX of 2008.

	(Bailiwick of Guernsey) (Amendment) Law, 2016 <sup>fff</sup>	
5.	The Protection of Investors (Administration and Intervention) (Bailiwick of Guernsey) Ordinance, 2008 <sup>ggg</sup>	The whole Ordinance.
6.	The Protection of Investors (Administration and Intervention) (Bailiwick of Guernsey) (Amendment) Ordinance, 2016 <sup>hhh</sup>	The whole Ordinance.

PART II  
AMENDMENTS

	ENACTMENT	AMENDMENT
1.	The Financial Services Commission (Bailiwick of Guernsey) Law, 1987 <sup>iii</sup>	In section 19(5) for the expression "paragraphs (i), (ii) and (iii)" substitute "subparagraph (iii)".
2.	The Trusts (Guernsey) Law, 2007 <sup>jjj</sup>	After section 69(2)(f) insert the following paragraph –  "(ff) the Guernsey Financial Services Commission,".
3.	The Companies (Guernsey) Law, 2008 <sup>kkk</sup>	After section 107(2)(c) insert the following paragraph –

**fff** Order in Council No. XIII of 2016.

**ggg** Ordinance No. LII of 2008.

**hhh** Ordinance No. XXIX of 2016.

**iii** Ordres en Conseil Vol. XXX, p. 243; section 19(2)(c)(i) was amended by Order in Council No. XIX of 2010.

**jjj** Order in Council No. III of 2008.

**kkk** Order in Council No. VIII of 2008.

	<p>"(cc) if the company or (in the case of a protected cell company) any cell thereof has an administration management order in force, the administration manager,".</p> <p>In section 107(2)(d) repeal the word "is".</p> <p>After section 110(3)(c), insert the following paragraph –</p> <p>"(cc) if the company or (in the case of a protected cell company) any cell thereof has an administration management order in force, the administration manager,".</p> <p>After section 110(4)(c), insert the following paragraph –</p> <p>"(cc) in the case of a company or (if the company is a protected cell company) any cell thereof with an administration management order in force, the administration manager and contributories of the company or the cell, as the case may be,".</p> <p>After section 136(2)(a), insert the following paragraph –</p> <p>"(aa) any exercise of the powers of an administration manager under section 86(7) or (8) of the Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020,".</p> <p>After section 370(1)(c), insert the</p>
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		<p>following paragraph –</p> <p>"(cc) any administration manager thereof or (in the case of a protected cell company) of any cell thereof,".</p> <p>In section 370(5)(e) after the word "except" insert ", in each case,".</p> <p>After section 370(5)(e) insert the following paragraph –</p> <p style="padding-left: 40px;">"and</p> <p>(f) any administration manager of the company or (in the case of a protected cell company) of a cell of the company (except, in either case, where the administration manager is the applicant)".</p> <p>After section 371(1)(d)(ii) insert the following paragraph –</p> <p style="padding-left: 40px;">"and</p> <p style="padding-left: 80px;">(iii) any administration manager of the company or (in the case of a protected cell company) of a cell of the company.".</p> <p>After section 427(1)(e), insert the following paragraph –</p> <p>"(ee) being an administration manager of any company or any specified company or of a cell of any protected cell company or any</p>
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		<p>specified protected cell company,".</p> <p>After section 427(2)(f), insert the following paragraph –</p> <p>"(ff) any administration manager of such a company as is mentioned in paragraph (e) or of a cell of a protected cell company which is such a company as is so mentioned,".</p> <p>In section 433(1)(b) the words "or administration order" are repealed.</p> <p>After section 433(1)(b) insert the following paragraph –</p> <p>"or</p> <p>(c) the management by an administrator or administration manager of the business, property and affairs of a company or a cell of a protected cell company pursuant to an administration order or (as the case may be) an administration management order,".</p> <p>In section 433(2)(a) for "administrator," substitute "administrator or administration manager".</p> <p>In section 433(2)(b) for "administrator, receiver," substitute "administrator, administration manager or receiver".</p> <p>In section 435(1) –</p>
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		<p>(a) after the words "in the course of the winding up" insert "or management",</p> <p>(b) for the words "or administration order" substitute ", administration order or administration management order", and</p> <p>(c) for "receiver," insert "administration manager or receiver".</p> <p>In section 435(2) –</p> <p>(a) in paragraph (a) after "insolvent liquidation" insert "or insolvent management",</p> <p>(b) in paragraph (b) –</p> <p>(i) after "winding up" insert "or management",</p> <p>(ii) after "insolvent liquidation" insert "or insolvent management".</p> <p>In section 435(3) after "insolvent liquidation" insert "or insolvent management".</p> <p>In section 435(6) –</p> <p>(i) after "insolvent liquidation" insert "or insolvent management",</p> <p>(ii) for the words "or</p>
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		<p>administration order" substitute ", administration order or administration management order".</p> <p>In section 458(4)(b) and (c) for "or administrator" substitute ", administrator or administration manager".</p> <p>In section 459(1)(b) and (4)(b) after "administration order" insert "or administration management order".</p> <p>In section 460(1)(e) and (3)(b) after "administrator" insert "or administration manager".</p> <p>In section 480(1)(c) after "administrator" insert "or administration manager".</p> <p>In section 482(d) after "administration" insert ", administration management".</p> <p>In section 532(1), immediately after the definition of "accounts", insert the following definitions –</p> <p><b>"administration management order"</b> means an administration management order made by the Court under section 81(1) of the Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020,"</p> <p><b>"administration manager"</b> means an administration manager appointed by the Court pursuant to section 81(2) of the Financial Services Business (Enforcement Powers) (Bailiwick of Guernsey) Law, 2020,".</p>
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		<p>In section 532(1), in the definition of "officer", for "receiver and administrator thereof" substitute "receiver, administrator and administration manager of the company and, in the case of a protected cell company, of any cell of the company,"</p>
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MEANING OF "HOLDING COMPANY" AND "SUBSIDIARY COMPANY"

1. For the purposes of this Law a company is, subject to the provisions of paragraph 3, a subsidiary of another if, but only if –

- (a) that other –
  - (i) is a member of it and controls the composition of its board of directors, or
  - (ii) holds more than half in nominal value of its equity share capital, or
- (b) the first-mentioned company is a subsidiary of a company which is that other's subsidiary.

2. For the purposes of paragraph 1 the composition of a company's board of directors shall be deemed to be controlled by another company if, but only if, that other company has some power, exercisable without the consent or concurrence of any other person, to appoint or remove the holders of all or a majority of the directorships; and that other company shall be deemed to have power to appoint a person to any directorship in respect of which any of the following conditions is satisfied –

- (a) that a person cannot be appointed thereto without the exercise in that person's favour by that other company of such a power,
- (b) that a person's appointment thereto follows necessarily

from that person's appointment as director of that other company,

- (c) that the directorship is held by that other company itself or by a subsidiary of it.

**3.** In determining whether a company is a subsidiary of another –

- (a) any shares held or power exercisable by that other in a fiduciary capacity shall be treated as not held or exercisable by it,

- (b) subject to items (c) and (d), any shares held or power exercisable –

- (i) by any person as a nominee for that other (except where that other is concerned only in a fiduciary capacity),

- (ii) by, or by a nominee for, a subsidiary of that other, not being a subsidiary which is concerned only in a fiduciary capacity,

shall be treated as held or exercisable by that other,

- (c) any shares held or power exercisable by any person by virtue of the provisions of any debentures of the first-mentioned company or of a trust instrument for securing any issue of such debentures shall be disregarded,

- (d) any shares held or power exercisable by, or by a nominee for, that other or its subsidiary (not being held or exercisable as mentioned in item (c)) shall be treated as not held or exercisable by that other if the ordinary business of that other or its subsidiary, as the case may be, includes the lending of money and the shares are held or power is exercisable as aforesaid by way of security only for the purposes of a transaction entered into in the ordinary course of that business.

**4.** For the purposes of this Law a company shall be deemed to be another's holding company if, but only if, that other is its subsidiary.

**5.** The Policy and Resources Committee may make regulations amending the provisions of this Schedule.